



# Report on the San Francisco Juvenile Justice Center

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SAN FRANCISCO JUVENILE PROBATION DEPARTMENT

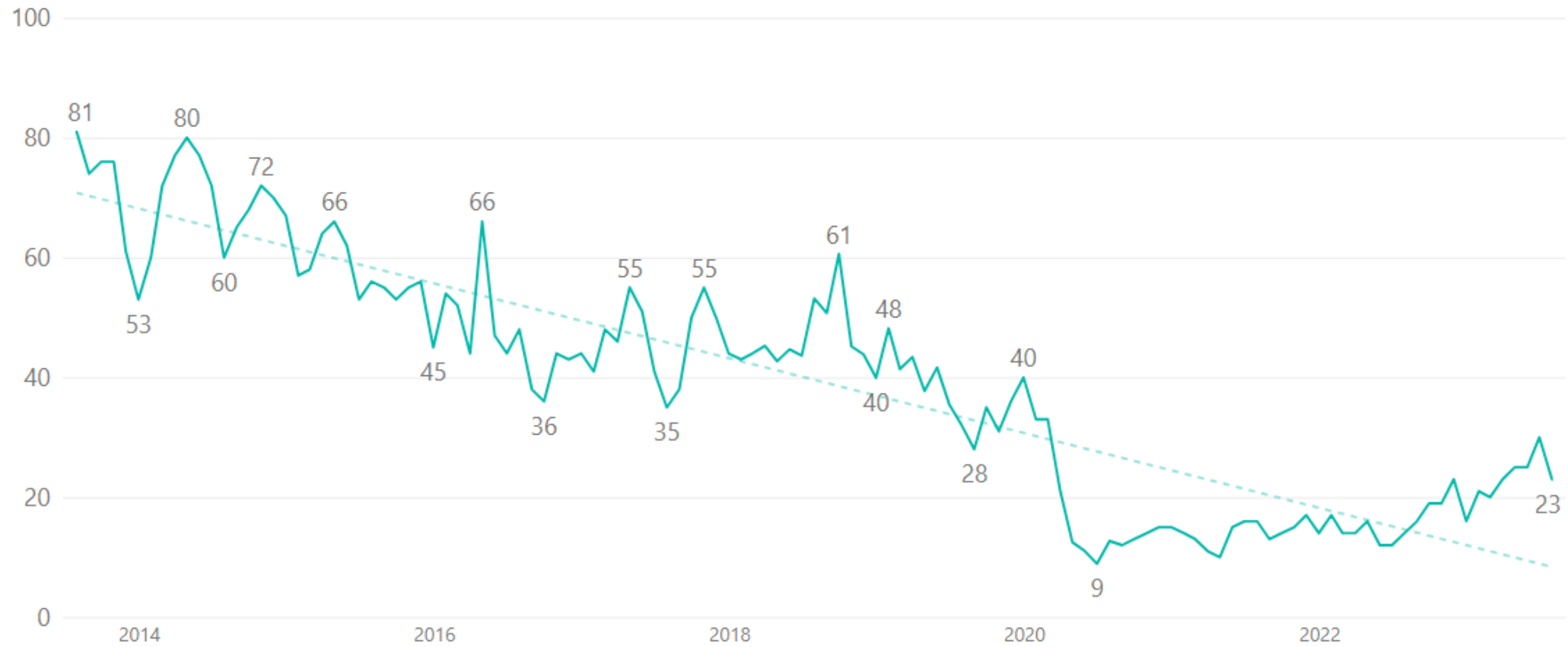
CHIEF KATHERINE W. MILLER

DIRECTOR OF JUVENILE FACILITIES SHANE THOMAS

SEPTEMBER 13, 2023

# Monthly Average Daily Population, 2013-2023

Monthly Average of Daily Juvenile Hall Population

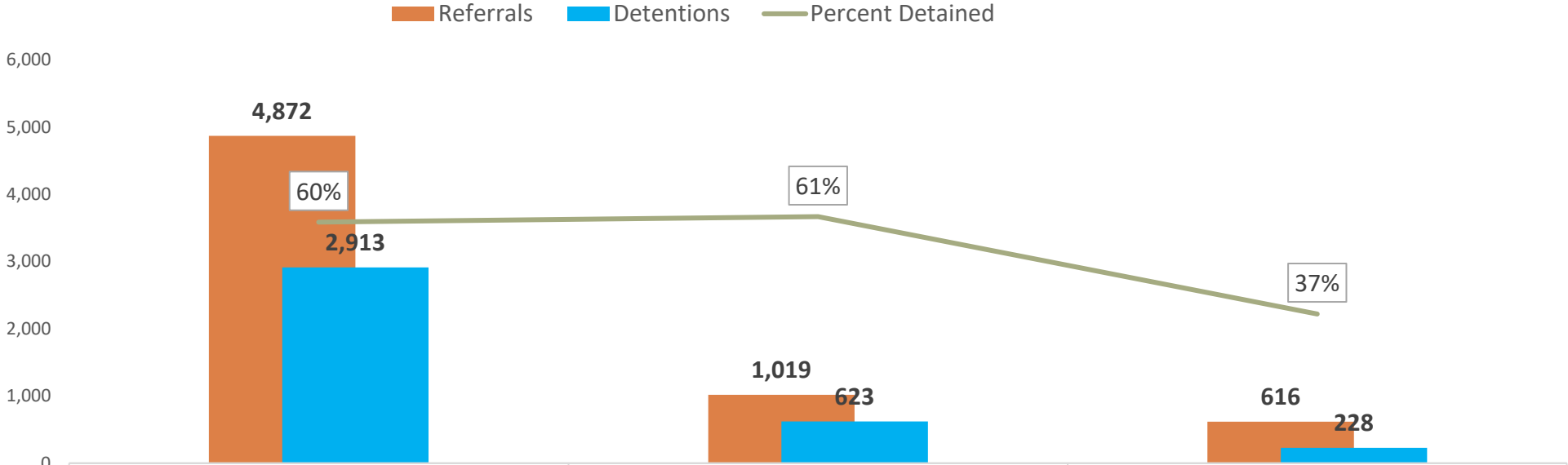


7/31/2013 7/31/2023

Source: <https://sfgov.org/scorecards/public-safety/juvenile-hall-population>

# Juvenile Justice Over Time in San Francisco

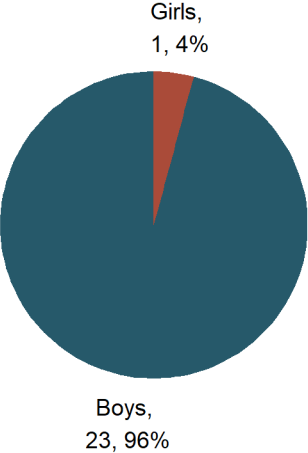
San Francisco Juvenile Referrals & Detentions Over Time  
1999, 2019, 2022



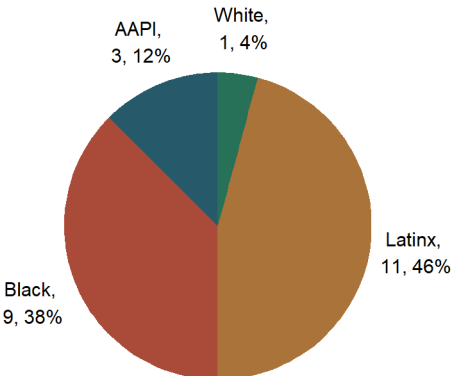
	1999	2019	2022
Referrals	4,872	1,019	616
Detentions	2,913	623	228
Percent Detained	60%	61%	37%

# Juvenile Hall Snapshot: 9/11/2023 (N = 24)

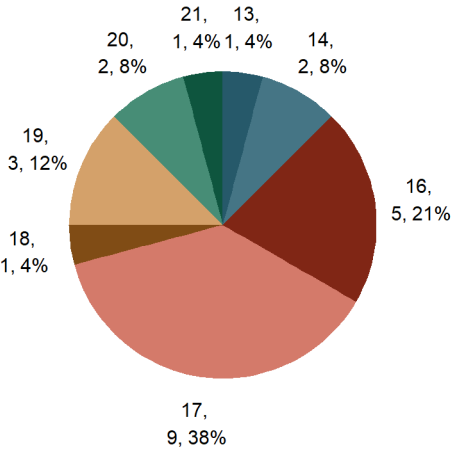
JH Population by Gender



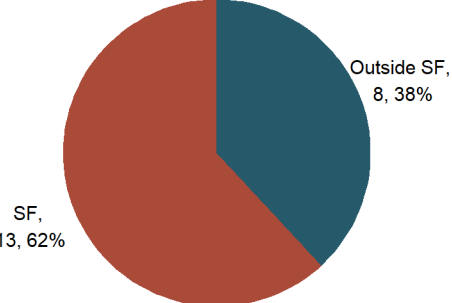
JH Population by Race/Ethnicity



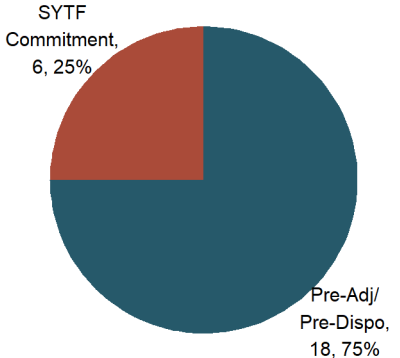
JH Population by Current Age



JH Population by County



JH Population by Case Status



- Median Length of Stay for Youth Released in July: 6 days
- Commitment Terms range from 6 months to 7 years

Notes: SYTF = Secure Youth Treatment Facility; JH = Juvenile Hall  
 There is also 1 young person in SF County Jail that has been committed to SYTF.

# Juvenile Justice Center Laws & Regulations

# Why does SF need a secure juvenile facility?

- California law requires that some youth are **securely detained** at the point of arrest.
  - For example, youth age 14 or older arrested for serious or violent crimes, like robbery, sexual assault, and homicide.
- The San Francisco Superior Court, which approves the county's juvenile facilities, has stated that **the facility must be secure**.
- If San Francisco doesn't have a secure juvenile facility approved by the Superior Court, the court may detain or commit youth in juvenile halls in other counties.

# California Law

- Pursuant to [CA Welfare & Institutions Code \(WIC\) Section 625.3](#), under certain circumstances, youth must be securely detained until they can appear before a judge: “a minor who is 14 years of age or older and who is taken into custody by a peace officer for the personal use of a firearm in the commission or attempted commission of a felony or any offense listed in subdivision (b) of Section 707 shall not be released until that minor is brought before a judicial officer.”
- The [Superior Court](#), which will approve San Francisco’s non-institutional place of detention, has communicated that “[under state and federal law, San Francisco will continue to need a secure detention facility for \[...\] young people](#), which complies with the minimum state statutory and regulatory standards for the operation and maintenance of juvenile halls for the confinement of minors.” (8/26/19 letter to Board of Supervisors)
- If San Francisco doesn’t have a secure detention facility approved by the Superior Court, the court may detain youth in juvenile halls in [another county](#). (WIC 872).

# What does “secure” mean?

- According to the federal government:
  - “**Secure**” means construction features that physically restrict movement, such as locked rooms and fences.
  - “**Detain**” or “**confine**” means that a person is held and is not free to leave.

A secure juvenile detention or confinement facility is a locked residential building that houses young people under the jurisdiction of the juvenile court.



# Code of Federal Regulations (CFR)

Federal definition of “secure” per 28 CFR Part 31 §31.304

- Detain or confine means to hold, keep, or restrain a person **such that he is not free to leave**, or such that a reasonable person would believe that he is not free to leave, except that a juvenile held by law enforcement solely for the purpose of returning him to his parent or guardian or pending his transfer to the custody of a child welfare or social service agency is not detained or confined within the meaning of this definition.
- Secure as used to define a detention or correctional facility this term includes residential facilities which include **construction features designed to physically restrict the movements and activities of persons in custody** such as locked rooms and buildings, fences, or other physical structures. It does not include facilities where physical restriction of movement or activity is provided solely through facility staff.

# Who sets the rules for secure juvenile facilities?

- **California Regulations** provide “minimum standards” for secure juvenile facilities.
  - **Title 15** addresses the operations of juvenile facilities, e.g. staffing, counseling and casework, capacity, education, visitation.
  - **Title 24** addresses the planning and design of juvenile facilities, e.g. space requirements for intake admission, living units, recreation, academic, medical.
- The **Youth Bill of Rights (SB 2417)**, passed by the California Legislature in 2022, also sets forth requirements for the treatment of young people confined in any juvenile facility.
- The **CA Board of State and Community Corrections (BSCC)** is required to develop guidelines for Juvenile Halls under Welfare and Institutions Code Section 210 and 885.
  - Inspections are conducted annually. If a Juvenile Hall is found to be out of compliance, suitability of the facility may become an issue.

# What is DJJ Realignment?

- **California's youth prison system—the Division of Juvenile Justice (DJJ)—closed on June 30, 2023.** The state transferred all responsibilities for working with youth who were previously eligible for DJJ from the state to the counties. This is called “DJJ Realignment.”
- The DJJ Realignment target population includes young people who are:
  - Age 14 to 25
  - Found by the Juvenile Delinquency Court to have committed a serious offense, defined as:
    - WIC 707(b) offenses, including murder, attempted murder, robbery, rape, assault by any means of force likely to produce great bodily injury, and several other serious and/or violent acts.
    - PC 290.008 offenses, including a range of sex offenses that require registration as a sex offender.
- Each county was required to create a plan for how to work with young people in this target population, including a plan for a **Secure Youth Treatment Facility (SYTF)**.
- **San Francisco's DJJ Realignment Subcommittee voted to use our Juvenile Hall as the county's interim Secure Youth Treatment Facility for the small number of youth committed by the court under this new law.**

# DJJ Realignment Legal Authority

- SB 823 shifted responsibility and funding to the counties for the custody, care, and supervision of youth who would have otherwise been eligible for DJJ
- Juvenile Courts can no longer commit youth to DJJ as of July 1, 2021
- Instead, the court may order eligible youth to be committed to a secure youth treatment facility, or “SYTF” (WIC 875)
- The age of jurisdiction is extended to 21, 23, or 25, depending on offense
- Each county shall convene a subcommittee of the Juvenile Justice Coordinating Council to “to develop a plan describing the facilities, programs, placements, services, supervision and reentry strategies” for the realignment population to be eligible for funding (WIC 1995)
  - SF’s subcommittee of 15 includes 9 members who are community members/youth advocates
  - 2 members have lived experience
- Established Office of Youth & Community Restoration as oversight body

# Secure Youth Treatment Facility Legal Authority

## Secure Youth Treatment Facility – legal authority provided by WIC Sec. 875:

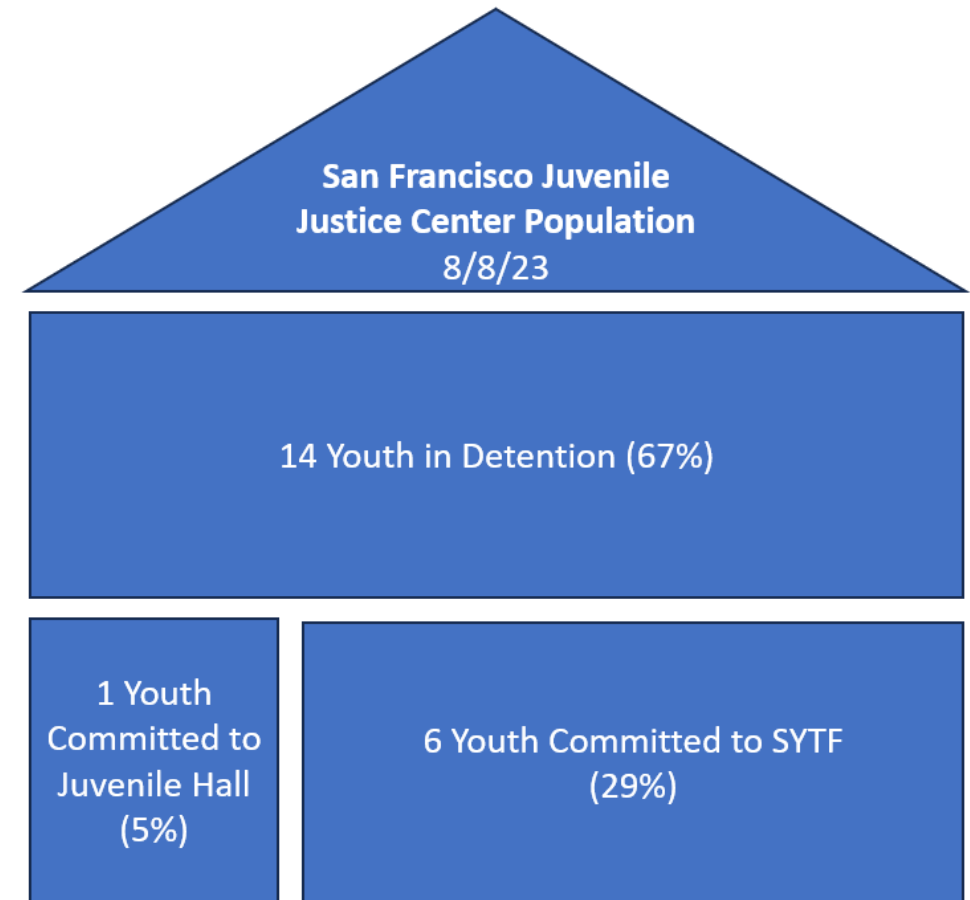
- Secure facility that provides appropriate programming, treatment, and education for eligible young people:
  - May be a **stand-alone facility or a unit/portion of an existing county juvenile facility**, including a juvenile hall or probation camp.
  - A county may **contract with another county** having a secure youth treatment facility in lieu of operating its own program.
- A county may establish a secure youth treatment facility to serve as a **regional center** for commitment of young people from one or more counties on a contract basis
- Facilities must comply with **Titles 15 & 24**, CA Code of Regulations

## • San Francisco’s DJJ Realignment Subcommittee’s approved plan:

- **Use Juvenile Hall as SF’s interim SYTF** and revise SYTF plan once City leadership makes decisions re: SF’s place of detention;
- Recommend to City leadership to **consider co-locating** SF’s SYTF and SF’s future place of detention;
- Regardless, SYTF should be healing-centered, family-centered, community-connected, and culturally responsive;
- Enable youth to be placed in out-of-county SYTFs as appropriate.
- **Learn more:** <https://sf.gov/departments/djj-realignment-subcommittee/about>

# Juvenile Justice Center Scope and Operations

- Juvenile Hall continues to operate within the Juvenile Justice center (JJC)
- **The JJC serves three populations:**
  - Youth in **detention**, who are housed in Juvenile Hall while their case is adjudicated
  - Youth who have been **committed to Juvenile Hall**, as a result of a sustained petition
  - Youth who have been **committed to the Secure Youth Treatment Facility (SYTF)**, as a result of a sustained petition for a 707(b) or 290.008 offense.



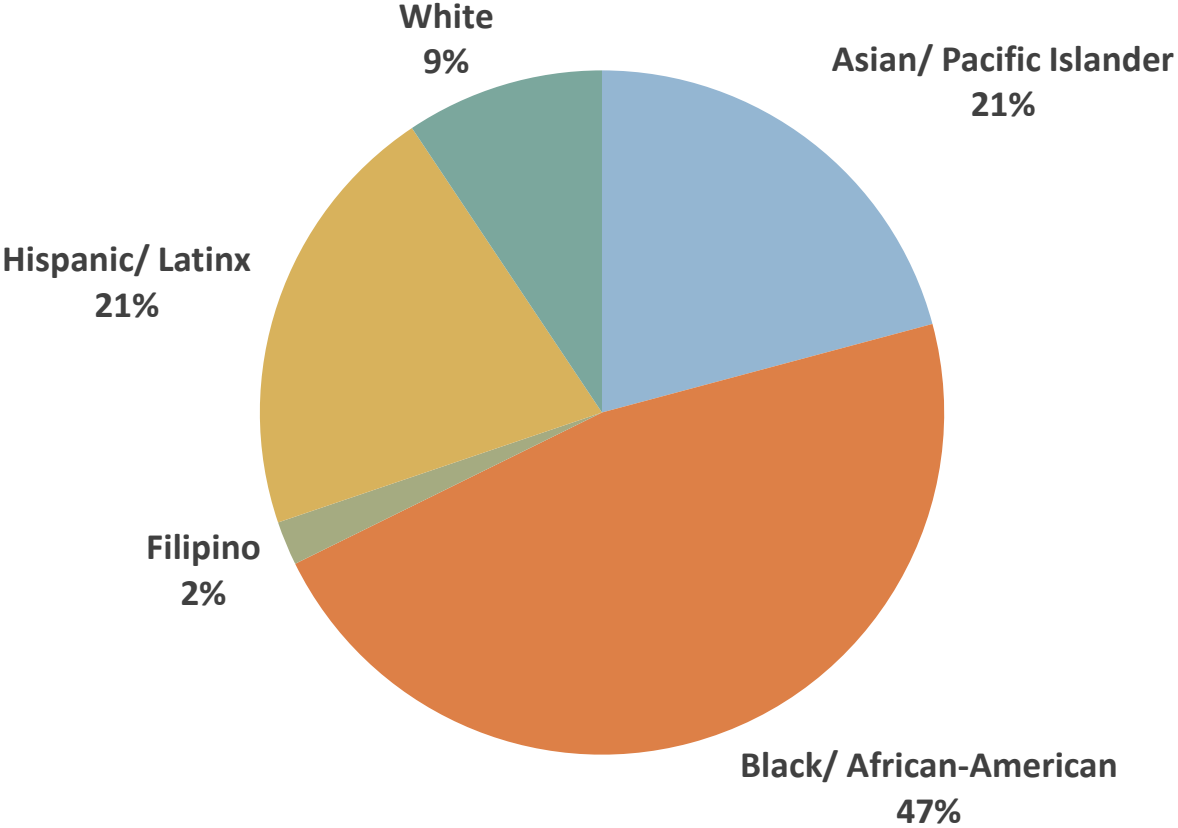
# Juvenile Justice Center Operations & Programming

# JJC Staffing

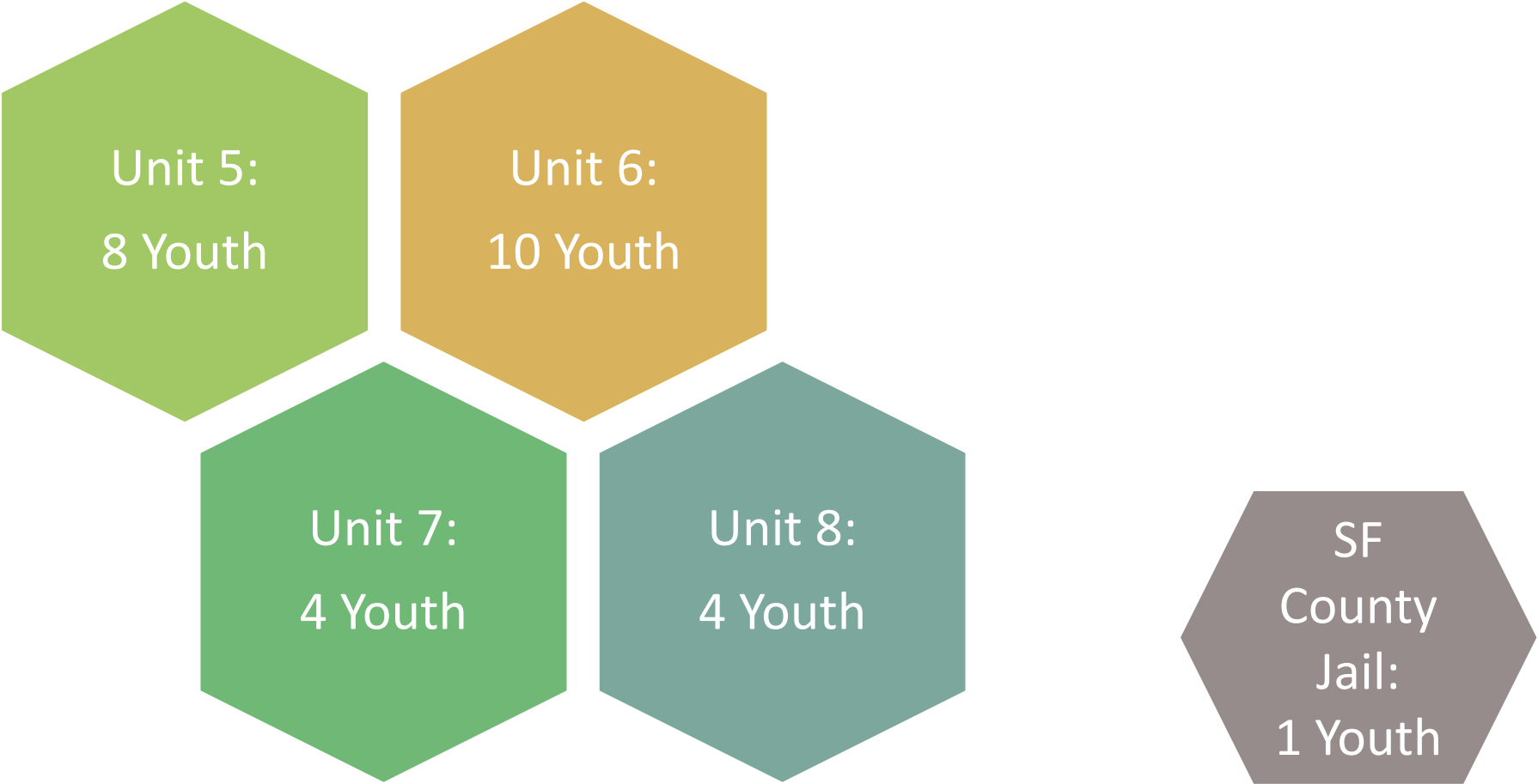
- San Francisco uses the federal minimum standard for supervising youth in a secure juvenile facility:
  - During waking hours: **at least 1 sworn staff person supervising every 8 youth**
  - During sleeping hours: **at least 1 sworn staff person supervising every 16 youth**
- The total number of staff needed is driven by the number of open units and the specific needs of young people (age, gender, relationships/conflicts), COVID, hospital coverage, emergencies, etc.
- Staff qualifications and training are guided by state regulation (Title 15), and local labor agreements.
- Other adults may be present and supporting youth—such as community-based organization, school, and public health staff—but they are not counted towards the staff to youth ratio.



# JJC Staffing: Staff Demographics



# JJC Staffing: 4 Units Open 9/11/23



# Juvenile Hall Typical Weekday Schedule

<b>PROGRAM SCHEDULE UNIT 5</b>							
<b>TIME</b>	<b>SUNDAY</b>	<b>MONDAY</b>	<b>TUESDAY</b>	<b>WEDNESDAY</b>	<b>THURSDAY</b>	<b>FRIDAY</b>	<b>SATURDAY</b>
<b>AM SHIFT</b>	YOGA 9:30AM-10:30AM	SCHOOL (SFUSD) 8:45AM-2:00PM EDUCATION CENTER	SCHOOL (SFUSD) 8:45AM-2:00PM EDUCATION CENTER	SCHOOL (SFUSD) 8:45AM-2:00PM EDUCATION CENTER	SCHOOL (SFUSD) 8:45AM-2:00PM EDUCATION CENTER	SCHOOL (SFUSD) 8:45AM-2:00PM EDUCATION CENTER	STRUCTURED TIME 9:00AM-11:00AM
	SAN DIMAS 10:30AM-11:30AM			ITC 1:15PM-2:00PM EDUCATION CENTER	GARDEN 8:45AM-10:15AM		STRUCTURED TIME 11:00AM-12:00PM
	VIRTUAL						
	ART 1:30PM-2:30PM	LMA 2:00PM-3:00PM JJC STAFF	LMA 2:00PM-3:00PM JJC STAFF	LMA 2:00PM-3:00PM JJC STAFF	LMA/BYTE 2:00PM-3:00PM JJC STAFF	LMA 2:00PM-3:00PM JJC STAFF	LMA 1:15PM-2:15PM JJC STAFF
<b>PM SHIFT</b>	STRUCTURED TIME 3:30PM-4:30PM	OTTP 3:30PM-4:30PM	POWERSOURCE 3:30PM-4:30PM	SUNSET YOUTH 3:30PM-4:30PM MERIT CENTER	LIBRARY 1:15PM-2:00PM	STRUCTURED TIME 3:30PM-5:15PM	STRUCTURED TIME 3:30PM-4:30PM
	VISTING 4:40PM-5:40PM	STRUCTURED TIME 4:30PM-5:30PM	MENTORSHIP 4:30PM-5:15PM	OMEGA 4:30PM-5:30PM	STRUCTURED TIME 4:30PM-5:30PM	GAME NIGHT 6:30PM-7:30PM	VISTING 4:40PM-5:40PM
	MPR	OPEN RECREATION	VIRTUAL			JJC STAFF	MPR
	OPEN RECREATION 6:30PM-8:30PM	6:30PM-8:30PM	OPEN RECREATION	OPEN RECREATION	OPEN RECREATION	OPEN RECREATION	OPEN RECREATION
		BEAT WITHIN 7:00PM-7:30PM	6:30PM-8:30PM	6:30PM-8:30PM	6:30PM-8:30PM	7:30PM-8:30PM	6:30PM-8:30PM

LMA=Large Muscle Activity

# Secure Commitment Typical Weekday Schedule

<b>UNIT 7 PROGRAM SCHEDULE</b>							
<b>TIME</b>	<b>SUNDAY</b>	<b>MONDAY</b>	<b>TUESDAY</b>	<b>WEDNESDAY</b>	<b>THURSDAY</b>	<b>FRIDAY</b>	<b>SATURDAY</b>
<b>AM SHIFT</b>	SAN DIMAS (V) 9:30AM-10:00AM	EDUCATION/ VOCATIONAL 8:45AM-2:45PM	EDUCATION/ VOCATIONAL 8:45AM-2:45PM	EDUCATION/ VOCATIONAL 8:45AM-2:45PM	EDUCATION/ VOCATIONAL 8:45AM-2:45PM	EDUCATION/ VOCATIONAL 8:45AM-2:45PM	STRUCTURED TIME 9AM-11AM
	FITNESS CENTER 11:00AM-12:00PM	LMA 9:30AM-10:30AM	LMA 9:30AM-10:30AM	LMA 9:30AM-10:30AM	LMA 9:30AM-10:30AM	FITNESS CENTER 9:30AM-10:30AM	LMA 11:00AM-12:00PM
			FINANCIAL LITERACY 11:00AM-12:00PM	DIGITAL LITERACY 11:00AM-12:00PM	GARDEN 11:00AM-12:00PM	VOCATIONAL TRAINING 11:00AM-12:00PM	
			5 KEYS	5 KEYS	ACADEMIC/ JOB READINESS	SUNSET	
	STRUCTURED TIME 1:30PM-2:45PM	STRUCTURED TIME 1:30PM-2:45PM	BYTE 1:30PM-2:30PM	SUNSET MUSIC 1:30PM-2:30PM		5 KEYS	STRUCTURED TIME 1:30PM-2:45PM
				MERIT CENTER			
<b>INDIVIDUAL SESSIONS (1:1)</b>	Examples:	OTTP	SPY	SCDC	Sharp Circle	Life Skills	
<b>PM SHIFT</b>	VISITING 3:30PM-4:30PM	STRUCTURED TIME 3:30PM-4:30PM	VOEG 3:30PM-5:30PM	SHARP CIRCLE 3:30PM-5:30PM	BYTE 3:30PM-4:30PM	STRUCTURED TIME 3:30PM-5:30PM	VISITING 3:30PM-4:30PM
	MPR				GYM		MPR
	STRUCTURED TIME 4:30PM-5:30PM	OTTP 4:30PM-5:30PM		STRUCTURED TIME 4:30PM-5:30PM	STRUCTURED TIME 4:30PM-5:30PM	STRUCTURED TIME 4:30PM-5:30PM	STRUCTURED TIME 4:30PM-5:30PM
	OPEN RECREATION 6:30PM-8:30PM	BEAT WITHIN 6:30PM-7:00PM	OPEN RECREATION 6:30PM-8:30PM	OPEN RECREATION 6:30PM-8:30PM	OPEN RECREATION 6:30PM-8:30PM	OPEN RECREATION 6:30PM-8:30PM	OPEN RECREATION 6:30PM-8:30PM

LMA=Large Muscle Activity

# Family Contact & Visitation

- **Daily:** Telephone and virtual video visits
- **2 Days per Week** (Saturday, Sunday): Family visiting hours
  - Assigned probation officer approves the visitor list for each youth
  - JJC counselors engage with families during visiting hours, providing feedback and discussing youth achievements.
- **Special Family Visits:**
  - Scheduled family visits are available to youth who remain in JJC for longer time periods. Special family visits may also be scheduled for milestones, like graduation.
  - Special family visits may include persons under age 21, larger groups, and families may bring in food.

# JJC Programming – Government Partnerships

## San Francisco Unified School District (SFUSD)

- High school and middle school students receive instruction from SFUSD in the Education Center. High school students can earn their **diploma**.

## City College of San Francisco

- High school graduates have access to online community college through City College
- NEW—Rising Scholars/New Directions: Juvenile Justice Program Coordinator; online, hybrid, and in-person classes.

## Special Programs for Youth (SPY), San Francisco Department of Public Health

- Medical clinic and on-unit physical and behavioral health services
- Behavioral health services provided in both group and individualized formats.

## San Francisco Public Library

- Operates on-site library and meets individual requests.

# JJC Programming – Community Partnerships

## Detention Programming

- Art of Yoga
- Beat Within
- Border Youth Tennis Exchange
- City Youth Now
- Comunidad San Dimas
- Fresh Lifelines for Youth
- Incarceration to College
- Next Steps Project
- Occupational Therapy Training Program
- Omega Boys Club
- Scholastic Interest Group
- Success Centers
- Sunset Youth Services
- Young Women’s Freedom Center

## Secure Commitment Programming

- Beat Within
- Border Youth Tennis Exchange (BYTE)
- Comunidad San Dimas
- Five Keys Schools and Programs
- Next Steps Project
- Occupational Therapy Training Program (OTTP)
- Samoan Community Development Center (SCDC)
- Sharp Circle, Inc
- Success Centers Credible Messenger Life Coaches
- Success Stories
- Sunset Youth Services
- Victim Offender Education Group (VOEG)

Learn more: <https://sf.gov/reports/march-2023/programs-services-juvenile-hall>

# JJC Credible Messenger Life Coaches

## *Guest Speakers*

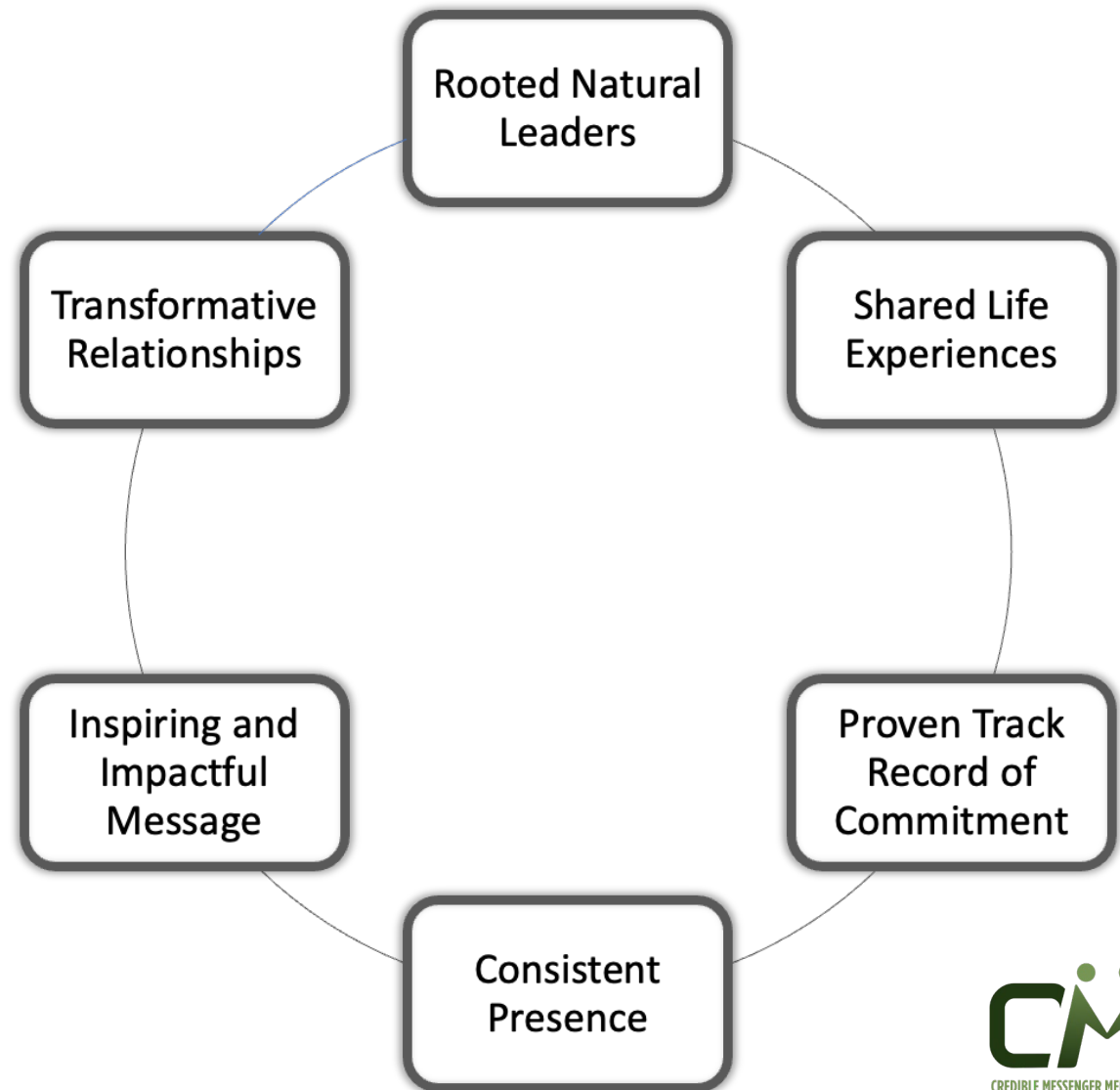
**Clinton Lacey**, President  
& CEO, Credible  
Messenger Mentoring  
Movement – CM3,  
Washington, D.C.

**Liz Jackson-Simpson**,  
Chief Executive Officer,  
Success Centers, SF

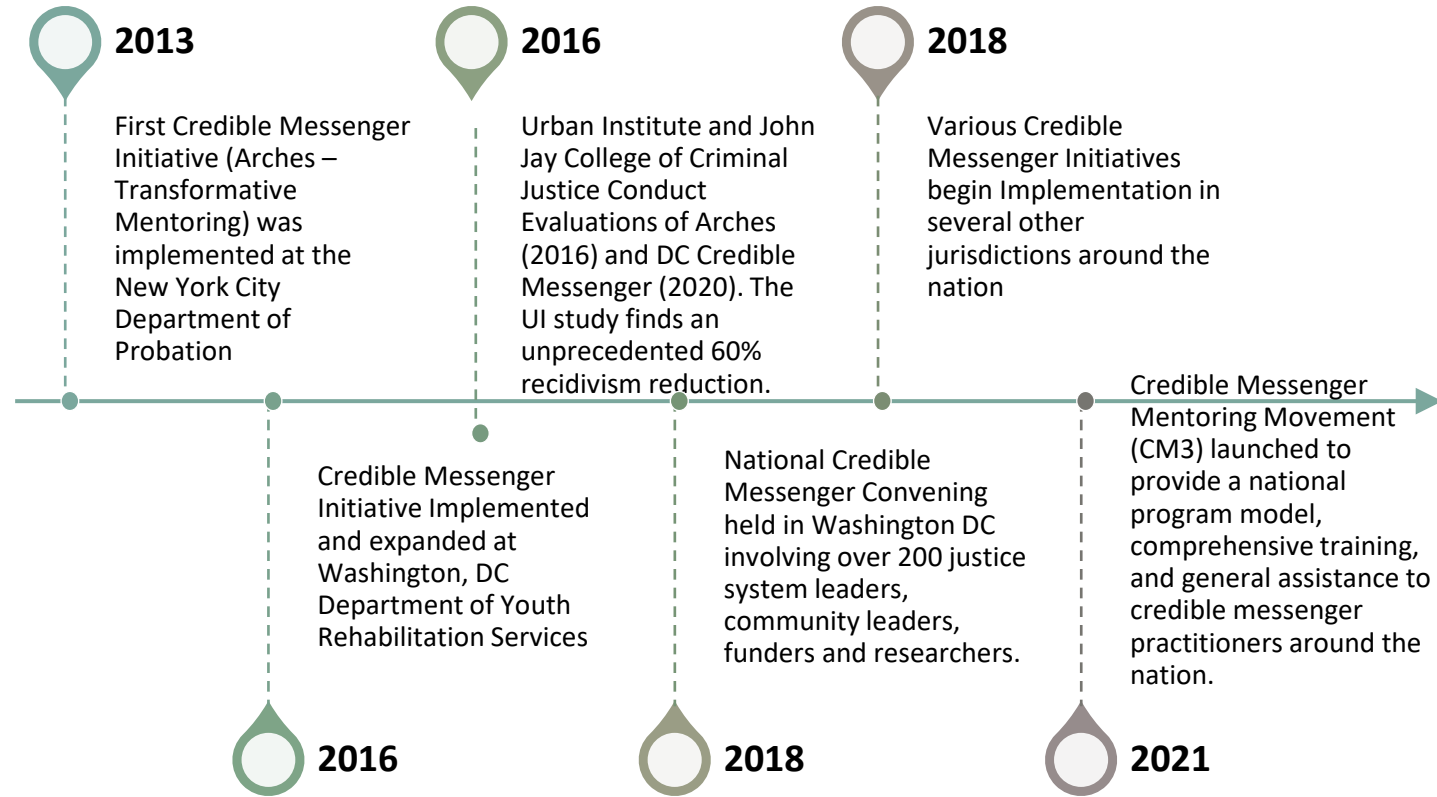




# Credible Messenger Characteristics



# History & Evolution of Credible Messenger Mentoring



# Life Coaching

## Credible Messenger Life Coaches

- Work alongside Juvenile Justice Center Counselors
- Provide Life Coaching Services and Process Groups
- Transitional Services
- Multi-Lingual

## Daily Schedule and Activities

- Life Coaches are in JJC 7 days per week
- During Waking Hours 9am – 9pm
- Life Coaches work 3 days on, 4 days off in detention, alternating weeks.
- Two staff per team, working front half and back half of the week (Sunday, Monday Tuesday or Wednesday, Thursday Friday/every other Saturday)



# Learning & Listening

## Building TRUST & Relationships

- Understand that our realities are oftentimes not their experience
- Patience and Never Give Up
- Provide the Space for Change and Exploration

## Making a Difference

- Training throughout the Partnership
- Creating a Solid Value System for TAY/A
- Seeking New Ways to Live
- Owning their Responsibilities
- Understanding there is something better in Life

## On the Right Track

- Both TAY/A and Staff Inquire
- “How Did You Do It?”







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Success Centers

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☎ 415-575-0423

🌐 [www.successcenters.org](http://www.successcenters.org)

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**Dawud Abdul-Haqq, CM Life Coach**  
**Ellie Lefiti, CM Life Coach**  
**Alex Amaya, CM Life Coach**  
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# Juvenile Probation Department Goals: Secure Setting

**Create a non-institutional home-like secure setting** for both detained and incarcerated youth and young adults that is healing-centered, developmentally appropriate, family-centered, community-connected, culturally responsive, and developmentally appropriate. **Implement daily community presence of community partners**; shared leadership with community and city agencies whenever possible; and meaningful opportunities for community input into policies and programming.

*\*Goals are based on recommendations of the Close Juvenile Hall Work Group, the Blue Ribbon Panel for Juvenile Justice Reform, San Francisco's DJJ Realignment Plan, the Juvenile Probation Commission's Preliminary Goals, and the Department's Racial Equity Action Plan.*

# Director of Juvenile Facilities: Vision & Priorities

- Restorative, healing, therapeutic, holistic
  - Culture of care/ highly skilled staff
  - Family: central and essential
  - Connected to community
- Reentry begins at admission
- State of the art college or boarding school-like setting
  - Greenery, plants, water features, animals, outdoor access
- Opportunity and obligation to expose young people to new things through community connections:
  - Music/ art
  - Vocational training & education
  - Cultural programming
  - Rights of passage/ transition to adulthood
  - Positive youth development

# JJC Transformation Scorecard

## How do we measure transformation? How do we learn from impacted youth and community to do our best work?

- JPD compiled nearly 200 recommendations and critiques from several sources:
  - Close Juvenile Hall Work Group Listening Sessions & Findings
  - *Through Their Eyes*, Young Women's Freedom Center
  - Juvenile Probation Commission President Margaret Brodtkin Observations
  - *Elevating Youth Voices: Interviews with Young People in the San Francisco Juvenile Hall*, American Institutes for Research
  - DJJ Realignment Plan

### Tracking our progress, outreach, and constraints:

- Youth of Bill of Rights provision
- Progress made
- Communication/outreach needed
- Regulatory/policy constraints



# JJC Transformation Scorecard

Equal/unequal treatment in terms of rules, incentives, rewards, responses to behavior

Staff that has similar experiences as the youth and were able to transform their lives as living examples of success

Treated differently because of their gender expression

Seek youth input about their interests to inform programming

No lights on for 24 hours (disrupts sleep)

Better beds; mattress (vs thin pad/mat on concrete) and adequate bedding

# Secure Youth Treatment Facility Implementation

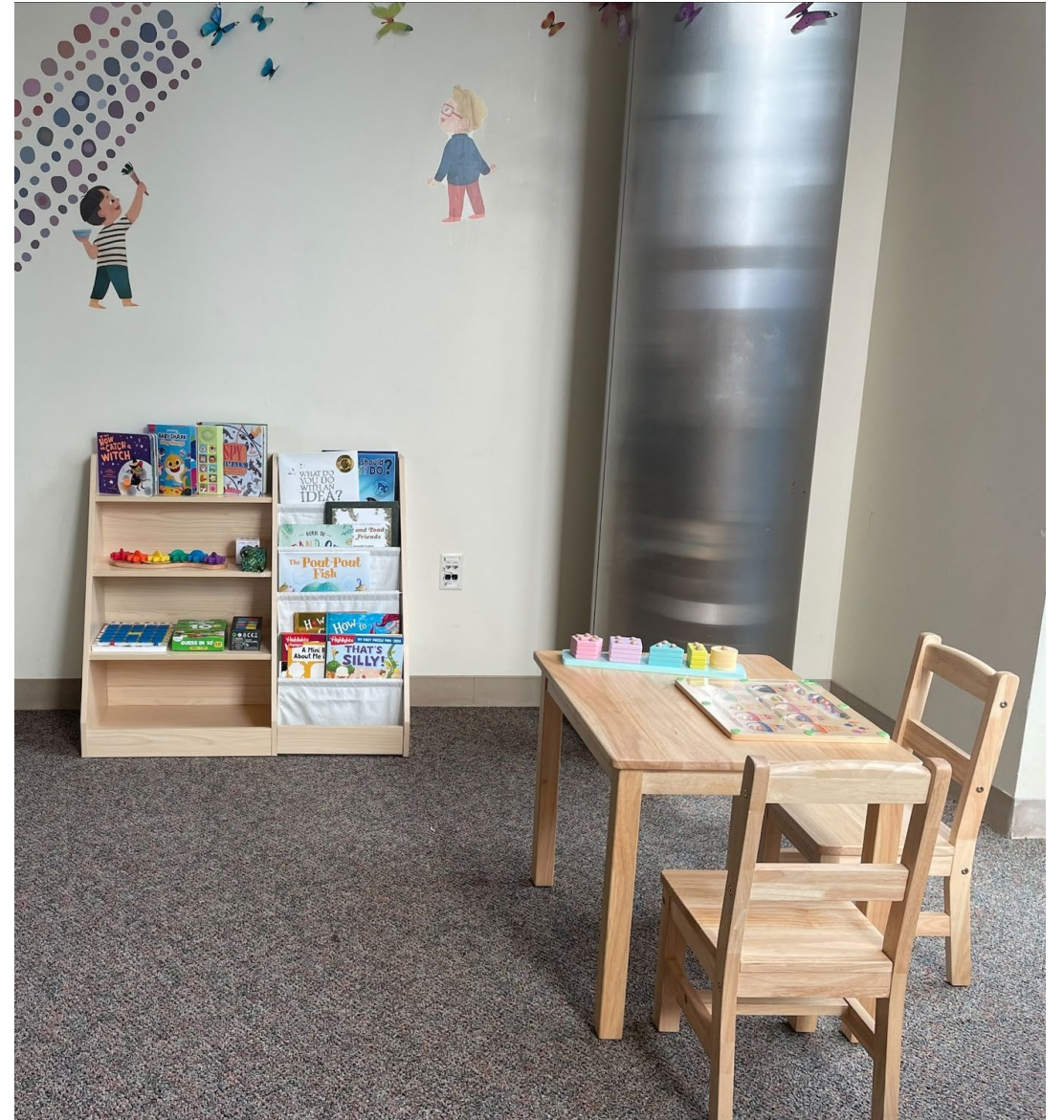
## Creating a holistic program for youth with long-term commitments:

- Secure commitment grants
- Provider Advisory Board
- Space softening / facilities updates
  - sleeping/personal spaces
  - living spaces
  - outdoor areas
  - fitness center
  - parenting/family visits
- Staff & stakeholder training: Roca ReWire Cognitive Behavioral Theory
- Behavior change model









# Juvenile Hall Closure Plan Update

# Closure of Juvenile Hall Ordinance (Sec.121.3)

*“By no later than December 31, 2021, the City shall close Juvenile Hall, expand community- based alternatives to detention, and provide a **rehabilitative, non-institutional place or places of detention, in a location approved by the Presiding Judge of the Court, that will be available for wards of the Court and persons alleged to come within the jurisdiction of the Court. Any place of detention shall be a safe and supportive homelike environment, which shall not be deemed to be, nor treated as, a penal institution, and which shall conform to all applicable State and federal regulations.**”*

*-Excerpt from ordinance passed by the  
San Francisco Board of Supervisors, June 18, 2019*

# Close Juvenile Hall Work Group Process

- Close Juvenile Hall Work Group (CJHWG)
  - 2 year public process
  - 15 member work group; 7 subcommittees
- Final report submitted to the Board of Supervisors—November 2021
  - 39 proposals across a broad range of topics (no formal vote)
    - 32 proposals on diversion/alternatives detention
    - 7 proposal on place of detention
      - No clear consensus on location or number of beds
- Board of Supervisors held hearings in February and May 2022

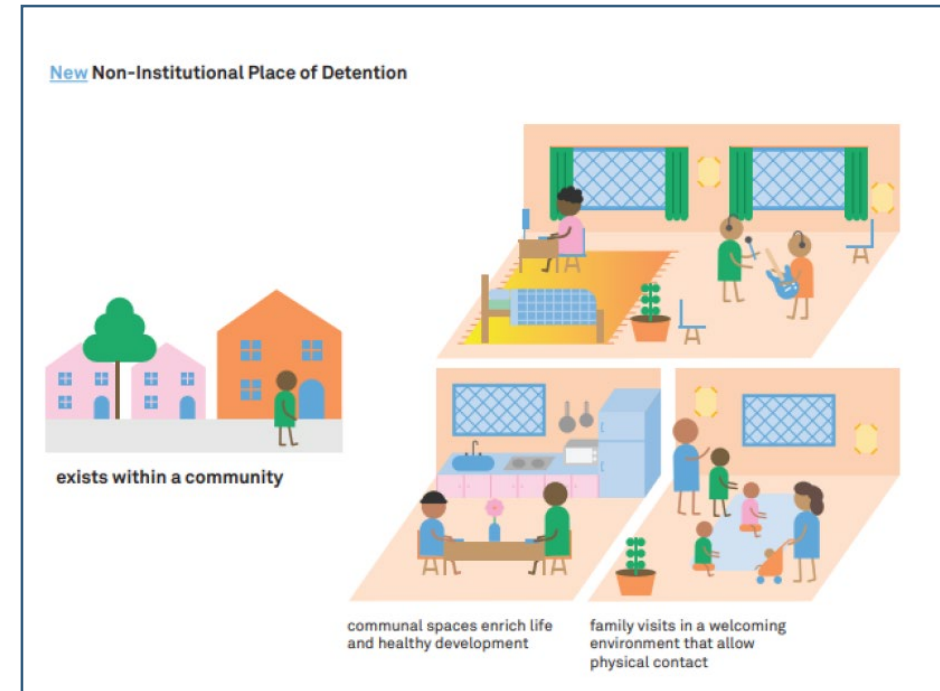


# Close Juvenile Hall Work Group Findings

## Qualities of a Youth Development Centered Youth Home

1. A maximum of 15 youth.
2. A non-correctional setting with home-like living units/rooms – non-institutional furniture.
3. A therapeutic environment with positive images on walls, warm colors, positive sayings and quotes on walls.
4. A room that is configured to provide a calming and safe space.
5. A configuration that provides adequate space and equipment to support high quality education, programs and individual counseling, recreation, and outdoor access.
6. A space that accommodates scheduled phone calls, video visits, and in-person visitation with loved ones.
7. A space that provides a kitchen and dining area for cooked meals and train youth in food preparation.
8. A diverse staff that reflects the youth population trained in Positive Youth Development and verbal de-escalation.
9. A positive development approach utilizing a token economy for behavior management.
10. A place that has programming for short-term use preparing youth for next steps - e.g., transition to community.

**Co-Designed/Co-Led Youth Programming** – this could look a number of ways, including JPD & CBO staff working in partnership to deliver programming and care during most waking hours for youth.





# Juvenile Hall Closure Plan – Current Efforts

- In the FY 22/23 budget, JPD received \$500,000 to hire a consultant to create a **conceptual design** for the replacement of the Juvenile Justice Center (Juvenile Hall).
- JPD is working with the Department of Public Works (DPW), **Chinn Planning**, and **KMD Architects** to develop cost estimates and **2 high level design concepts** using the current campus at 375 Woodside Avenue:
  1. A completely new design/ total replacement of the current facility
  2. A design that includes both new construction and some existing spaces.
- Critical elements of the project will include review of information gathered through the CJHWG process; review of innovative designs both nationally and internationally; and **centering the voices of youth and stakeholders**.
- Designs will reflect current census and population needs – including both youth detained short term and youth with long-term secure commitments.
- Estimated project duration: 6 months

Questions?

# To Make Public Comment September 13, 2023

- Call **1 + 415-655-0001**
- Enter Access Code **2660 067 5943** then press **“#”**
- When asked for “Attendee ID” – **Please just hit “#” again**
- You will hear that you are "Joining the meeting" and you will be listening to the meeting audio.
- **Press \*3 (star, three) to raise your hand for Public Comment**, then: Wait until the Host unmutes you and allows you to speak.
  - Please speak only to the entire Commission & not to individual Members.
- You have 3-minutes to make your comment.