

Proposition A 2016 Bond Program San Francisco Unified School District 135 Van Ness Avenue, Room 207 San Francisco, CA 94102

NOTICE OF EXEMPTION

2024-0000021

Submitted to:

San Francisco Office of the County Clerk City Hall, Room 160 One Dr Carlton B Goodlett Place San Francisco, CA 94102

Submitted electronically via CEQASubmit SAN FRANCISCO COUNTY Clerk

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Deputy County Clerk

From:

San Francisco Unified School District

135 Van Ness Avenue San Francisco, CA 94102

PROJECT TITLE:

San Francisco Unified School District (SFUSD) Buena Vista Horace Mann K-8

Community School (BVHM School) Modernization Project

Project Address:

Buena Vista Horace Mann K-8 Community School

3351 23rd Street and 1241 Valencia Street

San Francisco, CA 94110

Assessor's Parcel Number:

Office of Planning and Research

3643/034

County of:

San Francisco

Project Description: The SFUSD proposes to seismically strengthen and modernize all existing BVHM School Building interiors and exteriors and reconstruct/reprogram the north and south courtyards. The SFUSD would:

- demolish a part of Building C2—a 6,225-square-foot cafeteria,
- construct new Building C4 in its place—a 5,574-square-foot two-story classroom building,
- replace natural gas infrastructure with electric and reroute/replace above- and below-ground utilities,
- widen the vehicle driveway off Bartlett Street for fire department accessibility, and
- increase student capacity and number of classrooms but by less than 25 percent or ten classrooms.

The SFUSD would upgrade heating, ventilation, and air conditioning systems and plumbing, electrical, telecommunications, alarm, and security systems. The SFUSD Project design accounts for the 2017 Secretary of the Interior's Standards for the Treatment of Historic Properties with Guidelines for Preserving, Rehabilitating, Restoring, and Reconstructing Historic Buildings (Secretary's Standards). See Attachments: (A) Project Description, (B) Historical Resource Evaluation (HRE), (C) HRE Peer Review, (D) Secretary's Standards Project Review and Impacts Screening Memorandum, and (E) Air Quality and Health Risk

This project has been approved by and will be carried out by the San Francisco Unified School District.

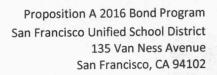
Lead	Agency	Contact	Person:
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Licinia Iberri, Bond Program Manager, (415) 439-9271

Signature:	1:	Date:	5/7/24	
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EXEM	PT S	STAT	US

EXEIVIP	Ministerial Project (Sec	tion 21080(b)(1); 15268)	
	Categorically Exempt	Classes: Class 1 Existing Facilities; Class 2 Replacement or Reconstruction; Class 3 New Construction or Conversion of Small Structures; Class 14 Minor Additions to Schools; Class 31 Historical Resource Restoration/Rehabilitation	
	Declared Emergency (So	ection 21080(b)(3); 15269(a))	
	Emergency Project (Sec	tion 21080(b)(4); 15269(b)(c))	
	Statutory Exemption (C	ode/Section	
	The project clearly will	not have a significant effect on the environment (15061(b)(3))	





ENVIRONMENTAL ANALYSIS

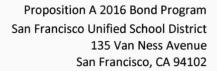
Reason Project is Exempt: This project consists of the seismic strengthening of all BVHM School Buildings, demolition of a portion of Building C2, construction of Building C4 in its place, and exterior and interior updates to all BVHM School Buildings (e.g., exterior window and exterior and interior finish repair, rehabilitation, and/or replacement; improvements to classrooms and staff/student support spaces and resource areas [e.g., library, wellness center]; accessibility upgrades to restrooms), and updates to interior courtyards for expanded/improved programming, accessibility (e.g., install new ramps and stairs), and permeability (e.g., regrade and replace existing asphalt pavement) in accordance with the San Francisco Public Utility Commission's stormwater management requirements. All BVHM School Building systems and utilities would also be modernized per SFUSD's Carbon Reduction Plan and Zero Net Energy guidelines. There would a negligible change in the building area for BVHM School Buildings and a minor increase in classrooms and student capacity but not above cited thresholds in the various exempt categories discussed below. The project is exempt under CEQA Guidelines

Section 15301--Existing Facilities; Section 15302--Replacement or Reconstruction; Section 15303--New Construction or Conversion of Small Structures; Section 15314--Minor Additions to Schools; and Section 15331--Historical Resource Restoration/Rehabilitation.

The project meets the conditions for these exemptions as explained below.

Existing Facilities (Class 1). This consists of the operation, repair, maintenance, permitting, leasing, licensing, or minor alteration of existing public or private structures, facilities, mechanical equipment, or topographical features, involving negligible or no expansion of existing or former use. The types of "existing facilities" itemized below are not intended to be all-inclusive of the types of projects which might fall within Class 1. The key consideration is whether the project involves negligible or no expansion of use.

The BVHM School Buildings would all be seismically improved. The demolition of a part of Building C2 and the construction of new Building C4 in its place would result in a relocated cafeteria (Building B) and space for four added classrooms, i.e., substantially the same purpose. The demolition and new construction would reduce the overall building area by 651 square feet (from 106,179 to 105,528); thus, the Project would not expand the school use. Therefore, the Project meets the criteria for an exemption under CEQA Guidelines Section 15301. Further, the total increase in student capacity and number of classrooms would not be substantial, i.e., less than 50 percent increase in student capacity (Class 2) and less than ten classrooms and a 25 percent increase in student capacity, whichever is less (Class 14).





Replacement or Reconstruction (Class 2). This consists of replacement or reconstruction of existing structures and facilities where the new structure will be located on the same site as the structure replaced and will have substantially the same purpose and capacity as the structure replaced, including but not limited to replacement or reconstruction of existing schools to provide earthquake resistant structures which do not increase capacity more than 50 percent.

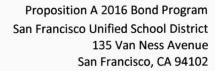
The BVHM School Buildings would all be seismically improved. The demolition of a part of Building C2 and the construction of new Building C4 in its place would result in a relocated cafeteria (Building B) and space for four added classrooms. The demolition and new construction would result in an increase in the number of classrooms, but the increase would not be substantial, i.e., increase the capacity of the BVHM School by 50 percent. Therefore, the Project meets the criteria for an exemption under CEQA Guidelines Section 15302.

New Construction or Conversion of Small Structures (Class 3). This consists of construction and location of limited numbers of new small facilities or structures, installation of small new equipment and facilities in small structures, and the conversion of existing small structures from one use to another where only minor modifications are made in the exterior of the structure.

The BVHM School is in an urbanized area where all necessary public services and facilities are available, and the surrounding area is not environmentally sensitive. Demolition of a part of Building C2 and the construction of new Building C4 in its place would result in an approximately 650-square-foot reduction in overall floor area. Thus, it would not exceed the 2,500 to 10,000 square feet allowed for new construction. Demolition and construction would also not involve the use of significant amounts of hazardous substances. Therefore, the Project meets the criteria for an exemption under CEQA Guidelines Section 15303.

Minor Additions to Schools (Class 14). This consists of minor additions to existing schools within existing school grounds where the addition does not increase original student capacity by more than 25% or ten classrooms, whichever is less. The addition of portable classrooms is included in this exemption.

BVHM School enrollment is approximately 652 K-8 students. The BVHM School Buildings would all be seismically improved. The demolition of a part of Building C2 and the construction of new Building C4 in its place would result in a relocated cafeteria (Building B) and space for four added classrooms. The demolition and new construction would reduce the overall building area by 651 square feet but would not increase the number of classrooms or student capacity above thresholds, i.e., less than 10 classrooms and a 25 percent increase in student capacity. Therefore, the Project meets the criteria for an exemption under CEQA Guidelines Section 15314.



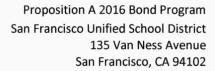


Historical Resource Restoration/Rehabilitation (Class 31). Under CEQA Guidelines Section 15331, projects limited to maintenance, repair, stabilization, rehabilitation, restoration, preservation, conservation or reconstruction of historical resources in a manner consistent with the Secretary of the Interior's Standards for the Treatment of Historic Properties with Guidelines for Preserving, Rehabilitating, Restoring, and Reconstructing Historic Buildings (2017), are categorically exempt from CEQA. A review of the Project in relation to this categorical exemption class is provided below.

Historic Resource Status: The project is located on an existing school site. Based on the Historical Resource Evaluation (HRE) for the Horace Mann School (May 2022) prepared for the SFUSD by Knapp Architects (see Attachment B), the BVHM School site was developed with various land uses, including residences, prior to site consolidation and construction of the BVHM School in 1924 with a 1939 expansion (Building C2—the gym and cafeteria addition) and a long history of site and building interior and exterior alterations/renovations/additions. The HRE concluded that the BVHM School, a Classical Revival-styled campus, is a historical resource individually eligible for the California Register of Historical Resources (California Register or CRHR) under Criterion A/1 (Event) due to its association with the local history of education, and under Criterion C/3 (Design/Construction) as a representative of the Classical Revival architectural style. The period of significance for the BVHM School is 1924, the date of establishment of the BVHM School at this location (see Attachment C [SWCA Peer Review—January 2023]). The HRE found that BVHM School qualifies as an individually eligible historical resource qualified for listing on the California Register and for the purposes of CEQA as defined at Public Resources Code Section 21084.1.

Historical Resource Restoration/Rehabilitation: Based on the evidence that the BVHM School is a historical resource for the purposes of CEQA, the SFUSD developed a design program for the proposed improvements and alterations to the BVHM School Buildings and interior courtyards informed by not only site and building conditions and SFUSD needs, but also by the Secretary's Standards. As required by the Class 31 categorical exemption, the SFUSD's design program is consistent with the Secretary's Standards (see Attachment D—Secretary's Standards Project Review and Impacts Screening Memorandum for Buena Vista/Horace Mann K-8 School). For the purposes of CEQA, the design program functions as an avoidance and minimization measure focused on limiting the potential range of effects on the historical resource's character-defining features to ensure the Project would not materially impair the physical characteristics that convey the resource's historical significance (see Attachment D, Table 1). Although the BVHM School is considered a historical resource under CEQA, as shown in Table 2 and Table 3 in the Secretary's Standards Project Review and Impacts Screening Memorandum (see Attachment D), the scope of changes to the BVHM School Buildings would follow the applicable Secretary's Standards.

The Project would involve seismic improvements to all BVHM School Buildings; demolition of a part of Building C2; construction of new Building C4 in its place, i.e., replacement of the 1939 single-story cafeteria wing addition; exterior and interior updates to all BVHM School Buildings, e.g., exterior window and exterior and interior finish repair, rehabilitation, and/or





replacement; improvements to classrooms and staff/student support spaces and resource areas, e.g., library, wellness center; accessibility upgrades to restrooms; and updates to interior courtyards for expanded/improved programming, accessibility (e.g., install new ramps and stairs), and permeability (e.g., regrade and replace existing asphalt pavement). Demolition and new construction (limited to a shorter two-story structure [new Building C4] in place of the longer single-story 1939 cafeteria wing addition off Building C2 [see Figure 2 and Figure 3]) would remove a non-contributing element built outside of the period of significance. As further noted in Table 2, all work involving the character-defining features of the BVHM School would be conducted in a manner consistent with the Secretary's Standards ensuring the existing character-defining features of the historical resource are not damaged. The Secretary's Standards Project Review and Impacts Screening Memorandum concludes that the Project, which will rehabilitate the BVHM School Buildings for continued educational use, would comply with the applicable Secretary's Standards. Following proposed BVHM School modifications, the property would still retain enough of its historic integrity and characterdefining features to be able to convey its significance under Criterion A/1 and Criterion C/3. Because the Project would not demolish, destroy, relocate, or alter physical characteristics of the contributing elements of the BVHM School which convey the resource's historical significance, and which justify its inclusion in the California Register, a substantial adverse change is not expected; thus, historical resource impacts would be less than significant. Under CEQA Guidelines Section 15064.5(b)(3), a project that follows the Secretary's Standards shall be considered as mitigated to a level of less than a significant impact on the historical resource. Thus, implementation of the Project would not result in adverse effects to the BVHH School. Therefore, the Project meets the criteria for an exemption under CEQA Guidelines Section 15331.

Exceptions to Use of a Categorical Exemption: The project does not have the potential to trigger any of the exceptions identified in CEQA Guidelines Section 15300.2 prohibiting the use of a categorical exemption.

a. <u>Location</u>. Classes 3, 4, 5, 6, and 11 are qualified by consideration of where the project is to be located - a project that is ordinarily insignificant in its impact on the environment may, in a particularly sensitive environment, be significant. Therefore, these classes are considered to apply in all instances, except where the project may impact on an environmental resource of hazardous or critical concern where designated, precisely mapped, and officially adopted pursuant to law by federal, state, or local agencies.

Although the location exception does not apply to a Class 14 Categorical Exemption, the environmental sensitivity of the project site was assessed as part of preparation of this Notice of Exemption.

The Project site is in an urbanized environment on the established BVHM School campus. The total project site is 2.56 acres and is mostly paved/built with approximately 106,179 square feet



of building area in one-, two- and three-story connected buildings arranged along the site perimeter and surrounding two central courtyards (44,000 square feet). The Project site is surrounded by commercial and residential development to the west, north, and east, and south. Thus, the Project site has already been disturbed and developed, does not contain sensitive environmental resources of hazardous or critical concern, and would not undergo a significant change in use. While not considered sensitive, six landscape trees on the Project site and 30 street trees on the site perimeter would be retained and protected in place with additional landscaping. Therefore, the Project site is not in a sensitive environment and this exception does not apply to the Project.

b. <u>Cumulative Impact.</u> All exemptions for these classes are inapplicable when the cumulative impact of successive projects of the same type in the same place, over time is significant.

The proposed improvements are the only known and planned improvements at the BVHM School during the planned construction. Although the SFUSD plans to improve other school sites within SFUSD boundaries, the closest SFUSD school site to the BVHM School is the Zaida T. Rodriguez Early Education School and is not proposed for improvements. Based on review of the San Francisco Planning Department's website, projects within approximately 1,000 feet of the BVHM School completed, under construction, or under review include, but are not limited to:

- 300 Bartlett Street: Modernization efforts on the Mission Branch Public Library southeast of the BVHM School are in progress and include limited demolition, interior remodels, and an addition/alteration in accordance with the Secretary's Standards. The project would comply with San Francisco's Clean Construction Ordinance and Public Works' standard construction measures for archaeological monitoring due to location in a high sensitivity zone for archaeological resources (Zone 2) (San Francisco Planning Department 2024).
- 1298 Valencia Street: Demolition of existing garage and gasoline station and construction of a new six-story mixed-use building with ground floor commercial space and 35 residential units southwest of the BVHM School (San Francisco Planning Department 2024).
- 350-352 San Jose Avenue: Residential renovation, addition, and lot line adjustments to create 12 residential units and an accessory dwelling unit in a three-story residential building southwest of the BVHM School (San Francisco Planning Department 2024).
- 3537 23rd Street: Residential addition (vertical and horizontal) west of the BVHM School within the eligible Horner's Addition East Historic District (San Francisco Planning Department 2024).
- 27 Alvarado Street: Garage demolition and construction of a four-story residential building with two residential units northwest of the BVHM School (San Francisco Planning Department 2024).
- 1146 Valencia Street: Demolition of an existing one-story commercial building and construction of a new five-story mixed-use building with ground floor commercial space and eight residential units northwest of the BVHM School (San Francisco Planning Department 2024).

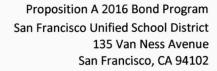


- 3363 22nd Street: Basement excavation for residential addition and building remodel to a National Register of Historic Places–listed property northwest of the BVHM School (San Francisco Planning Department 2024).
- 2588 Mission Street: Construction of a ten-story, 182-unit residential project with 3,871 gross square feet of ground floor retail space northeast of BVHM School (San Francisco Planning Department 2024).
- 45 Bartlett Street: Interior renovation and change in use of the vacant ground floor commercial space of nine-story residential building for use as an Alta Vista middle school for grades 5 through 8 northeast of BVHM School (San Francisco Planning Department 2024).
- 1312 South Van Ness Avenue: Construct of a five-story residential building (including penthouse) with three units southeast of the BVHM School (San Francisco Planning Department 2024).

There are no other known successive projects—planned, approved, or under construction—of the same type at and/or near the project site that when combined with the proposed Project would result in a cumulative environmental impact. All projects would go through separate Planning Department environmental review processes to identify project-specific measures that would limit the potential for cumulatively considerable contributions to any cumulative impacts, i.e., San Francisco Planning Department's Eastern Neighborhoods Programmatic Environmental Impact Report, archaeological monitoring, and air quality mitigation measures during construction. This exception does not apply to the proposed Project.

c. <u>Significant Effect.</u> A categorical exemption shall not be used for an activity where there is a reasonable possibility that the activity will have a significant effect on the environment due to unusual circumstances.

The determination whether this exception applies involves two distinct questions: (1) whether the Project presents unusual circumstances, and (2) whether there is a reasonable possibility that a significant environmental impact will result from those unusual circumstances. The Project site is already developed with a school and possesses no unusual environmental characteristics, is relatively level, is surrounded by a built-out residential neighborhood in the middle of San Francisco, and would not result in any substantial change of use of the site. The proposed Project would be a typical construction project with site improvements and building exterior and interior seismic and modernization improvements. Such improvements would include rehabilitation, renovation, and restoration of the BVHM School's character-defining features in compliance with the Secretary's Standards as a historical resource eligible for listing on the California Register. The Project would not cause a substantial adverse change in the significance of a historical resource, as discussed above under the Class 31 (Historical Resource Restoration/Rehabilitation) categorical exemption, nor would it remove any on-site trees or street trees; all would be retained and protected in place, as needed. These efforts are typical for SFUSD building portfolio maintenance and modernization efforts as SFUSD student and staff needs change and building technologies advance. Thus, there is no reasonable possibility that





the proposed Project would have a significant effect on the environment as planned or under "unusual circumstances."

Accordingly, impacts to sensitive biological receptors, cultural resources, or scenic views would not occur. Similarly, because the Project would not substantially change school capacity or alter transportation routes or drop-off zones, there would be no impacts on population, public services, recreation, utilities, and transportation systems. As the existing and proposed uses of the Project site are similar, the Project would also not generate substantial net new increase in vehicle trips or vehicle miles traveled. Due to the Project scale, air, noise, and transportation impacts during construction would be temporary and less than significant and would be governed by local, regional, and state rules, regulations, and ordinances for construction projects. Additionally, the Project would be subject to Basic Construction Mitigation Measures recommended by the Bay Area Air Quality Management District to minimize construction impacts related to dust, erosion, and exhaust and has committed to use of the California Air Resource Board's latest verified diesel emissions control strategies and, to the extent feasible, use of U.S. Environmental Protection Agency Tier-4 compliant off-road construction equipment (see Attachment E). Compliance with these requirements would ensure that construction impacts related to exposure of sensitive receptors to substantial pollutant concentrations would be less than significant.

Since there are no unusual circumstances on or surrounding the Project site that would suggest a reasonable possibility of a significant effect on the environment due to such circumstances, this exception does not apply to the proposed Project.

d. <u>Scenic Highways.</u> A categorical exemption shall not be used for a project which may result in damage to scenic resources including, but not limited to, trees, historic buildings, rock outcroppings or similar resources, within a highway officially designated as a state scenic highway.

The BVHM School and surrounding area are generally developed. The site does not contain any scenic resources such as rock outcroppings or trees of biological or exceptional aesthetic significance but is considered a historical resource. The nearest eligible state scenic highway is the segment of Interstate 280 that passes through San Francisco approximately 1.5 miles east of the Project site (California Department of Transportation 2024). The Project would not intensify land uses, as it would not increase the building area or building heights over existing conditions and work would occur primarily within existing buildings. Considering the distance, intervening urban development, and topography between the Project site and this scenic highway, the Project site would not be recognizable. The Project would not substantially alter or adversely affect scenic views available from public vantage points or result in damage to scenic resources within a state scenic highway. Therefore, this exception does not apply to the proposed Project.



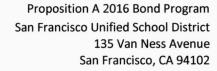
e. <u>Hazardous Waste Sites.</u> A categorical exemption shall not be used for a project located on a site that is included on any list compiled pursuant to Section 65962.5 of the Government Code.

Hazardous materials sites pursuant to Section 65962.5 of the Government Code (i.e., the Cortese List) include all hazardous waste facilities subject to corrective action pursuant to Health and Safety Code (HSC) Section 25187.5, all land designated as hazardous waste property or border zone property pursuant to former Article 11 (commencing with Section 25220) of Chapter 6.5 of Division 20 of the HSC, all information received by the Department of Toxic Substances Control (DTSC) pursuant to HSC Section 25242 on hazardous waste disposals on public land, and all sites listed pursuant to HSC Section 25356. The Project site, and the limits of construction disturbance, are not on a list of hazardous waste sites compiled pursuant to the Cortese List. The following Cortese List online data resources were reviewed during the preparation of this document: (1) the list of hazardous waste and substances sites from the DTSC's EnviroStor database (DTSC 2024); (2) the list of leaking underground storage tank sites from the State Water Resources Control Board's (SWRCB's) GeoTracker database (SWRCB 2024); (3) the list of solid waste disposal sites identified by the SWRCB; (4) the list of active Cease and Desist Orders and Cleanup and Abatement Orders from the SWRCB; (5) the list of hazardous waste facilities subject to corrective action pursuant to HSC Section 25187.5 identified by the DTSC; and (6) the database of environmentally regulated sites and facilities combined in the California Environmental Protection Agency (CalEPA) Regulated Site Portal (CalEPA 2024).

Based on the database review, the Project site is not listed on any of the dozens of federal, state, and local agency databases searched including those compiled pursuant to Government Code Section 65962.5 (Cortese List). Therefore, the proposed Project would not create hazards related to the disturbance of, or exposure to, a hazardous waste site and this exception does not apply to the Project.

f. <u>Historical Resources.</u> A categorical exemption shall not be used for a project that may cause a substantial adverse change in the significance of a historical resource.

Under Public Resources Code Section 21084.1, a historical resource is a resource listed in or determined to be eligible for listing in the California Register. Additionally, historical resources included in a local register of historical resources are presumed to be historically or culturally significant, and a lead agency can determine whether the resource may be a historical resource. As described above under the Class 31 (Historical Resource Restoration/Rehabilitation) categorical exemption discussion, although the BVHM School is a designated historic resource under CEQA, the Project would comply with the applicable Standards for the Treatment of Historic Properties with Guidelines for Preserving, Rehabilitating, Restoring, and Reconstructing Historic Buildings, as required by the Class 31 categorical exemption for which the Project has been determined to qualify. As a result, Project implementation would not cause a substantial adverse change in the significance of a historical resource, and this exception does not apply to the Project.





CONCLUSION

As substantiated in this document, the Project would not meet the conditions specified in CEQA Guidelines Section 15300.2, Exceptions, and the Project is categorically exempt under Class 1, Class 2, Class 3, Class 14, and Class 31.

FIGURES (also see Attachment A)





Figure 1. Regional location and local vicinity .



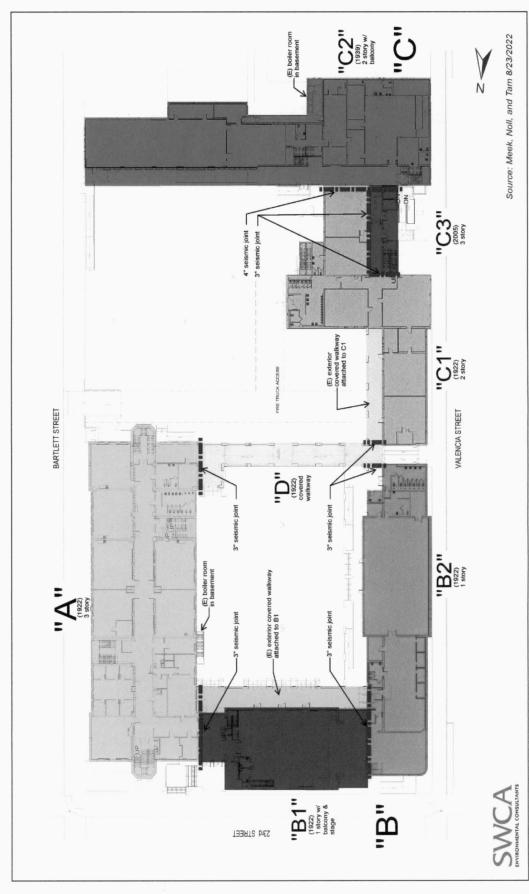


Figure 2. Existing site plan.



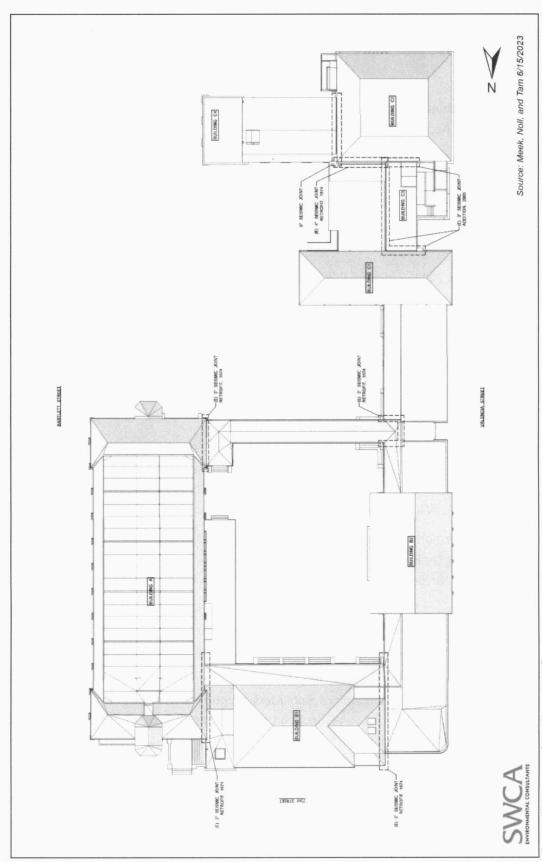


Figure 3. Proposed project site plan.



REFERENCES

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SAN FRANCISCO COUNTY			2024-0000021	
PROJECT TITLE SAN FRANCISCO UNIFIED SCHOOL DISTRICT (SFUSD) BUENA VISTA H	ORACE MANN K-8 COMMUNIT	Y SCHOOL (BVHM S	SCHOOL) MODER!	NIZATION PROJECT
PROJECT APPLICANT NAME	PROJECT APPLICANT	EMAIL	PHONE NUMB	ER
LICINIA IBERRI			(415) 439-927	1
PROJECT APPLICANT ADDRESS	CITY	STATE	ZIP CODE	
135 VAN NESS AVENUE, ROOM 207	SAN FRANCISCO	CA	94102	
PROJECT APPLICANT (Check appropriate box)				
☐ Local Public Agency ☐ School District	Other Special District	☐ State A	gency	☐ Private Entity
CHECK APPLICABLE FEES: ☐ Environmental Impact Report (EIR) ☐ Mitigated/Negative Declaration (MND)(ND) ☐ Certified Regulatory Program (CRP) document - payment due ☐ Exempt from fee ☐ Notice of Exemption (attach) ☐ CDFW No Effect Determination (attach) ☐ Fee previously paid (attach previously issued cash receipt cop			-	
☐ Water Right Application or Petition Fee (State Water Resource	es Control Board only)	s 850.00 \$		4
■ County documentary handling fee		\$ 79.00 \$		79.00
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