## Citywide Affordable Housing Loan Committee

San Francisco Mayor's Office of Housing and Community Development Department of Homelessness and Supportive Housing Office of Community Investment and Infrastructure

## 2550 Irving <br> Final Gap Loan Request up to $\$ 16,956,650$ Including a \$1,000,000 AHP Bridge Loan

Evaluation of Request for:<br>Loan Committee Date:<br>Prepared By:<br>MOHCD Asset Manager<br>MOHCD Construction Representative<br>Total Gap Source of Funds<br>Recommended:<br>NOFA/PROGRAM/RFP:<br>Total Previous City Funds Committed:<br>Applicant/Sponsor Name:<br>Permanent Loan<br>March 15, 2024<br>Omar Masry, Project Manager<br>Omar Cortez<br>Harry Wong<br>2019 GO Bonds: \$9,964,621<br>Condo Conversion: \$1,367,418<br>Total: \$11,332,039<br>2019 Affordable Multifamily Rental Housing Notice of Availability<br>2019 GO Bonds: $\$ 4,365,813$<br>CPMC Funds: $\$ 898,798$<br>Total: \$5,264,611<br>Tenderloin Neighborhood Development<br>Corporation (TNDC)

## EXECUTIVE SUMMARY

## Sponsor Information:

| Project Name: | 2550 Irving |
| :--- | :--- |
| Project Address (w/ cross St): | 2550 Irving Street <br> $\left(26^{\text {th }}\right.$ and $27^{\text {th }}$ Avenues) <br>  <br> 94122 |

Sponsor(s): TNDC
Ultimate Borrower Entity: 2550 Irving Associates, L.P.

## Project Summary:

In December of 2019, MOHCD issued a Notice of Funding Availability (NOFA) for the goal of promoting the development of permanent affordable housing for low-income seniors and low- and moderate-income families including families experiencing homelessness, in districts experiencing significant displacement pressures, but which have traditionally been underserved by new affordable housing production.

Tenderloin Neighborhood Development Corporation (TNDC or Sponsor) was selected for a family community at 2550 Irving Street (Site), which will be a 90 -unit $100 \%$ affordable housing development, including 22 units set aside for permanent supportive housing for families exiting homelessness (Project) that will be subsidized by the Local Operating Subsidy Program (LOSP). In addition, the Project will include 15 units for veterans, including those exiting homelessness, which will be subsidized on a 20 -year contract, by the Federal Veterans Affairs Supportive Housing (VASH) program. The proposed Project features a one-bedroom manager's unit and 9 studios, 33 one bedrooms, 23 two-bedrooms and 24 three-bedroom units restricted to households between $25 \%$ to $75 \%$ MOHCD AMI.
The Site is a 19,125 square-foot through corner lot, fronting on the north side of Irving Street and running from $26^{\text {th }}$ to $27^{\text {th }}$ Avenues. The former credit union building and surface parking have been demolished and will be redeveloped into a Type I seven-story mixed-use residential building and will include ground floor community-serving spaces (community room, meeting room, resident lounge, kitchen); a 150 square-foot office and 387 square-foot meeting room for a Sunset Chinese Cultural District community-based organization; and 18 resident parking spaces in a ground floor parking garage utilizing a two-level parking stacker system.

While the Project was approved by the San Francisco Planning Department through affordable housing streamlining pursuant to Senate Bill 35 (SB 35) and associated State Density Bonus Waivers, the Project has been subject to significant litigation and timing challenges due to a combination of neighborhood opposition to the Project and concerns regarding concentrations of chemicals typically associated with a gas station that previously existed on the Site as well as dry cleaners that previously existed both on and near the Site. The Sponsor prevailed in litigation and appeals, and clearances regarding possible and known environmental hazards were granted for residential development, per review by agencies including the San Francisco Department of Public Health and the State Department of Toxic Substances Control.
The Project was awarded a Multi-Family Housing Program (MHP) Loan for $\$ 29,363,536$ and Infill Infrastructure Grant (IIG) for $\$ 6,999,486$ on May 2, 2023. The Sponsor applied for and was awarded a bond allocation for up to $\$ 51,846,000$ by the California Debt Limit Allocation Committee (CDLAC) on December 6, 2023, which requires the Sponsor to start construction by June 6, 2023. Lease up will begin in August 2025. The MOHCD acquisition loan of $\$ 9,012,905$ will be considered paid in full upon transfer to the City at construction start. The Sponsor is requesting a total of $\$ 16,956,650$, which will include a $\$ 1$ million Affordable Housing Program (AHP) Bridge loan through the Federal Home Loan Bank of San Francisco (FHLBSF). The Sponsor intends to apply for this financing in late 2024 and upon award will reduce the MOHCD Permanent loan by the same amount.

Project Description:

| Construction Type: | Type I | Project Type: | New Construction |
| :---: | :---: | :---: | :---: |
| Number of Stories: | 7 | Lot Size (acres and sf): | $19,125 \mathrm{sf}, 0.439$ acres |
| Number of Units: | 90 | Architect: | Pyatok Architects |
| Total Residential Area: | 75,753 sf | General Contractor: | Guzman Construction Groups |
| Total Commercial Area: | None <br> (See Section 4.7) | Property Manager: | TNDC |
| Total Building Area: | 102,118 sf | Supervisor and District: | Joel Engardio, D4 |
| Future Land Owner: | MOHCD | Total Acquisition Cost: | \$9,284,000 |
| Total Development Cost (TDC) w/o land: | \$99,123,275 | Acquisition cost per unit: | \$103,156 |
| TDC/unit w/o land: | \$1,101,370 | MOHCD Gap Request w/o land (not including AHP Bridge Loan) | \$15,956,650 |
| Predevelopment Loan Requested w/o land: | \$4,993,516 | MOHCD Gap per unit w/o land (not including AHP Bridge Loan) | \$177,296 |
| Predevelopment Request w/o land per unit: | \$55,484 | Total MOHCD Subsidy/unit (Gap + Acq.) (not including AHP Bridge Loan) | \$277,440 |
| HOME Funds? | N | Parking | 18 (first floor interior stacker) |

## PRINCIPAL DEVELOPMENT ISSUES

- High Overall and Soft Development Costs. The overall development cost of $\$ 99,123,275$, or $\$ 1,101,369$ per unit, is significantly higher than the average per unit cost of $\$ 831,528$ for somewhat similar projects averaging 137 units. Primary contributors to overall development costs include substantial legal costs to resolve appeals and litigation, neighbor agreement related costs and delays, building unit count reductions (from 98 to 90 ) that reduce economies of scale for hard and soft costs, larger bedroom counts compared to similar developments, and measures incorporated to address neighborhood environmental health concerns. Additional information on these costs is discussed further in Section 6.6.
-Property Insurance. Affordable housing developments, especially those featuring supportive housing, are seeing large spikes in insurance premiums after the COVID-19 pandemic, that have a significant impact on yearly operating budgets. A recent insurance quote for annual property is $\$ 512,705$, where the Sponsor's $1^{\text {st }}$ Year operating budget assumes a $\$ 184,245$ annual premium. While the insurance market outlook is uncertain, there remains a possibility that rates may abate by the time construction is complete. This is discussed further in Section 7.1.
- Sunset Chinese Cultural District (SCCD) Space and Cost Implications. The ground floor features a 150 square-foot office and 387 square-foot meeting room for exclusive use of SCCD as a newly formed community-based non-profit organization, in partnership with the Wah Mei School and TNDC. As currently planned, SCCD would have shared use of much of the ground floor including the kitchen, meeting rooms and resident serving common areas. While this space received a $\$ 500,000$ capital grant from HCD, this would remove approximately 2,121 square feet of space from being eligible for tax credit equity, with an estimated reduction in Project capital of approximately $\$ 1$ million. In addition, the Project lacks a detailed plan for funding for operations for SCCD. This is discussed further in Section 4.1.
- Overall Cash Flow and Lack of Private Permanent Loan. The Project's capital stack does not feature a first mortgage, due to the lack of sufficient cash flow due to the spread of AMIs and underwriting considerations when considering insurance rate concerns. In addition, debt service coverage ratios are projected to fall below 1.15 in Year 20. This is discussed further in Section 7.1
- Neighbor Agreement and Traffic Control Plans for Construction. The Project requires approval of traffic control plans by SFMTA to facilitate construction including necessary temporary street closures, and a separate neighbor agreement is awaiting approval by the residential property owner adjacent to the Site on $27^{\text {th }}$ Avenue to enable some construction activity such as scaffolding. This is discussed further in Section 3.


## SOURCES AND USES SUMMARY

| Predevelopment Sources | Amount | Terms | Status |
| :---: | :---: | :---: | :---: |
| MOHCD Predevelopment Loan | $\$ 5,264,611^{*}$ | $3 \%^{* *}$ deferred until land is <br> transferred or funds are <br> repaid | Committed |
| MOHCD Acquisition Loan <br> (to be forgiven at construction start <br> and land transfer) | $\$ 9,012,905$ | $0 \%$ | Committed |
| Corporation for Supportive Housing | $\$ 5,500,000$ line <br> of credit | $\$ 4.7 \mathrm{MM}$ drawn, to be <br> Brepaid at construction loan <br> closing from MOHCD <br> Loan and Limited Partner <br> Equity | Committed |
| Total | $\$ 19,777,516$ |  |  |


| PERMANENT SOURCES | AMOUNT | TERMS | STATUS |
| :---: | :---: | :---: | :---: |
| MOHCD Gap Loan* | $\$ 15,956,650$ | 55 yrs. @ 0.00\% / Res <br> Rec | This Request |
| HCD Multi-Family Housing (MHP) <br> Loan | $\$ 29,363,536$ | 55 yrs. @ 3\% Res Rec w/ <br> $\$ 0.42$ annual hard debt <br> payment | Committed |
| HCD Infill Infrastructure Grant (IIG) | $\$ 6,999,486$ | Grant | Committed |
| Limited Partner Equity | $\$ 45,303,503$ | $\$ 0.99$ per Tax Credit | Committed |
| Federal Home Loan Bank <br> (FHLB)Affordable Housing Program <br> (AHP)** | $\$ 1,000,000$ | 15 yrs. @ 0\% | Not <br> Committed |
| General Partner Equity | $\$ 100$ |  | Committed |
| Total | $\$ 99,123,275$ |  |  |


| USES | AMOUNT | Per Unit | Per SF |
| :---: | :---: | :---: | :---: |
| Acquisition Holding Costs | \$30,000 | \$103,489 | \$0.29 |
| Hard Costs | \$70,426,835 | \$782,520 | \$690 |
| Soft Costs | \$24,952,127 | \$277,246 | \$244 |
| Developer Fee | \$2,200,100 | \$24,446 | \$22 |
| Reserves | \$1,326,713 | \$14,741 | \$13 |
| Total | \$99,123,275 | \$1,202,442 | \$969 |

the Site is transferred to MOHCD at construction close.
${ }^{* *}$ MOHCD will also provide a $\$ 1,000,000$ AHP Bridge Loan at $0 \%$ interest, as part of this gap loan request, for a total MOHCD Gap Loan amount of $\$ 16,956,650$. The Bridge
Loan will be repaid once the FHLB AHP Loan is disbursed during construction.

## 1. BACKGROUND

### 1.1. Project History Leading to This Request.

TNDC was awarded funding to acquire the Site in September 2020 after a successful application to MOHCD's NOFA for Acquisition and Predevelopment Financing for Affordable Multifamily Housing, supported by the 2019 General Obligation Housing Bond -Proposition A. Proposition A's mandate is to create new affordable, low-income units and to serve vulnerable populations in those districts that have been "underserved" by new affordable housing production. According to the April 2023 San Francisco Housing Balance Report, District 4 is experiencing the second greatest impact of housing loss including affordable housing loss across the City's supervisorial districts. Furthermore, 2550 Irving responds to the State's policy priorities of developing affordable family housing, including housing for those experiencing homelessness, in high resource areas.

After being awarded funding to develop the Project, TNDC conducted an extensive community engagement effort throughout 2021, and its design team, led by Pyatok Architects, advanced the design of the Project and submitted its Project Application to San Francisco Planning for approval. TNDC closed on its MOHCD acquisition and predevelopment loans and acquired the Site in November 2021.

Over the next 22 months, TNDC applied for state financing, conducted Site prep work (i.e., demolition of the existing building and infrastructure work), advanced project design, and engaged community in placemaking and public art design. During predevelopment the Sponsor conducted Phase I and II environmental Site assessments and implemented testing for soil contamination including a monitoring program during building demolition.
A predevelopment loan in the amount of \$14,277,516 (\$9,012,905 Acquisition Loan and $\$ 5,264,611$ Predevelopment Loan) was approved by the Citywide Affordable Housing Loan Committee on April 2, 2021. A preliminary gap commitment of $\$ 16,759,885$ with a total development cost of $\$ 95,926,122$ was approved by the Citywide Affordable Housing Loan Committee on June 24, 2022. The Sponsor leveraged the preliminary gap commitment to secure MHP and IIG funding, which was awarded on May 2, 2023.
The Project was awarded a bond allocation for up to $\$ 51,846,000$ by CDLAC on December 6, 2023, and has selected Bank of America as the investor and the construction loan lender. The CDLAC award requires the Sponsor to start construction by June 6, 2023.

### 1.2. Applicable NOFA/RFQ/RFP. (See Attachment E for Threshold Eligibility Requirements and Ranking Criteria)

On December 27, 2019, MOHCD released a Notice of Funding Availability (NOFA) for Affordable Multifamily Rental Housing targeting districts traditionally underserved by affordable housing. The NOFA provided funding for affordable housing development activities including acquisition and predevelopment costs
for new housing projects that will serve lower income families and vulnerable populations in Districts 1, 2, 4, 7, and 8.

Proposition A, along with MOHCD's NOFA, aimed to address San Francisco's well-documented and severe housing affordability crisis by meeting several goals. These goals include the following:

- Address geographic equity by investing in affordable housing in districts that have not benefited significantly from new affordable housing production previously,
- Fund new affordable housing, including for San Francisco's lower and middle working class,
- Create new housing opportunities for those in greatest need, with rents set at affordability levels for Family Projects at the maximum tax credit eligible rent under the HUD Unadjusted Metro Fair Market Rent Area. The NOFA did not automatically restrict family Projects to a $60 \% \mathrm{AMI}$ as has been included in similar NOFAs.

On January 30, 2020, TNDC submitted a proposal for 2550 Irving that met the goals of Proposition A and the NOFA. The proposal targeted lower income families by providing a mix of 1-bedroom, 2-bedroom, and 3-bedroom apartments serving households earning in ranges between $25 \%$ and $80 \%$ MOHCD AMI (Area Median Income). TNDC was the only respondent to the NOFA with a proposal for Senior housing at 4200 Geary Boulevard, and a proposal for Family housing at 2550 Irving. The 2550 Irving proposal scored a total of 85 out of 100 points.

On September 14, 2020, MOHCD notified TNDC its proposal for 2550 Irving would be considered for acquisition and predevelopment funding.
1.3. Borrower/Grantee Submittal. The Borrower entity is 2550 Irving Associates Limited Partnership (LP). TNDC is the manager of the LP's general partner 2550 Irving GP LLC. No joint venture partnership is involved.
1.4. .Borrower/Grantee Profile. (See Attachment B for Borrower Org Chart; See Attachment C for Developer Resume and Attachment D for Asset Management Analysis)

TNDC was founded in 1981 with the acquisition of a single property and a commitment to creating permanently affordable homes for low-income San Franciscans. Over its 40-year history, TNDC has developed, owned, and managed 3,674 units, with another 263 under construction and 1,129 in predevelopment, totaling 5,066 units in total.

TNDC's in-house Property Management, Tenant Services, Asset Management, Accounting, and Community Organizing teams will ensure the Project's transition from development and construction into leasing and stabilized operations.

## 1.5. .Demographic of Board of Directors, Staff and People Served.

TNDC is a racially diverse organization with $85 \%$ of staff, $60 \%$ of the Board of Directors and $50 \%$ of executives identifying as BIPOC.

Male/female split of Board and Executive staff:

| Female | Male |
| :--- | :--- |
| $58 \%$ | $42 \%$ |


| Race/Ethnicity of TNDC Board \& Staff | Percentage |
| :--- | :---: |
| Asian | $18 \%$ |
| Black or African American | $6 \%$ |
| Hispanic/Latino | $24 \%$ |
| White or Caucasian | $41 \%$ |

Senior Management has a 50\% BIPOC representation rate.

| Race/Ethnicity of TNDC Staff | Percentage |
| :--- | :--- |
| Asian | $31 \%$ |
| Black or African American | $33 \%$ |
| Hispanic/Latino | $20 \%$ |
| White or Caucasian | $13 \%$ |
| Unknown or Decline to State | $6 \%$ |

### 1.6. Racial Equity Vision.

Per TNDC, while TNDC has always centered underserved and underrepresented communities in development, management, and service provision work, TNDC's explicit focus on the racial components of inequity and injustice has come to the forefront since 2019. TNDC is committed to racial equity and becoming a truly anti-racist organization. In 2004, TNDC launched its Cultural and Linguistic Competency Committee, which has since become the Committee on Equity (COE). In 2017, TNDC formed its Racial Justice Police Conduct Task Force to address police harassment issues in the Tenderloin, and to dialogue with the local precinct captain. These groups have provided regular racial equity presentations, including guest speakers, training, and forums, which are open to all staff. Furthering this work, TNDC launched its Racial Equity Initiative in 2019, an endeavor with representation from all departments. The Racial Equity Initiative has implemented several policies centered on racial equity during the recent coronavirus pandemic, including increasing TNDC's minimum wage after internal research demonstrated that the lowest paid staff were disproportionately Black and Latinx. In its work on the pillars of homes, health, and voice, TNDC understands how critical it is to consider racial equity. It is actively implementing practices to be part of the solution for communities that have long been denied opportunities on account of race.

### 1.7. Relevant Experience.

TNDC's housing development pipeline has grown to include over \$1 billion of affordable housing activity, and it will add nearly 1,500 units of affordable housing to the portfolio over the next five years. Many of these units will be Type I or Type III/Type V over Type I New construction projects. As evidenced by project completions at Eddy \& Taylor, 681 Florida and 1990 Folsom, TNDC can complete complex projects on time and on budget.

### 1.8. Project Management Capacity.

Below is a list of TNDC staff assigned to 2550 Irving, along with the percentage of their total workload that will be dedicated to the Project:

- Hermandeep Kaur (Project Manager): 50\%
- Samuel Ruiz Cervantes (Assistant Project Manager): 50\%
- Shreya Shah (Director of Housing Development): 10\%
- Chris Cummings (Director of Housing Development): 5\%
1.9. Past Performance


### 1.9.1 City audits/performance plans.

There are no pending audits or performance plans in place for TNDC.

### 1.9.2 Marketing/lease-up operations.

MOHCDs lease up and marketing team recently reviewed TNDC and MEDA's (joint partner in transaction) 2022 lease up of Casa Adelante at 681 Florida Street. While TNDC is experienced in marketing and lease up, challenges included difficulty leasing up $85 \%$ AMI studios without sufficient market research, inability to meet a tax credit deadline and some gaps in communication between the development team and the lease up team, and a few applications waiting for file review for a few weeks longer than expected.

Through a high level of engagement by MOHCD staff, including several meetings, the Sponsors were able to resolve these issues, and received few applicant complaints and none noted perceived or substantiated discrimination. Another TNCD Project at 555 Larkin Street, did not contend with the same challenges.

TNDC's properties are primarily leased up through MOHCD's DAHLIA system, the Department of Homelessness and Supportive Housing's Coordinated Entry System, the Veterans Administration and the Housing Authority of the City and County of San Francisco. TNDC has extensive experience complying with DAHLIA and all other marketing requirements and lease up of this Project is expected to proceed with few challenges given the Sponsor's experience, the smaller size of the building, and
fewer units priced at levels that may be considered more challenging to lease up.
2. SITE (See Attachment E for Site map with amenities)

| Site Description |  |
| :---: | :---: |
| Zoning: | Irving Street Neighborhood Commercial District 40-X Height and Bulk District |
| Maximum units allowed by current zoning: | Unlimited |
| Seismic (if applicable): | Seismic Zone 4 |
| Soil type: | Dune Sand Deposits |
| Environmental Review: | The streamlined approval process under SB 35, granted on August 17, 2022, governs the scope of environmental review under the California Environmental Quality Act. The Project also completed environmental review required for the use of VASH funding, on September 13, 2022, under the National Environmental Policy Act (NEPA). |
| Adjacent uses (North): | Single-family residential |
| Adjacent uses (South): | Mixed-use commercial and multi-family |
| Adjacent uses (East): | Single-family residential and commercial surface parking |
| Adjacent uses (West): | Single-family and multi-family residential |
| Neighborhood Amenities within 0.5 miles: | Parks and Recreation Areas <br> - Golden Gate Park <br> - Sunset Playground <br> - Ocean Park Health Center <br> Schools and Libraries <br> - Sunset Branch Library <br> - Jefferson Elementary School <br> - Jefferson Child Development Center <br> Preschools <br> - Lawton Alternative School <br> - Wah Mei School <br> - Kumon Math. Reading. Success. <br> Nine Places of Worship in the Area <br> Grocery Stores <br> - Irving Seafood Market <br> Ten Restaurants <br> Exercise and Fitness <br> - Raise the Bar Fitness <br> - American Gymnastics Club <br> - Nomad Cyclery <br> - Elevation Bike Co. <br> At least 13 General Neighborhood Commercial Stores and 10 Banks <br> Medical and Pharmacy <br> - Walgreens Pharmacy <br> - S.F. Eye Care |


|  | - Lau Chiropractic <br> - James G. Nickolopoulos, D.P.M Foot Clinic <br> - Sunset Dental Care <br> - California Center of Dental Aesthetics <br> - Sunset Family Dental <br> - Oriental Natural Healing Center |
| :--- | :--- |
| Public Transportation within 0.5 <br> miles: | N - Judah light rail <br> Buses: 29 Sunset <br> 7 Haight/Noriega <br> 28 19th Avenue |
| Article 34: | Approval on File. Dated June 29, 2022, for 90 units. |
| Article 38: | Exempt - Not in an Air Pollutant Exposure Zone <br> Area, per the City's Air Pollutant Exposure Zone Map. |
| Accessibility: | Per updated TCAC regulations at least 15\% of units (14 <br> required, 20 provided) will be mobility accessible and at least <br> another 10\% of units (9 required, 11 provided) will be <br> communication accessible, with no overlap of units. |
| Green Building: | Green Building program will comply with Title 24 and the City's <br> green building requirements. As envisioned, the Project will <br> align with LEED program requirements. |
| Recycled Water: | Not incorporated (exempt as 100\% Affordable Housing). |
| Storm Water Management: | The Project will comply with Stormwater control and treatment <br> rules as required by local agencies including SFPUC. |

### 2.1. Site Description.

2550 Irving is located alongside the Irving Street neighborhood commercial corridor and in proximity to neighborhood-serving businesses representing a wide range of services and products meeting daily shopping needs. The Site is one block from Golden Gate Park and near schools and recreation areas. Proximity to nearby schools, library, and recreational areas was factored into TNDC's early assessment of the Site for family housing. District 4 has a high concentration of children, and local schools rank well in Statewide testing in the SFUSD system. In addition to the many nearby activities available to families in Golden Gate Park, Ocean Beach is under a mile and half from the Site and is easily accessible by the N Judah light rail. The surrounding mid-Sunset neighborhood offers many restaurants, grocery stores, active lifestyle, and cultural activities.

### 2.2. Zoning.

The proposed 73-foot-tall building is in the Irving Street Neighborhood Commercial District (NCD) and the 40-X Height and Bulk District. The State Density Bonus Law exempts 100\% affordable projects from density limits and provides up to three additional stories of height, or 33 feet, above the zoned height limit. A 100\% affordable project in a 40-X Zoning District may be up to 73 feet in height.

### 2.3. Local/Federal Environmental Review.

## - Environmental Issues.

The Project is subject to SB 35, which provides for an exemption from review under the California Environmental Quality Act (CEQA). As the Project will also utilize (Federal) VASH funds, environmental review under the National Environmental Policy Act (NEPA) was completed by November 9, 2022

- Phase I/II Site Assessment Status and Results.

No known significant hazards are present at the Site. The Phase I recommended performing further testing for asbestos containing materials (ACM) and lead based paint (LBP) in the building that was previously located on the Site. This testing was conducted concurrent with demolition by the Project team and necessary steps were taken for appropriate disposal. Also recommended in the Phase I ESA was an Underground Storage Tank (UST) survey, which was conducted by AllWest May 15, 2019, finding the Site clear.

- Potential/Known Hazards. Studies conducted by AllWest on behalf of the prior property owner, and by Path Forward on behalf of TNDC, detected Tetrachloroethene (also referred to as PCE), a common dry-cleaning contaminant in soil vapor at concentrations exceeding environmental screening levels. No contaminants were found in the soil. The likely source is past dry-cleaning operations at nearby properties, as drycleaning operations were present both on-site and nearby. With oversight by the California Department of Toxic Substances Control (DTSC) and Path Forward, the Project's environmental consultant, TNDC has designed a Vapor Intrusion Mitigation System (VIMS) to remedy the issue ensuring residential use of the Site is safe for future residents. The Project has an approved Response Plan from the DTSC. The Response Plan includes a maintenance plan for the life of the Project. In addition, the Project operating budget includes $\$ 19,059$ per year for the VIMS system.
Due to the high amount of public engagement on the Project, DTSC also conducted a public participation process for the Project and the wider neighborhood related to environmental issues. Additionally, the Project team conducted a Voluntary Subsurface Investigation (SSI) in August 2023 and the levels of PCE found were below the screening levels and the report was accepted by the DTSC. Costs for DTSC review and site monitoring were approximately $\$ 839,712$ and are included in the development budget. Existing investigations and the remedy plan proposed will likely satisfy Maher requirements and further testing and mitigation beyond what has currently been conducted and planned, is unlikely to be required.


## 2.4. .Green Building.

As envisioned the Project will be all-electric and include photovoltaic systems valued at $\$ 201,850$, to offset electrical load. The Project may follow the LEED (Leadership in Energy and Environmental Design) guidelines without enrollment as a means of evaluating and recognizing the envisioned green building standards that will be incorporated while containing overall Project costs.

### 2.5. Community Support.

To date the property has been the subject of protests, as well as litigation and an appeal before the Board of Appeals, that contributed to significant soft development costs primarily in the form of legal fees.

Community engagement was conducted between January 2021 and August 2022. Two community meetings were held jointly by TNDC and the previous District 4 Supervisor, Gordon Mar, and three community workshops were held by TNDC and the Project architect. In February 2021 the Supervisor and representatives from MOHCD participated in a neighborhood meeting sponsored by the Mid Sunset Neighborhood Association (MSNA). In March, TNDC and the Project architect, Pyatok, held four workshops as a first step in engaging the community in visioning for the Project (see Section 3.1.) Finally, a Meet-theContractor Session was held in August 2022.

Concerns and issues raised by opponents have included the size and height of the building, the limited amount of parking, and the number of units reserved for formerly homeless individuals and families.

TNDC set up a website and email account assuring that neighbors and interested community members, groups and stakeholders can access current information on the Project, upcoming community activities, and ways to provide input.

The Sponsor indicated that the multiple appeal hearings before the Board of Appeals (Mid-Sunset Neighborhood Association, or MSNA, Appeal No. 22-092), and a lawsuit in Superior Court, also brought by MSNA (Case Number CGC21596994) did not result in significant Project timeline delays given the necessary site demolition and utility relocation phases.

Because likely avenues of permit appeal or related litigation have been exhausted, the risk of new timing delays or litigation costs are considered limited.
2.6. 1998 Proposition I Citizens' Right-To-Know. Proposition I - Neighborhood Notification is required for the Project and was posted for at least 30 days starting on June 24, 2021.

## DEVELOPMENT PLAN

### 2.7. Site Control.

TNDC entered into a purchase and sale agreement (PSA) with The Police Credit Union and purchased the Site for $\$ 9,000,000$ with funds from a MOHCD acquisition, plus another $\$ 284,000$ in closing costs. MOHCD provided another $\$ 5,264,611$ in predevelopment funds at the same time. The PSA was signed October 12, 2021, and the land is currently owned by TNDC.
2.8. Proposed Property Ownership Structure.

The Project will be owned, developed, and operated by a Limited Partnership (2550 Irving Associates, L.P.) with TNDC as the manager of the managing general partner, 2550 Irving GP LLC. At construction closing, the \$9,012,905 MOHCD Acquisition loan will be forgiven and considered repaid, and the Site will be transferred to the City and County of San Francisco. The partnership will enter into a long-term ground lease with MOHCD, with rent terms consistent with the March 3, 2023, MOHCD Ground Lease Policy, including a base rent of \$15,000 per year and a residual rent and base rent requirement. The Limited Partnership will construct and own the improvements.

### 2.9. Interim Use Plan.

Not applicable. The existing two-story commercial building (Police Credit Union) was demolished in 2023 and the Site will remain vacant until construction begins in June 2024.

### 2.10. Proposed Design.

The building entry will be located on Irving Street, featuring a timber trellis framing a biophilic entry, which provides continuity between green spaces from the Irving Street frontage through the entry and open-air lobby, with connection to the rear yard. The entry leads to a lobby containing the residents' mail area, a receptionist desk, and elevator. The ground floor will contain a multipurpose room, rear courtyard, laundry room, bicycle parking, two resident services offices, two property management offices, a maintenance office, a car parking garage, utility rooms, and other back of house functions. Residents will not be charged for parking, as that is not allowed per Federal Tax Credit rules, and spaces will be set aside based on the following considerations: reasonable accommodation requests, accessible space needs, lottery rank order and needs of LOSP/VASH tenants. The southeast (Irving and 26th Avenue) corner of the building will feature a 150 square foot office and shared community services space for the newly formed Sunset Chinese Cultural District that will be open to the public. The facade will be a mix of fiber cement siding and brick veneer. A roof top courtyard will provide residents with green space for gathering. The Sponsor has indicated the unit sizes are larger TCAC minimums in order to meet TNDC's Design Guidelines for family units. This includes separate living
and dining areas and is based on their experience and findings from operating their portfolio and conducting post-occupancy evaluations.

The building entry will be located on Irving Street, featuring a timber trellis framing a biophilic entry, which provides continuity between green spaces from the Irving Street frontage through the entry and open-air lobby, with connection to the rear yard. The entry leads to a lobby containing the residents' mail area, a receptionist desk, and elevator. The ground floor will contain a multipurpose room, rear courtyard, laundry room, bicycle parking, two resident services offices, two property management offices, a maintenance office, a car parking garage, utility rooms, and other back of house functions. Residents will not be charged for parking, as that is not allowed per Federal Tax Credit rules, and spaces will be set aside based on the following considerations: reasonable accommodation requests, accessible space needs, lottery rank order and needs of LOSP/VASH tenants.


## 3. Construction Representative's evaluation:

The updated MOHCD proforma features total construction costs at $\$ 70.4 \mathrm{MM}$, which includes multiple contingencies (Bid and Plan-Check), and the owner's hard cost contingency (at $7.2 \%$ instead of 5\%) which all appear to be on-target given current construction market conditions. There are three primary areas of risk that remain: construction pricing, neighbor access agreements, and infrastructure permitting and coordination.

Construction Pricing: 2550 Irving involves three separate construction costs:

- Demolition of existing Police Credit Union Building for $\$ 422,159$
- Utility Relocation
(currently at $\$ 614,442$ but could be higher with subsequent change orders)
- Vertical's Guaranteed Maximum Price (GMP) for \$63,510,614.

The General Contractor, Guzman Construction Group, has indicated the GMP's subcontractor pricing is valid to June 2024, which is when construction is expected to commence.

Typically, the GMP is based upon the bid set, which are not $100 \%$ construction drawings (CDs), nor a Conformed Set. This non-final construction set results in extensive Qualifications and Exclusions (currently under review by the Project team) with corresponding subsequent change orders during construction.

The Sponsor's assumption is that the change order reflecting the differences between the Bid Set and Conformed Set (which will incorporate plan-check comments and include full scope/details) will be between $\$ 900 \mathrm{~K}$ to $\$ 1 \mathrm{MM}$ and when the Qualifications/Exclusions are negotiated to include additional allowances and higher costs for soils off-haul and utility costs, the GMP could rise from \$66MM to \$67MM. The point of connection for permanent power from SFPUC and PG\&E is currently located near 2550 Irving and no extensive trenching will be required.

At this stage of permitting and time to construction start in June 2024, this cost escalation risk is considered low, and no specific conditions of approval are recommended.

Neighbor Access Agreements:

- $26^{\text {th }}$ Avenue: Neighbor Agreement has been approved and would allow the Sponsor to complete the rerouting of the existing PG\&E power service that bisects the Site to the existing power pole located in the neighbor's rear yard.
- $27^{\text {th }}$ Avenue: Neighbor Agreement is needed to allow scaffolding to facilitate the construction of 2550 Irving's north elevation and to resolve $27^{\text {th }}$ Avenue's existing south fence and planters that encroach onto 2550 Irving's property. Without a Neighbor Agreement in-place, the scaffolding would need to be cantilevered over the $27^{\text {th }}$ Avenue property at substantial additional expense. Please note that the cantilevered scaffold solution may still be subject to "air-rights" claims and/or court injunctions from the $27^{\text {th }}$ Avenue property owner. MOHCD will require the Sponsor to obtain approval of the neighbor agreement prior to introduction of the MOHCD Loan to the Board of Supervisors. See Section 9.3, Loan Conditions.

Infrastructure Permitting and Coordination:

- Traffic Control Plans and Permits:

Traffic Control Plans need to be developed and worked out with SFMTA. It is unknown at this time if SFMTA will require certain work (like concrete foundation pours) to be performed at night at more expense to the Project. SFMTA's requirements to maintain pedestrian access and bike lanes during certain construction activities have typically added expenses to projects.

- Existing Overhead Power Lines along Irving Street:

To facilitate construction and protect workers from the existing overhead power lines along Irving Street, these overhead power lines may need to be relocated by PG\&E with "Alley Arms" extending away from the wooden utility pole. Since only PG\&E can perform this alley-arm work, 2550 Irving will be dependent on PG\&E's schedule to perform this work, which could potentially delay the Project's construction schedule accordingly.

Sponsor and MOHCD expect resolution on these items by May 2024.
4.

### 4.1. Commercial Space.

There is no proposed ground floor commercial space. There is however, a 150 square-foot office for the newly formed Sunset Chinese Cultural District (SCCD) that will be located next to the Sponsor's Property Management offices on site. Through collaboration from Wah Mei School and community partners, programming will be developed to enhance and support the neighborhood's unique culture. SCCD would pay a use fee of $\$ 1$ per year. The SCCD non-profit organization will also have shared use, along with building residents, of ground floor space including an adjacent meeting room ( 387 SF), the main resident-serving community room ( 730 SF), restroom (57 SF), adjacent hallway (156 SF) and kitchen (135 SF); totaling up to 2,121 square feet of ground floor space (including the office). This 2,121 squarefoot area will therefore not be eligible for low-income housing tax credits.

While removing this space from tax credit eligibility (Site is not in a QCT), reduces tax credit capital funding by approximately $\$ 1,000,000$; the Project's overall development capital stack does include a $\$ 500,000$ one-time grant from HCD based on the inclusion of this non-profit public benefit use space, which will also cover tenant improvements.

The Sponsor will also be required as a condition of loan closing to provide a space plan or similar, and executed use agreement, for MOHCD approval of the SCCD Public Benefit Use which identifies:

1. Sources and uses of funds for tenant improvements and furnishings from sources other than the approved development budget; and
2. Funds needed for operations (including event programming, service offerings, applicable insurance, and common area maintenance) from
sources other than the approved operating budget. See Section 9.3, Loan Conditions.

### 4.2. Service Space.

The ground floor will feature about 500 square feet of space for supportive services. One office will provide space for 1.5 FTE full-time social workers that will serve the 22 LOSP supported units. In addition, office space will also provide space for the 0.5 FTE full-time social worker that will support the 52 general affordable units (not including the manager's unit). The Veterans Administration in San Francisco will provide case management to the 15 VASH units through staff visiting residents in their units as needed.

### 4.3. Target Population.

TNDC proposes subsidizing 15 units with Veterans Affairs Supportive Housing (VASH) vouchers for veterans exiting homelessness. TNDC was encouraged to look at serving veterans at the Project Site by veterans in the neighborhood and because of the relative proximity of the Veterans Administration (VA) hospital located at 4150 Clement Street, which is 2.3 miles away, or about 33 -minutes, by bus. In June 2021, the VA issued a letter to TNDC supporting the Project and the conversion of 15 of the San Francisco Housing Authority's (SFHA) tenantbased VASH vouchers into Project-Based Vouchers for 2550 Irving. On March 14, 2022, SFHA issued an award letter for the VASH vouchers. The VASH vouchers will be placed on 151 BR units, and the subsidy is based on SFHA's published Project Based Voucher (PBV) Payment Standard. The subsidy also helps support Project feasibility. The Project requires an AHAP contract which is scheduled for SFHA approval on March 11, 2024.

### 4.4. Infrastructure.

SFPUC/PG\&E permanent power is contingent on several factors as follows:

- An existing PG\&E underground power line bisecting the Project from Irving Street to the existing power pole located at the $26^{\text {th }}$ Avenue neighbor's rear yard must be relocated. The General Contractor has completed most of the relocation work along $26^{\text {th }}$ Avenue as well as trenched along the northeast portion of the Site. The neighbor access agreement to the $26^{\text {th }}$ Avenue neighbor's rear yard is pending and once signed, PG\&E will schedule the connection between the 2550 Irving Site to the existing power pole.
- The existing overhead power lines along Irving Street need to be "alley armed" (extended away) from the property to facilitate construction. PG\&E has indicated that this "alley arm" work will proceed only after the connection to the $26^{\text {th }}$ Avenue neighbor's power pole has been completed and is in the process of being scheduled. If this "alley arm" work is unduly delayed by the availability of PG\&E's work crew in the coming months, then 2550 Irving's construction will be delayed correspondingly.
- The permanent power will connect to underground vaults adjacent to the property along Irving Street and therefore, the amount of sidewalk trench work to the vaults should be minimal unless unforeseen lines, objects and/or tanks are encountered. Sidewalk potholing will be performed to verify conditions and/or uncover potential barriers/issues.
- PG\&E provided the Draft Service Agreement in mid-November 2023 and TNDC will be issuing payment.
- PG\&E indicated that the Final Service Agreement is estimated to be provided by 5/20/2024.


### 4.5. Communications Wiring and Internet Access.

The Project's construction scope includes the appropriate communications wiring scope that meets MOHCD's standards and TCAC minimum requirements. The City's Department of Technology has indicated the Site should be servable by City Fiber to enable free broadband for residents.

### 4.6. Public Art Component.

The Project's public art requirement calculation minimum is $\$ 118,300$, or $1 \%$ of expected construction cost at the time of predevelopment, multiplied by the percent of Project funded by eligible MOHCD funds. The development budget includes $\$ 118,300$ for public art costs. Public Art is proposed at two ground floor locations on the building's Irving Street frontage, along with space for a potential Native American acknowledgement near a building entrance on the same frontage. The Sponsor is in the process of formulating a scope for public art programming and will be required to provide such a plan as a condition of approval 12 months prior to building completion. See Section 9.3, Loan Conditions.

| MOHCD Estimated Gap Funds at <br> Predevelopment (less acquisition cost) | $\$ 16,132,412$ |
| :--- | ---: |
| TDC (at predevelopment) | $\$ 84,578,492$ |
| Hard Cost Total | $\$ 62,022,139$ |
| Public Art Calculation |  |
| Construction Cost | $\$ 62,022,139$ |
| $1 \%$ of Construction Cost | $\$ 6,202,213$ |
| Percent funded by MOHCD (MOHCD <br> Committed / TDC) | $19.07 \%$ |
| Public Art Requirement | $\mathbf{\$ 1 1 8 , 3 0 0}$ |

### 4.7. Marketing \& Occupancy.

Marketing will be focused on individuals and families subject to the City's Preference requirements for Affordable Housing for the 52 general affordable lottery units (not including one manager's unit). For the 22 units reserved and subsidized through LOSP for families exiting homelessness, HSH will provide referrals through the Coordinated Entry System. Referrals for the 15 VASH units will be through the Veterans Administration.

The following preferences will apply to the 52 general affordable lottery units:

| MOHCD <br> Preference | Applicant Category |
| :--- | :--- |
| 1 | Certificate of Preference (COP) Holders |
| 2 | Displaced Tenants Housing Preference (DTHP) Certificate Holders <br> (20\% of the 52 lottery units; 10 units total) |
| 3 | Neighborhood Resident Housing Preference (NRHP) <br> (Restricted to 25\% of the 52 lottery units based on use of HCD <br> funding; 13 units total) |
| 4 | Live/Work in San Francisco |
| 5 | All Others |

Within each of the categories listed above, those Veterans that are not eligible for VASH units, shall receive an additional preference within the same category of applicants that would apply to the applicant.

As a loan condition, Sponsor must provide initial draft marketing plan within 12 months of anticipated TCO, outlining the affirmative steps to be taken to market the Project to the City's preference program participants, including COP Holders, Displaced Tenants, and Neighborhood Residents, as well as how the marketing is consistent with the Mayor's Racial Equity statement and promotion of positive outcomes for African American San Franciscans. In addition, Sponsor must also demonstrate, per TCAC rules, that rents for the 52 general affordable units are at or below 10\% of fair market rents. See Section 9.3, Loan Conditions.

### 4.8. Relocation.

Not applicable. There are no existing commercial tenants or dwelling units (permitted or unpermitted) at the Site. The prior tenant, a credit union, has vacated the building which was demolished in 2023.

## 5. DEVELOPMENT TEAM

| Development Team |  |  |  |
| :--- | :--- | :--- | :--- |
| Consultant Type | Name | SBE/LBE | Outstanding <br> Procurement Issues |
| Architect | Pyatok Architects | N, N |  |
| Landscape Architect | Miller Landscape Architects |  |  |
| JV/other Architect | N/A? |  |  |
| General Contractor | Guzman Construction Group |  |  |
| Owner's Rep/Construction <br> Manager | Waypoint Consulting |  |  |
| Financial Consultant | California Housing <br> Partnership Corporation | N, N | N |


| Legal | Gubb \& Barshay | N, N | N |
| :--- | :--- | :--- | :--- |
| Environmental Counsel | Farella, Bruan + Martel | $\mathrm{N}, \mathrm{N}$ | N |
| Property Manager | Tenderloin Neighborhood <br> Development Corporation | $\mathrm{N} / \mathrm{A}$ | N |
| Services Provider | Tenderloin Neighborhood <br> Development Corporation | $\mathrm{N} / \mathrm{A}$ | N |

### 5.1. Outstanding Procurement Issues.

None. San Francisco's Contract Monitoring Division (CMD) approved TNDC's professional services procurement plan in May 2021. The plan includes a $20 \%$ Small Business Entity (SBE) participation goal. Since then, TNDC has procured many members of its design and due diligence team, including Waypoint Consulting as Owner's Representative. TNDC has currently achieved a 28.3\% SBE participation goal. CMD has established an SBE participation goal of $22 \%$ for the construction work.

## 5.2. .Opportunities for BIPOC-Led Organizations

The general contractor, Guzman Construction Group, is a certified local and minority-owned contractor. Guzman has generally exceeded SBE/LBE goals with BIPOC inclusion in subcontractors, suppliers and vendors.
6. FINANCING PLAN (See Attachment $F$ for Cost Comparison of City Investment in Other Housing Developments; See Attachment G and H for Sources and Uses)
6.1. Prior MOHCD/OII Funding.

MOHCD Acquisition and Predevelopment funding to date is $\$ 14,277,516$, approved on November 19, 2021, which consists of a:

- MOHCD Acquisition Loan for \$ 9,042,599, at 3\% simple interest, to be considered fully repaid upon land transfer to MOHCD, and a
- MOHCD Predevelopment Loan for $\$ 5,264,611$ at $3 \%$ simple interest.
6.2. Disbursement Status

As of the last draw (20) in February 2024, \$13,657,313 in MOHCD funds have been disbursed with $\$ 620,202$ remaining.

| Source of Funds | MOHCD Acquisition Loan | MOHCD Predevelopment Loan |
| :--- | :--- | :--- |
| 2019 GO Bonds | $\$ 9,012,906$ | $\$ 4,365,813$ |
| CPMC Funds | $\$ 0$ | $\$ 898,798$ |
| Total | $\$ 9,012,906$ | $\$ 5,264,611$ |
| Drawn to Date | $\$ 9,012,906$ | $\$ 4,644,407$ |
| Remaining Amount | $\$ 0$ | $\$ 620,202$ |

### 6.3. Fulfillment of Loan Conditions.

| Prior to disbursement of funds for acquisition, Sponsor shall: <br> (a) Provide an appraisal supporting the acquisition cost, <br> (b) Refine the community outreach plan in collaboration with MOHCD, and specifically focus on access to housing through the City's housing lottery preferences, including COP Holders, Displaced Tenants, and Neighborhood Residents, <br> (c) Complete environmental due diligence and receive approval for the proposed response plan from Department of Toxic Substance Control. | Complete |
| :---: | :---: |
| Sponsor to provide MOHCD with detailed monthly updates on Community Outreach completed and commercial-use programming (this may be included in the standard MOHCD monthly report form). | Ongoing. |
| Sponsor will provide for MOHCD review any Request for Proposals (RFPs) for equity investors before it is finalized and released for investors. <br> Sponsor will provide for MOHCD review all raw financial data from developer or financial consultant prior to selection. <br> Sponsor will provide for MOHCD review and approval all selected investors. <br> Sponsor will provide for MOHCD review and approval all Letters of Intent from financial partners. | Complete. Equity Letter of Intent and Debt Term Sheet completed March 6, 2024. |
| Sponsor shall provide MOHCD with information outlining cost containment, efficiencies and innovation strategies to reduce overall Project costs and maximize efficiency of MOHCD gap loans. | Not Met. See Section 9.3 for Ioan condition |
| Sponsor will provide operating and development budgets that meet MOHCD underwriting guidelines and if commercial space is included, MOHCD commercial underwriting policy requirements. | Not Met. See Section 9.3 for loan condition |
| Sponsor to provide MOHCD with a services plan and proposed staffing levels that meet MOHCD underwriting standards prior to gap loan approval. Any changes to the current proposed staffing will need to be presented to MOHCD at least 90 days prior to gap loan approval. | Not Met. See Section 9.3 for Ioan condition |
| Sponsor to work with MOHCD and HSH to establish the LOSP budget and income restrictions for the referrals from Coordinated Entry. | Not Met. See Section 9.3 for Ioan condition |

6.4. Permanent Sources Evaluation Narrative: The Borrower proposes to use the following sources to permanently finance the Project:

- MOHCD Gap Loan (\$15,956,650). 55 Year Term, 0.00\% interest (due to true debt test), and residual receipts. This amount includes the $\$ 5,264,611$ predevelopment loan but would not include any accumulated interest associated with the original predevelopment loan, which featured a 3\% simple interest term and would not apply to the amended and restated loan. Based on the total development cost, the City's subsidy per unit is estimated at $\$ 177,296$ (not including land acquisition). This is lower than $\$ 271,747$ average for similar projects in MOHCD pipeline.
- State Multi-Family Housing Program (MHP) Loan $(\$ 29,363,536)$. The MHP loan terms are 55 years, 3\% simple interest with a $0.42 \%$ mandatory payment, residual receipts, \$500 PUPA replacement reserve requirement, HCD Pooled Transition Reserve ( $\$ 86,481$ - required for VASH units) and a minimum of 3 months of operating reserves.
- State HCD Infill Infrastructure Grant $(\$ 6,999,486)$. The maximum available grant per Project is $\$ 10$ million, which is reduced by Project's eligible infrastructure costs.
- Federal Home Loan Bank Affordable Housing Program (FHLB AHP) Loan $(\$ 1,000,000)$. Actual bank to be determined before Sponsor applies in late 2024 or early 2025 (dependent on competitiveness and construction timing), 15 Year term at $0.00 \%$ with disbursement into Project during construction. MOHCD will bridge this amount and in the event the Project obtains more funds from AHP, this additional amount will be used to reduce the MOHCD gap. In addition, funds are required to be used during construction period.
- General Partner Contributions (\$100). Paid out at, or prior to loan close.
- LIHTC 4\% Tax Credit Equity $\mathbf{( \$ 4 5 , 3 0 3 , 5 0 3 ) . ~ B a n k ~ o f ~ A m e r i c a ~ a s ~ i n v e s t o r ~}$ Sponsor assumes $\$ 0.99$ per Federal Low Income Housing Tax Credit.

Though not a part of permanent sources, the construction loan amount, with Bank of America as construction lender, is estimated at $\$ 51,846,000$, with a $32-$ month term loan at $8.17 \%$. The development budget assumes $\$ 8,117,024$ in construction loan interest.

While MOHCD consistently encourages Sponsors to pursue additional financing to reduce the MOHCD gap loan amount, such as private permanent loans (i.e., mortgages averaging 15 to 30 years), the Project capital stack does not include a permanent private loan, due to insufficient cash flow to support such debt costs in Year 20. Sponsor will be required to re-evaluate the ability to incur private loans or other financing, with the goal of reducing the MOHCD gap loan amount. See Section 9.3, Loan Conditions

### 6.5. CDLAC Tax-Exempt Bond Application:

The Project scoring competed in the Large Family set-aside within the New Construction pool and the Bay Area's geographic set-aside. The Sponsors applied to CDLAC-TCAC in 2023 with a $\$ 51.8$ million tax-exempt bond request, scoring 120 out of 120 total points, with a tiebreaker of $150.74 \%$. The award was made on December 6, 2023, and the Sponsor will need to begin construction within six months.

| CDLAC Score |  |
| :--- | :--- |
| Opportunity Map Resource Level | TCAC/HCD Opportunity Map: <br> Highest (In a DDA) |
| TCAC Housing Type <br> (new construction only) | TCAC regs: Large Family |
| Bond Allocation Award Amount | $\$ 51,846,000$ |
| Total Self-Score (out of 120 points) | 120 |
| Tiebreaker Score | $150.740 \%$. (Highly Competitive) |

### 6.6. Permanent Uses Evaluation:

The overall development cost of $\$ 99,123,275$, or $\$ 1,101,370$ per unit, is significantly higher than the average per unit cost of $\$ 831,528$ for somewhat similar projects averaging 137 units. Primary contributors to overall development costs include substantial legal costs to resolve appeals and litigation, neighbor agreements, larger bedroom counts, and measures to address environmental health concerns. The future risk of additional costs is considered low.

- Soft development costs at $\$ 277,246$ per unit are significantly higher than similar projects averaging $\$ 150,111$ per unit. Primary contributors to higher soft development costs include site design work and legal fees discussed further below. The estimated hard cost of $\$ 782,520$ per unit is approximately $14 \%$ above the average for similar projects at $\$ 679,720$ per unit.
- Site Design Work: During the predevelopment phase the number of units was reduced from 98 units to 90 units to avoid developing units over an existing PG\&E easement for electrical service that bisects the Site. This unit count reduction reduces the economies of scale for total development costs, and especially soft costs, when compared to other MOHCD projects averaging 137 units. The Sponsor indicated the cost of redesign is not distinctly broken out given timing early in the design process.
- Legal Fees: Significant legal and environmental consultant expenses of approximately $\$ 1.5$ million were incurred due to a combination of community opposition- local appeals (Board of Appeals) and State court litigation. By way of comparison legal fees associated with 730 Stanyan (160 units) were approximately $\$ 452,000$ and legal fees associated with 4200 Geary Boulevard (98 units) were approximately $\$ 145,000$.
- Soil testing and monitoring costs included fees paid to DTSC of \$372,846 and environmental consultant costs of $\$ 466,866$.
- Primary contributors to the Project's hard costs exceeding the average include the required infrastructure and utility relocation work; the reduced unit count which reduces economies of scale in multi-family construction, and the increased number of bedrooms per unit. This family development features a higher bedroom count than other MOHCD projects, with 47 of the 90 units featuring two- and three-bedroom units; the increased bedroom count also contributes to a higher per unit development cost. The total development cost per bedroom is $\$ 627,363$, while the average development cost per bedroom, for comparable Projects featuring more studios and bedrooms as a percentage of unit count, is $\$ 499,026$.

| Development Budget |  |  |
| :---: | :---: | :---: |
| Underwriting Standard | Meets Standard? $(\mathrm{Y} / \mathrm{N})$ | Notes |
| Hard Costs per unit is within standards | N | Hard Costs of $\$ 782,520$ per unit are not within standards. <br> Projected construction cost appears reasonable since the contractor, Guzman, has provided a GMP that includes escalation to June 2024. |
| Construction Hard Cost Contingency is at least $5 \%$ (new construction) | Y | Hard Cost Contingency is 7.2\%, with an additional 1.6\% bid contingency and $1.6 \%$ and plan check contingency at $0.75 \%$. The budget also assumes a $0.5 \%$ escalation. The budget assumes no design contingency given progress on design and permitting. |
| Architecture and Engineering Fees are within standards | Y | The development budget includes <br> $\$ 3,713,765$ for architecture and design fees, and $\$ 1,197,000$ for engineering and environmental studies. This amount appears justified given the scope of design and engineering. |
| Construction <br> Management Fees <br> are within <br> standards | Y | The budget includes a $\$ 228,634$ construction management fee, which is appropriate given the work necessary for demolition and utility relocation ahead of construction start. CR staff has indicated the current fee standards need an update to meet market conditions. |
| Developer Fee is within standards, see also disbursement chart below | Y | Project management fee: $\$ 1,100,000$ <br> At risk fee: $\$ 1,100,000$ General Partner Equity: \$100 Total fee: $\$ 2,200,100$ |
| Soft Cost Contingency is 10\% per standards | Y | Soft Cost Contingency is $8.2 \%$, which falls between the $5 \%$ to $10 \%$ underwriting guideline. This is justified given the small size of the building and progress made on site design, building permitting and infrastructure improvements. |

$\left.\begin{array}{|c|l|l|}\hline \text { Capitalized } \\ \text { Operating } \\ \text { Reserves are a } \\ \text { minimum of 3 } \\ \text { months }\end{array} \quad \mathrm{Y} \quad \begin{array}{c}\text { Capitalized Operating Reserves are } \$ 464,810 \text {, which is } 3 \\ \text { months of operating expenses and debt service. }\end{array}\right\}$

### 6.7. Developer Fee Evaluation.

Below is the total development fee with a breakdown by milestone of the payment of the developer fee to the Sponsor.

| Total Developer Fee: | \$2,200,100 |  |
| :---: | :---: | :---: |
| Amount of Project Management Fee: | \$1,100,000 |  |
| Amount of Fee at Risk (the "At Risk Fee"): | \$1,100,000 |  |
| Amount of Commercial Space Developer Fee (the "Commercial Fee"): | Not Requested |  |
| Amount of Fee Deferred (the "Deferred Developer Fee"): | Not requested |  |
| Amount of General Partner Equity Contribution (the "GP Equity"): | \$100 |  |
| Milestones for Disbursement of Developer Fee payable for Project Management | Amount Paid at Milestone | Percentage Project Management Fee |
| Project Management Fee: Acquisition/Predevelopment Closing | \$165,000 | 15\% |
| Project Management Fee (composed of three categories below) |  | 35\% |
| Close of Predevelopment Financing | \$165,000 | 15\% |
| Submission of HCD Funding Application | \$110,000 | 10\% |
| Submission of joint CDLAC and TCAC Application | \$110,000 | 10\% |
| At the Construction Closing | \$220,000 | 20\% |
| During Construction | \$220,000 | 20\% |
| Project Close Out - Construction Completion | \$110,000 | 10\% |
| Milestones for Disbursement of that portion of Developer Fee defined as At-Risk Fee |  | Percentage At Risk Fee |
| $95 \%$ lease up and draft cost certification | \$220,000 | 20\% |
| Permanent Conversion | \$550,000 | 50\% |
| Project Close-out | \$330,000 | 30\% |
| Milestones for Disbursement of that portion of Developer Fee defined as Commercial Fee | N/A | N/A |

## 7. PROJECT OPERATIONS (See Attachment I and J for Operating Budget and Proforma)

### 7.1. Annual Operating Budget.

The Project is currently estimating first year operating expenses starting December 2025 at $\$ 1,657,132$, or $\$ 18,413$ Per Unit Per Annum, not including debt service and \$123,327 in minimum required HCD MHP annual loan payments.
The operating budget assumes 24 -hour coverage utilizing 2.4 FTE front desk clerks as well as property management staff, with LOSP subsidies to support the 22 supportive housing units for families exiting homelessness. The operating budget assumes a pro rata split for all operating costs except for a $75 \%$ split borne by the LOSP units for front desk staffing costs. The LOSP subsidy is estimated at $\$ 469,015$ in the first full year of operations (2026) and a total of $\$ 8,611,488$ over 15 years.
Using the typical insurance premium found in the Project's operating budget, the Project DSCR drops below 1.15 in Year 20 to 1.107. If, however, a recent property insurance estimate of $\$ 512,705$ is used in the first-year operating budget, instead of the $\$ 184,245$ amount in the current operating budget, then DSCR is significantly impacted at 0.91 in Year 1 and -2.443 by Year 20.

The Sponsor has indicated they plan to absorb this insurance cost, if required but have also noted such a significant spike in rates appears largely attributed to market conditions due to COVID-19 as well as a reduction in competition for available insurers and remain cautiously optimistic that premiums will be lower by the time the building goes into operations. No conditions of approval are proposed at this time.

### 7.2. Annual Operating Expenses Evaluation.

Operating expense projections in Year 1 are $\$ 1,657,132$ at $\$ 18,413$ per unit per year before reserves and ground lease payment and are lower than the \$20,000 average for similar Projects (with unit counts between 71 and 110) in the MOHCD pipeline.

The annual operating budget includes sufficient staffing for 24 -hour front desk coverage through a combination of desk clerks and property management staff. Such coverage is consistent with other MOHCD Projects that include supportive housing.

This budget assumes an annual property liability expense of $\$ 184,245$, which appears comparable (on a pro-rated by-unit basis) to other MOHCD New Construction Projects under construction or recently developed. The Sponsor's most recent insurance carrier provided estimate is $\$ 512,705$, where the Sponsor's $1^{\text {st }}$ Year operating budget assumes a $\$ 184,245$ annual premium. The Sponsor will obtain updated quotes closer to the TCO.



A primary contributor to the higher-than-average Maintenance and Repairs cost includes combined expenses of $\$ 53,779$ associated with the VIMS system (vapor reduction to address soil concerns) and the parking stacker.

| Operating Proforma |  |  |
| :---: | :---: | :---: |
| Underwriting Standard | Meets <br> Standard? <br> (Y/N) | Notes |
| Debt Service Coverage Ratio <br> stays above 1:1 through Year <br> 20 | N | DSCR is 2.94 at Year 1 and <br> decreases to 1.246 by year 19 and <br> 1.107 by Year 20. See also Section <br> 7.1. |
| Vacancy meets TCAC <br> Standards | Y | Vacancy is 5\% |


|  |  |  |
| :---: | :---: | :---: |
| Annual Income Growth is increased at 2.5\% per year | N | Income escalation factor is 2\% (including for LOSP and VASH subsidized units) and Expense escalation is $3 \%$ in order to reflect investor/lender underwriting requirements for Bank of America. <br> The net effect of these changes does not create a significant impact with respect to MOHCD underwriting standards. |
| Annual Operating Expenses are increased at $3.5 \%$ per year | N | Income escalation factor is $2 \%$ and Expense escalation is $3 \%$ in order to reflect investor/lender underwriting. The net effect of these changes does not create a significant impact with respect to MOHCD underwriting standards. |
| Base year operating expenses per unit are reasonable per comparables | Y | Total Operating Expenses are $\$ 18,413$ per unit. This expense includes 24 -hour front desk coverage, which is typical for MOHCD developments featuring supportive housing units. |
| Property Management Fee is at allowable HUD Maximum | Y | Total Property Management Fee is $\$ 63,720$ or $\$ 59$ PUPM. The allowed maximum is $\$ 81$ PUPM. |
| Property Management staffing level is reasonable per comparables | Y | - 1.0 FTE property manager (PM) <br> - 1.0 FTE Asst PM <br> - 2.4 FTE Desk clerks <br> - 1.0 FTE <br> Maintenance <br> Supervisor <br> - 1.5 FTE Custodian |
| Asset Management and Partnership Management Fees meet standards | Y | Annual Asset Management Fee is \$26,920/yr (escalated for 2026) Partnership Management Fee is 24,270/yr |
| Replacement Reserve Deposits meet or exceed TCAC minimum standards | Y | Replacement reserve deposits are $\$ 500$ per unit per year. |

$\left.\begin{array}{|c|c|c|}\hline \begin{array}{c}\text { Limited Partnership Asset } \\ \text { Management Fee meets } \\ \text { standards }\end{array} & \mathrm{N} & \begin{array}{c}\$ 7,500 \text { per year through Year 15 } \\ \text { with 3\% annual escalation. } \\ \text { Underwriting guidelines limit this } \\ \text { fee to } \$ 5,000 \text { per year with no }\end{array} \\ \text { escalation. Similar exceptions have } \\ \text { been approved by MOHCD based } \\ \text { on requests from limited partner } \\ \text { (Bank of America). }\end{array}\right]$

## 7.3. .Income Restrictions for All Sources.

The table below summarizes the equivalent affordability restrictions from all funders and will be used at the time of marketing, per a MOHCD approved marketing plan, to determine the most restrictive income and rent levels. In order to improve monitoring of affordability restrictions, a loan condition of approval will require the Sponsor to revise unit AMI restrictions and rents as needed, prior to construction start in order to reduce overall number of MOHCD AMI bands while complying with most restrictive financing requirements and ensuring sufficient Project cash flow until Year 20.

| NON-LOTTERY | No. of Units | TCAC/MHP Restriction | MOHCD Equivalent AMI Limit (provided for comparison only) |
| :---: | :---: | :---: | :---: |
| 1BR - LOSP | 5 | 20\% TCAC AMI | 25\% MOHCD AMI |
| 2BR - LOSP | 8 | 20\% TCAC AMI | 25\% MOHCD AMI |
| 2BR - LOSP | 1 | 40\% TCAC AMI | 55\% MOHCD AMI |
| 3BR - LOSP | 7 | 20\% TCAC AMI | 30\% MOHCD AMI |
| 3BR - LOSP | 1 | 40\% TCAC AMI | 55\% MOHCD AMI |
| 1 BR - VASH | 3 | 25\% TCAC AMI | 35\% MOHCD AMI |
| 1BR - VASH | 12 | 30\% TCAC AMI | 45\% MOHCD AMI |
| SUB-TOTAL | 37 |  |  |
| LOTTERY |  |  |  |
| 0 BR | 3 | 25\% TCAC AMI | 35\% MOHCD AMI |
| 0 BR | 2 | $30 \%$ TCAC AMI | 45\% MOHCD AMI |
| 0 BR | 4 | 40\% TCAC AMI | 55\% MOHCD AMI |
| Sub-Total | 9 |  |  |
| 1 BR | 2 | $30 \%$ TCAC AMI | 45\% MOHCD AMI |


7.4. MOHCD Restrictions.

The MOHCD restrictions shown in the chart below are less restrictive than the TCAC AMIs shown above (which would apply to the Project based on State financing requirements) and would average 59\% MOHCD AMI across 89 units (not including the manager's unit).

| Unit Size | No. of Units | Maximum Income Level |
| :--- | :---: | :--- |
| 0 BR | 9 | $60 \%$ of Median Income |
| 1 BR | 13 | $60 \%$ of Median Income |
| 1 BR LOSP | 5 | $50 \%$ of Median Income |
| 1 BR VASH | 15 | $80 \%$ of Median Income |


| 2 BR LOSP | 9 | $50 \%$ of Median Income |
| :--- | :---: | :--- |
| 2 BR | 14 | $75 \%$ of Median Income |
| 3 BR LOSP | 8 | $50 \%$ of Median Income |
| 3 BR | 16 | $75 \%$ of Median Income |
| 1 BR | 1 | Manager's Unit |
| Total | 90 |  |

65.95\% Maximum average MOHCD AMI for 89 units

## 8. SUPPORT SERVICES

### 8.1. Services Plan.

TNDC will be the sole supportive service provider for all tenants except for the 15 VASH subsidized units. Supportive services include Intake and Assessments, Case Management, Supportive Counselling, Individualized Service Planning, Crisis Intervention, Mediation, Housing Stabilization, and Eviction Prevention.

One and a half (1.5) full-time equivalent (FTE) social workers will serve the 22 LOSP-subsidized supportive housing units, through a contract with the Department of Homelessness and Supportive Housing (HSH). One half (0.5) additional FTE social worker will serve the 52 remaining general affordable units (not including manager's unit) and will be funded through building operations. The 2.0 total FTE Social Workers will work on-site to provide free comprehensive, culturally and age-appropriate, voluntary, and confidential services to tenants living at the Project.

The veteran residents of the 15 VASH subsidized homes will have access to direct health care and social services at the VA in the Seacliff neighborhood, which is approximately 2.2 miles away. In addition, VA's social workers also provide home visits to veteran residents and will not have an office on-site.
8.2. Service Budget. The proposed services budget for the 52 general affordable units are included in the Project operating budget at \$72,639 per year and includes a salary expense of $\$ 62,140$ for a 0.5 FTE Social Worker, and \$10,499 per year for associated program expenses.
8.3. DPH/HSH Assessment of Service Plan and Budget. The proposed service plan and budget for the 22 LOSP-subsidized supportive housing units received approval from HSH. The budget assumes salaries, benefits, program expenses and training for 1.5 FTE Social Workers and is budgeted at $\$ 361,258$ in Year 1. These funds will come from a separate contract between HSH and the Sponsor that is typically completed at least three months before TCO.

## 9. STAFF RECOMMENDATIONS

Staff supports approval of the gap loan request as indicated below. Based on a true debt test provided by the Sponsor, and to lower debt service costs, the MOHCD predevelopment loan will be amended and restated to include the final gap amount and not include any accrued interest that was previously associated with the $3 \%$ simple interest term of the original MOHCD Predevelopment loan. A condition of MOHCD gap loan approval will require the Sponsor to seek the maximum FHLB AHP Ioan available of up to $\$ 2$ million, instead of the $\$ 1$ million assumed, in order to accelerate repayment of the MOHCD loan.

A condition of MOHCD gap Ioan approval will require the Sponsor to seek the maximum FHLB AHP Ioan available of up to $\$ 2$ million, instead of the $\$ 1$ million assumed, in order to accelerate repayment of the MOHCD Ioan.
9.1. Proposed Loan/Grant Terms

| Financial Description of Proposed MOHCD Loan* |  |
| :--- | :--- |
| Loan Amount: | $\$ 16,956,650$ |
| Loan Term: | 55 years |
| Loan Maturity Date: | $1 / 1 / 2081$ |
| Loan Repayment Type: | Upon Land Transfer |
| Loan Interest Rate: | $0 \%$ |

*Includes a $\$ 5,264,611 \mathrm{MOHCD}$ predevelopment loan which will not be subject to accrued interest, and a $\$ 1,000,000 \mathrm{MOHCD}$ AHP Bridge Loan subject to $0 \%$ interest.

### 9.2. Recommended disbursement conditions/schedule:

Sponsor shall submit a draw schedule for review by MOHCD staff consistent with the MOHCD Budget's Permanent Sources and Uses and the Developer Fee Agreement.

### 9.3. Loan Conditions

1. Sponsor must provide MOHCD with detailed monthly updates via the MOHCD Monthly Project Update, including on (1st report due January 10, 2024):
2. Community outreach,
3. Outcomes achieved related to racial equity goals
4. Sponsor must provide quarterly updated response to any letters requesting corrective action.
5. Sponsor to provide self-scores for all third-party funding requests.
6. Sponsor to obtain approval of the $27^{\text {th }}$ Avenue neighbor agreement prior to introduction of the MOHCD Loan to the Board of Supervisors.
7. In the event Project obtains additional subsidies, Sponsor shall reevaluate opportunities to obtain permanent debt.

## Prior to Construction Start:

6. Sponsor shall also revise unit AMI restrictions and rents to reduce overall number of MOHCD AMI bands while complying with most restrictive financing requirements and ensuring sufficient Project cash flow until Year 20
7. Sponsor must provide a Commercial Space Plan, or similar space and leasing plan for any space not for exclusive use of building staff and residents; that complies with MOHCD Underwriting Guidelines and Commercial Space Underwriting Guidelines, to MOHCD no later than 90 days after Loan Committee approval for the final gap loan. Sponsor shall also provide any commercial or community-serving tenant leases for review prior to execution. Expenses associated with tenant improvements, insurance, taxes, common area maintenance, or final furnishings and fixtures for spaces reserved for the exclusive use of the SCCD non-profit organization, or similar, are not an eligible use of development or operating funds.
8. Sponsor must provide MOHCD with a services plan and proposed staffing levels approved by HSH that meet MOHCD underwriting standards prior to construction loan close. Any changes to the current proposed staffing will need to be presented to MOHCD at least 90 days prior to construction loan close.
9. Sponsor will provide MOHCD with information outlining cost containment, efficiencies and innovation strategies to reduce overall project costs and maximize efficiency of MOHCD gap loans.
10. Sponsor shall evaluate opportunities to reduce the MOHCD gap loan amount, including by incorporating 15-year (or similar) private permanent loans/debt into the Project's capital stack throughout construction and prior to stabilization. Sponsor to report on efforts undertaken 30 days before construction start.
11. If Maker is awarded AHP funding for the Project, Sponsor will make a payment of principal and interest (an "AHP Payment") in an amount equal to the AHP Bridge Loan within one hundred twenty (120) days of the later of (i) the date the Deed of Trust is recorded in the Official Records, or (ii) the date Maker closes the loan for AHP funding and the AHP funds are disbursed to Maker ("AHP Payment Date"); provided, however, that if Maker is not awarded AHP funding for the Project or receives AHP funding sufficient for only partial repayment of the AHP Bridge Loan, the unpaid principal balance of the AHP Bridge Loan will be due and payable on the Maturity Date. The AHP Payment will be applied to the following in the following order: (a) costs and fees incurred and unpaid; (b) accrued and unpaid interest; and (c) reduction of the principal balance of the Loan.

## Post Construction Closing

12. Sponsor must provide initial draft marketing plan within 12 months of anticipated TCO, outlining the affirmative steps to be taken to market the Project to the City's preference program participants, including COP Holders, Displaced Tenants, and Neighborhood Residents, as well as how the marketing is consistent with the Mayor's Racial Equity statement and promotion of positive outcomes for African American San Franciscans. In addition, Sponsor must demonstrate that rents for the 85 general affordable units are at or below 10\% of fair market rents.
13. Sponsor must submit an updated 1st year operating budget and 20-year cash flow - if any changes have occurred - by November 1st before the year the Project will achieve TCO so that MOHCD may request the LOSP subsidy.
14. Sponsor shall provide an updated MOHCD pro forma reflecting updated development and operational costs, including removal of Multi-site Tax Credit Compliance Support (\$6,596 per year) staff from
operating budget, no later than 45 days prior to projected stabilization.
15. Sponsor must apply for Continuum of Care (CoC) subsidies, if they are available, to supplant the City General Fund expenditures for the LOSP program.
16. Sponsor must provide a detailed scope, budget, and communications plan for public art programming at least 12 months before TCO.
17. Sponsor shall obtain an HSH approved contract for supportive services before TCO.

## 10. LOAN COMMITTEE MODIFICATIONS

## LOAN COMMITTEE RECOMMENDATION

Approval indicates approval with modifications, when so determined by the Committee.
[ ]APPROVE. [ ] DISAPPROVE. [ ]TAKE NO ACTION.

Date: $\qquad$
Daniel Adams, Director
Mayor's Office of Housing and Community Development
[ ] APPROVE. [ ] DISAPPROVE. [ ]TAKE NO ACTION.

Date: $\qquad$
Salvador Menjivar, Deputy Director of Programs
Department of Homelessness and Supportive Housing
[ ] APPROVE. [ ] DISAPPROVE. [ ]TAKE NO ACTION.
$\qquad$ Date: $\qquad$
Thor Kaslofsky, Executive Director
Office of Community Investment and Infrastructure
[ ] APPROVE. [ ] DISAPPROVE. [ ]TAKE NO ACTION.

Date: $\qquad$
Anna Van Degna, Director
Controller's Office of Public Finance

| Attachments: | A. Project Milestones/Schedule <br> B. Borrower Org Chart | G. Comparison of City Investment <br> in Other Housing |
| :--- | :--- | :--- |
|  | C. Developer Resumes |  |
|  | Developments |  |
|  | D. Asset Management Analysis of | Sponsor |
|  | H. Sources and Uses |  |
|  | E. Neighborhood Amenity Map | I. Development Budget |
|  | F. Elevations and Floor Plans | K. Year Operating Budget |
|  | K. 20-year Operating Pro Forma |  |

## FW: Request for Permanent Gap Loan for 2550 Irving Street

Adams, Dan (MYR) [Dan.Adams@sfgov.org](mailto:Dan.Adams@sfgov.org)
Mon 3/18/2024 11:11 AM
To:Amaya, Vanessa (MYR) [Vanessa.Amaya@sfgov.org](mailto:Vanessa.Amaya@sfgov.org)
I also approve this request.
Daniel Adams
Director
Mayor's Office of Housing and Community Development City and County of San Francisco

## 2550 Irving

Menjivar, Salvador (HOM) [salvador.menjivar1@sfgov.org](mailto:salvador.menjivar1@sfgov.org)
Fri 3/22/2024 1:32 PM
To:Adams, Dan (MYR) [Dan.Adams@sfgov.org](mailto:Dan.Adams@sfgov.org)
Cc:Amaya, Vanessa (MYR) [Vanessa.Amaya@sfgov.org](mailto:Vanessa.Amaya@sfgov.org)
I support 2550 Irving Associates L.P. request for a permanent gap loan in the amount of $\$ 16,956,650$ for 2550 Irving, a
proposed new construction affordable housing development for families featuring 90 units, of which 22 units are for families exiting homelessness, and 15 units are set aside for the Veterans Affordable Supportive Housing Program.

Best,
Salvador


Salvador Menjivar Director of Housing Pronouns: He/Him
San Francisco Department of Homelessness and Supportive Housing salvador.menjivar1@sfgov.org | 415-308-2843

Learn: [dhsh.sfgov.org]hsh.sfgov.org | Follow: @SF_HSH | Like: @SanFranciscoHSH

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## 2550 Irving

Menjivar, Salvador (HOM) [salvador.menjivar1@sfgov.org](mailto:salvador.menjivar1@sfgov.org)
Fri 3/22/2024 1:32 PM
To:Adams, Dan (MYR) [Dan.Adams@sfgov.org](mailto:Dan.Adams@sfgov.org)
Cc:Amaya, Vanessa (MYR) [Vanessa.Amaya@sfgov.org](mailto:Vanessa.Amaya@sfgov.org)
I support 2550 Irving Associates L.P. request for a permanent gap loan in the amount of $\$ 16,956,650$ for 2550 Irving, a
proposed new construction affordable housing development for families featuring 90 units, of which 22 units are for families exiting homelessness, and 15 units are set aside for the Veterans Affordable Supportive Housing Program.

Best,
Salvador


Salvador Menjivar Director of Housing Pronouns: He/Him
San Francisco Department of Homelessness and Supportive Housing salvador.menjivar1@sfgov.org | 415-308-2843

Learn: [dhsh.sfgov.org]hsh.sfgov.org | Follow: @SF_HSH | Like: @SanFranciscoHSH

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## Re: REQUEST FOR PERMANENT GAP LOAN FOR 2550 IRVING STREET

Trivedi, Vishal (CON) [vishal.trivedi@sfgov.org](mailto:vishal.trivedi@sfgov.org)
Fri 3/15/2024 11:49 AM
To:Amaya, Vanessa (MYR) [Vanessa.Amaya@sfgov.org](mailto:Vanessa.Amaya@sfgov.org)
Cc:Adams, Dan (MYR) [Dan.Adams@sfgov.org](mailto:Dan.Adams@sfgov.org)
I vote yes.
Thanks!

Vishal Trivedi | Financial Analyst
Office of Public Finance \| City \& County of San Francisco
Email | vishal.trivedi@sfgov.org

Attachments were scanned for threats by FileWall

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Attachment A: Project Milestones and Schedule

| No. | Performance Milestone | Estimated or Actual Date | Contractual Deadline |
| :---: | :---: | :---: | :---: |
| 1. | Prop I Noticing | June 24, 2021 |  |
| 1 | Acquisition/Predev Financing Commitment | Complete |  |
| 2. | Site Acquisition | $\begin{aligned} & \hline \text { November } \\ & 2021 \end{aligned}$ |  |
| 3. | Development Team Selection |  |  |
| a. | Architect | Complete |  |
| b. | General Contractor | August 2022 |  |
| c. | Owner's Representative | May 2021 |  |
| d. | Property Manager | N/A (TNDC) |  |
| e. | Service Provider | N/A (TNDC) |  |
| 4. | Design |  |  |
| b. | Submittal of Schematic Design \& Cost Estimate | March 2022 |  |
| c. | Submittal of Design Development \& Cost Estimate | March 2023 |  |
| d. | Submittal of 50\% CD Set \& Cost Estimate | N/A |  |
|  | Submittal of Pre-Bid Set \& Cost Estimate (75\%-80\% CDs) | October 2023 |  |
| 5. | Environ Review/Land-Use Entitlements |  |  |
| a. | CEQA Environ Review Submission | N.A. |  |
| b. | NEPA Environ Review Submission | 11/9/2022 |  |
| 6. | Permits |  |  |
| a. | Building / Site Permit Application Submitted | April 2022 |  |
| b. | Addendum \#1 Submitted | August 2023 |  |
| c. | Addendum \#2 Submitted | June 2023 |  |
| 7. | Request for Bids Issued | March 2023 |  |
| 8. | Service Plan Submission |  |  |
| a. | Preliminary | June 2022 |  |
| b. | Interim | March 2024 |  |
| c. | Update | January 2025 |  |
| 9. | Additional City Financing |  |  |
| a. | Predevelopment Financing Application \#2 | N.A. |  |
| b. | Gap Financing Application | March 2024 |  |
| 10. | Other Financing |  |  |
| a. | MHP Application | July 2022 |  |
| b. | Construction Financing RFP | November 2023 |  |
| c. | AHP Application | March 2025 |  |


| d. | CDLAC Application | September <br> 2023 |  |
| :--- | :--- | :---: | :---: |
| e. | TCAC Application | September <br> 2023 |  |
| f. | HUD 202 or 811 Application | N/A |  |
| g. | Other Financing Application | N/A |  |
| 11. | Closing |  |  |
| a. | Construction Closing | May 2024 |  |
| b. | Permanent Financing Closing | January 2027 |  |
| 12. | Construction |  |  |
| a. | Notice to Proceed | May 2024 |  |
| b. | Temporary Certificate of Occupancy/Cert of <br> Substantial Completion | December <br> 2025 |  |
| 13. | Marketing/Rent-up |  |  |
| a. | Marketing Plan Submission | January 2025 |  |
| b. | Commence Marketing | June 2025 |  |
| c. | 95\% Occupancy | September <br> 2026 |  |
| 14. | Cost Certification/8609 | December <br> 2027 |  |
| 15. | Close Out MOH/OCII Loan(s) | December <br> 2027 |  |

## Attachment B: Borrower Org Chart

## 2550 Irving <br> Organizational Chart



## Attachment C: Developer Resume

## Developer Experience

TNDC has developed more than 4,600 homes across seven San Francisco neighborhoods, which includes 900 homes for seniors, in its 42-year history as an affordable housing provider. By 2024, TNDC expects to house some 10,000 people in over 5,200 homes, nearly double the number ten years prior. Over 20\% of TNDC's portfolio houses people and households coming from direct experiences of homelessness. The development team has completed numerous 100\% affordable developments of Type I construction utilizing LIHTC financing, on schedule and within budget including:

- TNDC's Eddy \& Taylor: A Type I building on an infill lot in the Tenderloin with 113 units of family housing, including 30 units for homeless families and 5 for adults with developmental disabilities. The ground floor has 5,360 square feet of community-serving retail, including a grocery store providing fresh produce.
- TNDC's 681 Florida: A Type I 9-story building in SOMA with 130 units of family housing, including 39 units for homeless families and a 9,250 SF ground floor commercial space dedicated to PDR

TNDC's 18-person development team has expertise to manage risk and create opportunity on complex development sites efficiently and effectively. The team structure includes a housing director, three associate directors, three senior project managers, four project managers, five assistant project managers, a department administrator, and one intern. TNDC's ability to complete complex projects on-time, on-budget, and with the very best financial terms is evidenced by recent completions at 626 Mission Bay, Eddy \& Taylor, 681 Florida and 1036 Mission, as well as its track record of successful HCD and TCAC/CDLAC applications. TNDC can also adapt nimbly to changing circumstances, like pivoting to HCD Accelerator funding to close construction on 4200 Geary. When faced with unpredictable challenges like COVID, rising interest rates, and utility providers challenges, TNDC's experienced team has responded quickly to keep projects moving forward while exhausting all non-City resources for cost-overruns first.

It is TNDC's practice to conduct community outreach on all our development projects with the goal of building long-term community. The Daldas grocery store at Eddy \& Taylor is an example of how TNDC incorporated community feedback and needs into the development program and is ultimately serving both the 222 Taylor residents and the greater Tenderloin community with fresh, healthy food options. More recently, TNDC has been building strong community partnerships in neighborhoods in the Westside as part of their outreach process on pipeline projects in D1, D4, and D5.

TNDC's Associate Director of Housing Development, Shreya Shah, Project Manager, Hermandeep Kaur, and Assistant Project Manager, Samuel Cervantes Ruiz, will be staffing the 2550 Irving Project.

## Ownership Experience

From its humble beginnings renovating a dilapidated Single Room Occupancy (SRO) residential hotel in 1981, TNDC has grown into the largest community-based
development corporation in San Francisco. TNDC owns over 4,600 affordable homes, $75 \%$ of which utilize LIHTC financing, and more than $20 \%$ house the formerly homeless. TNDC also promotes the economic vitality of the neighborhoods where it operates by providing 100,000 square feet of ground-floor retail space in its buildings.

Over the past 42 years, TNDC has developed a track record of success through housing, advocacy, and support services to create opportunities for the lowest-income members of our community. Our success is in part the result of an operating principle that maintaining a financially sustainable organization is critical to meeting our mission. Our continued financial strength allows us to invest in programs and people, to take risks and to avoid disruptions due to short-term volatility. Our sustainability derives from diverse streams of revenue and a disciplined approach to operations.

Our asset management function crosses many departments across TNDC including accounting, compliance, facilities, sustainability, and housing development. TNDC's Asset Management Department is closely entwined with our in-house property management team. Asset Management is staffed with 3 FTE's including a Director of Asset Management and two Asset Managers. Each Asset Manager manages a portfolio of 22-24 projects, with an average number of units per project of 83 . Based on the existing staff knowledge and experience, TNDC's team currently has capacity for additional projects per FTE and can therefore take on additional portfolio properties including 2550 Irving and is prepared to hire a fourth FTE when necessary. The department is overseen by TNDC's Chief Financial Officer, Roxanne Huey.

To affect financial goals, the Department monitors medium and long-term financial performance, conducts investor and lender reporting, reviews annual operating budgets, defines property-specific surplus cash goals, writes property asset management plans, manages partner exits, lender/investor reporting and portfolio re-investment planning.

## Property Management Experience

Since 1981, TNDC has been managing affordable housing to the highest standard of quality, care, and compliance. TNDC's Property Management Department, comprised of more than 350 employees provides property management services to over 6,300 residents in approximately 4,600 units throughout our 47-building portfolio. 75\% of TNDC's portfolio utilizes LIHTC financing and 30\% of TNDC's tenants come from direct experiences of homelessness.
"Housing First" is one of the three pillars by which TNDC approaches our work (along with Harm Reduction and Cultural Humility). The tenant application process is continuously 4) Selection Criteria and Scoring - 4a. Experience 3 reviewed and updated to accommodate low barrier entry as part of the Harm Reduction philosophy upheld by the organization. For example, applicants are not disqualified based on a lack of credit history or lack of income or due to a history of drug use. TNDC was the first non-profit to implement a precursor to the "Fair Chance Ordinance" in 2012 at Kelly Cullen Community. Using a low-barrier tenant selection process, TNDC reduced the denial ratio from 50\% to 6\%.

A key element of our management practice is that building management staff work closely with the building's on-site support services staff to ensure residents retain their housing. TNDC has a multi-step process for resolving lease violations and building
conflicts. Property management and on-site social workers meet weekly to discuss tenant and community issues, such as nonpayment of rent, nuisance behavior, and other issues that may impact housing stabilization and retention. This integrated approach to housing retention is successful as evidenced by our $99 \%$ retention rate among households that have been housed for 12 months or longer. Across TNDC's portfolio of homeless units, the eviction rate is under $2 \%$.

TNDC endeavors to achieve cost efficiency by using resources to maximize staffing capacity and reduce fixed operational expenses. At TNDC, there are over 100 capital improvement projects across the portfolio each year, to ensure longevity of our properties. By conducting preventative maintenance inspections, and following up with corrective actions, our goal is to create a stress-free, safe and comfortable environment for our residents. TNDC is a member of Omnia Partners, a network which gives us access to product discounts on building maintenance materials and services from leading national providers. Our size allows us to leverage favorable pricing amongst local vendors by negotiating enterprise level contracts under a single agreement, allowing for cost savings in operations.

For operational efficiency, TNDC uses a 3rd party company for trash management which has proven to cut time spent by on-site maintenance in trash handling, while increasing collection of recycling and compost and reducing landfill waste. TNDC is recognized by HUD's Better Building Challenge for reducing energy and water consumption by $20 \%$, and the Department of Energy for our work in environmental care.

## Service Provider Experience

Since 1996, TNDC's Tenant and Community Services social workers have been providing culturally responsive support services to its tenants. Our unique approach to supportive housing combines safe, affordable homes with free, voluntary, on-site, culturally responsive, and confidential services. TNDC tenant services team has 27 years of experience serving diverse populations within TNDC's housing portfolio. The TNDC Social Work team attracts top talent and has a high staffing retention rate.

TNDC centers equity and believes that equal access to resources and services is a cornerstone to social justice and remains wholly committed to delivering high quality services to all of its tenants. TNDC's Tenant and Community Services and Property Management staff work closely together to achieve high rates of housing retention. Social Workers assist tenants in the stabilization and maintenance of housing, provide tenants with ongoing individualized support services, and promote the growth of safe and supportive communities. Services staff and property management utilize a homegrown interdepartmental Services Integration Manual (SIM) that is traumainformed, rooted in cultural humility, and in accordance with the harm reduction model.

TNDC's Social Work Unit has 41 social workers with extensive experience developing and implementing service plans that meet the needs of a diverse range of populations, including seniors, families, individuals, and people who have experienced homelessness. In 2022 alone, TNDC's Social Workers achieved the following positive outcomes for tenants: facilitated 2,234 referrals, $87 \%$ of which resulted in successful collaboration and linkages to the city's safety net of services; supported 650 tenants to address their long-term medical and mental health needs to support their improved health and well-being; assisted 334 households to access additional income and
benefits to improve their economic stability; assisted 651 households to submit rental assistance applications to support their economic recovery from the COVID-19 pandemic.

TNDC social workers support the growth of supportive community through social activities, cultural celebrations and health focused workshops like nutrition, cooking, meditation, and health screenings. TNDC will deliver wrap-around services centered around inclusivity and cultural sensitivity ensuring positive outcomes for residents of 2550 Irving.

TNDC has historically supported underserved communities, especially people with low incomes and people of color from its founding mission of acquiring and removing buildings from the speculative marketplace to curb the displacement of communities of color to its current practices of ensuring that the Tenderloin has the amenities and services needed to sustain a thriving neighborhood. TNDC's tenant population reflects San Francisco's diversity: 33\% Asian, 22\% White, 21\% African American, 18\% Hispanic/Latino, 4\% American Indian/Alaskan Native, and 3\% Native Hawaiian or other Pacific Islander. We support these diverse tenants through a variety of culturally responsive, trauma informed, and harm-reduction services and programs that eliminate barriers. while providing mentoring in the arenas of political and civic life.

TNDC conducts annual tenant satisfaction surveys for onsite support services in multiple languages. Surveys include demographic data so that responses can be disaggregated by race/ethnicity to identify racial disparities in the way clients experience services. These results inform future programming as well as efforts to increase tenant participation in services.

TNDC's commitment to racial equity extends to its housing development goals and operations philosophy. TNDC is experienced with the implementation of COP and neighborhood preference policies. In 2016, TNDC helped the City of San Francisco introduce new federal legislation, the Anti-Displacement Preference, as part of leasing up TNDC's Willie B. Kennedy Apartments. TNDC also works with community partners such as Bethel AME Church, Bayview Senior Services, Bayview Hunters Point Multiservice Center, SOMCAN, and Veterans Equity Center to market directly to COP holders, previously displaced households, and people of color. TNDC ensures people of color are represented and valued at all levels of our organization, influencing policies that dismantle racist structures and build racially and economically inclusive communities. At TNDC, the CEO, $85 \%$ of staff, $60 \%$ of the Board, and half of our executive staff are people of color. TNDC also works to foster similar diversity amongst our consultant development teams and has partnered with local emerging BIPOC-led businesses on its development projects.

We recognize that the Limited English Proficiency (LEP) and BIPOC communities are usually left behind when they cannot access important benefits, healthcare, and affordable housing opportunities. TNDC has the capabilities and proven record of accomplishment to help the communities at 2550 Irving gain access to programs and services that they need to support their overall wellbeing.

## Attachment D: Asset Management Evaluation of Project Sponsor

TNDC has 47 projects in its portfolio, with an additional 16 projects in the pipeline including recapitalization. The average units per project ranges from 75-200. There are three full-time employees. The department is headed by the Senior Asset Manager with two Asset Managers reporting to the Senior Asset Manager, who reports to the CFO. Each of the three employees in the Asset Management Department has a set number of projects in the portfolio. Each is responsible for developing asset management plans for each property, as well as managing the needs and requests of the partner and/or lender in each of the properties, examining opportunities related to the rental structure/operating subsidies, and developing, when necessary, partner exit strategies and/or resyndications and refinancing strategies for those projects that are approaching Year 15. Members of the Asset Management Department work closely with other TNDC departments. Each project in development in the Housing Development Department has a multidisciplinary "interdepartmental team" to help inform rehab or new construction scopes in which one or more members of asset management participates. Additionally, TNDC has a Recapitalization Workgroup, in which all members of the Asset Management Department attend in order to update senior staff members and the Housing Development Department about asset management plans, partner exit strategies and other asset management related activities, challenges and opportunities.

MOHCD Asset Management Staff's Final Assessment of Developers Asset Management Capacity:

NOFA Selection Panel awarded Sponsor a score of 19 out of 20 in the Developer field, a score of 9 out of 10 as an Owner, a 4 out of 5 as a Property Manager, and a 5 out of 5 as a Service Provider.

## Attachment E: Neighborhood Amenity Map



[^0]17 Sunset Super

## Attachment F: Elevations and Floor Plans






IRVING AND 27TH LOOKING NORTHEAST



LSヨMHLYON ЭNIYOO7 HL9Z ONV ЭNI^પI


IRVING AND 27TH LOOKING EAST


ENTRY PORTAL THROUGH GATE ALONG IRVING



ENTRY PORTAL ALONG IRVING
LINCOLN AND 27TH LOOKING SOUTH






## Attachment G: Comparison of City Investment in Other Housing

 DevelopmentsAttachment G: Comparison of City Investment in Other Housing Developments



## Attachment H: Sources and Uses

## Attachment H: Sources and Uses



## Attachment I: Development Budget

## Attachment I: Development Budget

| Application Date: Project Name: Project Sponsor: | 2/28/24 2550 Irving Street |  |  | $\begin{array}{lc} \text { \# Units: } & 90 \\ \text { \# Bedrooms: } & 158 \\ \end{array}$ |  |  |  | N/A | Losp Project |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| sources | Tenderion Negighomood develo |  |  | 29,363,536HCD - MHP | 6,999,486 | 1,000,000 |  |  | Commers |  |
|  | 15,956,650 | 45,30, 503 |  |  |  |  |  |  |  |
| Name of Sources: | монсоосаІ | Federal LHTC\| |  |  | HCD. 116 | ${ }_{\text {AHP }}^{\text {FHLBSF- }}$ | GP Captal |  |  |  |  |
| duistion |  |  |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |  |  |  |
| Legall Cosing Costs / /rokers F | 90,000 |  |  |  |  |  |  | 90,0, |  |  |
| Trannser Tax | $\frac{60000}{67,500}$ |  |  |  |  |  |  | ${ }^{607,000} 6$ |  |  |
| Total Açulistion | 217,500 |  |  |  |  |  |  | 217,500 |  |  |
| CONstruction (hard costs) |  |  |  |  |  |  |  |  |  |  |
| Unit ConstructionRe hab | 4.079,439 | 13,670,233 |  | 29,363,536 |  | 1.000.000 |  | 48,113,2 | OHCD Tunds cold and param wam shell buld out |  |
| - Commercial Shell Constructio | 726,259 |  | 500,000 |  |  |  |  |  | HCD CDF funds remaining warm shell build out. Breakdown is detailed in Sheet 1 |  |
| Enorvomental Remendation | 422,159 |  |  |  |  |  |  |  |  |  |
|  |  |  |  |  | $\frac{1.165 .540}{100892}$ |  |  |  |  |  |
| $*$ Onsight improvements/Landscaping <br>  Offsite Improvements <br>  Infrastructure Improvements |  |  |  |  |  |  |  |  |  | Cosstution |
|  |  |  |  |  |  |  |  | ${ }^{\text {P96.583 }}$ |  |  |
| Paskh |  |  |  |  | ${ }^{1,230,343}$ |  |  | ${ }_{\substack{1.230,38 \\ 1.388 .10}}$ |  |  |
|  | ${ }_{1,81,3,360}^{1,36}$ |  |  |  |  |  |  |  |  | ${ }^{2.3 \% \%}$ |
|  | ${ }^{8,377,379}$ |  | 500,000 | 29,36, 536 | 5,551,386 | 1.000,000 |  |  |  |  |
| Design Contingency (remove at DD <br> Bid Contingency (remove at bid) |  | 1,033,776 |  |  |  |  |  | 10.33776 |  |  |
|  |  |  |  |  |  |  |  | ${ }_{1}^{1,033,776}$ |  | \% |
| Plan Check Contingency (remove/reduce during Plan Revie <br> Hard Cost Construction Contingency |  | ${ }_{\text {L, }}^{4.597 .7488}$ |  |  |  |  |  | ${ }_{\text {4. } 5.567 .488}^{6.000}$ | 5\% new construction $1.5 \%$ \%erehab |  |
|  | $8,377,379$ | ${ }_{\text {2, }}^{\text {2,634,5,54 }}$ | 500,000 | 20,36,536 | 5,551,386 | 1,000,000 |  |  |  |  |
| SOFT COSTSArchitecture \& Design |  |  |  |  |  |  |  |  |  |  |
| Archilect design fees | 1.748.518 |  |  |  |  |  |  | 1,748.518 |  |  |
| Desidn Subocossulant to the Acchitect (lnd. Fees) | 494,136 |  |  |  |  |  |  | ${ }_{494,136}$ |  |  |
| $\frac{\text { Reimbursabes }}{\text { Addional }}$ Sences |  |  |  |  |  |  |  |  |  |  |
| $\begin{aligned} & \text { Sub-total Architect Contract } \\ & \text { Architect contract) } \end{aligned}$ | ${ }^{2.453,665}$ |  |  | 0 | $\bigcirc$ |  | 0 | 2,453.665 |  |  |
|  |  |  |  |  |  |  |  |  |  |  |
|  | 2,453,665 | 1,000,000 |  |  | 260,100 |  |  | ${ }^{3,713,765}$ |  |  |
| Surey | 50,000 |  |  |  |  |  |  | 50,000 |  |  |
| Phase 1 \& 1 Reports | ${ }_{900.000}$ |  |  |  |  |  |  | ${ }^{1050,000}$ |  |  |
| CEEAA Envionmenta Review Consultants | 81,000 |  |  |  |  |  |  | 81,000 |  |  |
| Other environeonaliconsultans Total Engineering E Evvironmental Studies |  |  |  |  |  |  |  |  |  |  |
|  | 1,197,000 |  |  | 0 |  | 0 | 0 | 1,197,000 | Name consulants c contrac amount |  |
| Financing Costs <br> Construction Financing Costs |  |  |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |  |  |  |
|  |  | ${ }^{8.175 .024} 4$ |  |  |  |  |  | ${ }_{\text {8, }}^{\text {85,000 }}$ |  |  |
| COLAC 8 C Colac Ces |  |  |  |  |  |  |  |  |  |  |
| Bond Issuer Fees <br> Other Bond Cost of Issuance |  | ${ }^{95654.499}$ |  |  |  |  |  | ${ }_{\text {9569,409 }}$ |  |  |
| Other Lender Costs (specify) Sub-total Const. Financing Costs |  | ${ }^{9,774,233}$ |  | 0 |  |  |  | 9,744,233 |  |  |
| Permanent Financing Costs |  | 159.5 |  |  |  |  |  | ${ }^{159,566}$ |  |  |
|  |  | ${ }^{15.0500}$ |  |  |  |  |  | 15.000 |  |  |
| Title \& Recording <br> Sub-total Perm. Financing Costs <br> Total Financing Costs | \% | ¢,888,799 | $\bigcirc$ | 0 | 0 | $\bigcirc$ |  |  |  |  |
|  |  | 385,000 |  |  |  |  |  | 385.000 |  |  |
| Land USe IC CEEAAAAtomey rees |  |  |  |  |  |  |  |  |  |  |
| Bond Counsel <br> Construction Lender Counsel |  |  |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |  |  |  |
| * Legal Fees Predev \& Neighbor Impact F |  | ${ }^{1,550,000} 1$ |  |  |  |  |  | ${ }^{1,1,50,000}{ }^{1,53,000}$ |  |  |
| Other Development Costs <br> Appraisal |  |  |  |  |  |  |  |  |  |  |
| $\begin{array}{\|l} \text { Appraisal } \\ \hline \text { Market Study } \\ \hline \end{array}$ |  | ${ }_{1}^{150.000}$ |  |  |  |  |  | $\frac{15.500}{2,22029}$ |  |  |
|  | ${ }_{24,7,38}$ |  |  |  |  |  |  |  |  |  |
|  | ${ }_{\text {22, } 26000}^{6000}$ |  |  |  |  |  |  |  |  |  |
|  | 205,000 | 1.601,430 |  |  |  |  |  | $1.601,430$ 205000 |  |  |
|  |  | ${ }^{373.050}$ |  |  |  |  |  |  | Sill |  |
|  |  | 37.050 |  |  | 1,188,000 |  |  |  |  |  |
|  | 61,145 | ${ }^{83,666}$ 2, 8 55 |  |  |  |  |  | 83,666 91000 |  |  |
| Financial Consultant fees <br> Construction Management fees / Owner's Rep | ${ }^{228,634}$ |  |  |  |  |  |  | ${ }^{228.634}$ |  |  |
|  |  |  |  |  |  |  |  |  |  |  |
|  | ${ }_{\text {150,000 }}^{11,3000}$ |  |  |  |  |  |  | ${ }^{150,000}$ |  |  |
| Community Engagement \& Events <br> Total Other Development Costs | ${ }_{\text {l }}^{\text {190,000 }}$ | 4,019,441 |  |  | 1,188,000 |  |  | \% ${ }^{19,718,5000}$ |  |  |
| Soft Cost ContingencyContingency (Arch, Eng, Fin, Legal \& Other Dev) TOTAL SOFT COSTS |  |  |  |  |  |  |  |  | IShoud be elther $10 \%$ or $5 \%$ of toala sof costs. |  |
|  | 5,161,771 |  |  |  | 1,488,100 |  |  | ${ }^{\text {24,9,952, } 127}$ |  |  |
| reserves |  |  |  |  |  |  |  |  |  |  |
| Operating Reserves |  | 464.810 |  |  |  |  |  | 464.810 |  |  |
|  |  |  |  |  |  |  |  |  |  |  |
| Lease Up Reserve Other (specify) Other (specify) |  |  |  |  |  |  |  |  | This covers 1st 6 months of operations assuming the project is fully staffed but not generating enough income to cover costs. It includes salaries, payroll costs, benefits, maintenance costs, admin expenses, utilities, taxes and insurance. Majority of parking stacker costs, VIMS maint. \& inspection, and equipment repair \& replacement costs are excluded. |  |
|  |  |  |  |  |  |  |  |  |  |  |
| Total Reserves |  | 1,326,713 |  |  |  |  |  | 1,32,713 |  |  |
| developer costs |  |  |  |  |  |  |  |  |  |  |
| (1, ${ }^{\text {a }}$ |  |  |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  | 100 | 10 |  |  |
| Development Consuluant Fees |  |  |  |  |  |  |  |  | Need MOHCD approvalor this cost, NAA Ior most |  |
|  |  |  |  |  |  |  |  |  | proiects |  |
| Other (seectry TOTAL DEVELOPER Costs | 2,200,000 |  |  |  |  | 0 | 100 | 2,20, 100 |  |  |
|  | [15,55,650\| | ${ }_{\text {4, }}^{45030,3,573}$ | 500.000 ${ }_{5}^{5.56}$ | ${ }^{29,363,536} 3$ | ${ }_{\text {c, }}^{6.999 .486 \mid}$ | 1,000.000\| 1 |  | ${ }_{\substack{\text { 9,9,12,2,274 } \\ 1,101,370}}$ |  |  |
|  | 176.1\% | 503.37\% | 5.56\% | 326.262 2.6 ) | ${ }^{7,7,71 \%}$ | 1.0\% | 0.0\% | 1, 10.0 .0 \% 0 |  |  |
| Accuisition CostUnitity Source |  | 0 | 0 | 0 | 0 | 0 | 0 | - |  |  |
| Construction Cost (inc Const Contingency)/Unit By Source Construction Cost (inc Const Contingency)/SF | $\begin{array}{\|c} 93,082 \\ 82204 \end{array}$ | ${ }^{284,888} 251$ | ${ }_{5}^{5.5660}$ | ${ }^{336,262}$ 28,55 | ${ }_{\substack{61.682 \\ 54.36}}$ | \| ${ }_{\text {11.111 }}^{9.79}$ | $\stackrel{0}{0.00}$ | ${ }_{\substack{782,520 \\ 68966}}$ |  |  |
| *Possible non-eligible GO Bond/COP Amount: City Subsidy/Unit |  |  |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |  |  |  |
| Tax Credit Equity Pricing: <br> Construction Bond Amount | - 0.9909 |  |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |  |  |  |
| Construction Loan Term (in months) Construction Loan Interest Rate (as \%) | 8.17\% |  |  |  |  |  |  |  |  |  |

## Attachment J: 1st Year Operating Budget

## Attachment J: 1st Year Operating Budget



## Attachment K: 20-year Operating Proforma

Attachment K: 20-year Operating Proforma



[^0]:    1 Golden Gate Park
    2 Sunset Rec Center
    3 Ocean Park Health Center

    4 Sunset Branch Library
    5 Jefferson Elementary School
    6 Lawton Alternative School
    7 Wah Mei School
    8 Kumon Math. Reading. Success.
    9 19th Avenue Baptist Church
    10 19th Avenue Chinese Baptist Church
    11 19th Avenue Japanese Baptist Church
    12 The Meeting Place of The Church of San Francisco
    13 The Church of Jesus Christ of Latter-day Saints
    14 Cornerstone Evangelical Baptist Church
    15 San Francisco Mandarin Baptist Church
    16 Calvary United Methodist Church

