

CITY AND COUNTY OF SAN FRANCISCO
JUVENILE PROBATION COMMISSION



LONDON N. BREED, MAYOR
JUVENILE PROBATION COMMISSION

FULL COMMISSION REGULAR MEETING MINUTES
February 8, 2023, 5:30pm

Commissioners:

Margaret Brodtkin, President
Linda Martley-Jordan
Allison Magee
Johanna Lacoé
Toye Moses
James Spingola

Proceedings:

1. Roll Call:

President Brodtkin called the meeting to order at 5:33 p.m. Introduction of new Commissioner, Allison Magee.
Present: Commissioners Brodtkin, Martley-Jordan, Magee, Moses and Spingola
Others present: Katherine Miller, Chief Juvenile Probation Officer, Department staff and others. (See list at end.)

2. Public Comment - No public comment on items not on the agenda.

3. Request for public comment on Juvenile Hall.

Margaret Brodtkin states there is policy on creating new juvenile hall and we have new Director Juvenile Facilities; states this is unique opportunity to talk about what we can do now which doesn't require a new building.
James Spingola asks Shane Thomas, new Director of Juvenile Facilities, about her background; quick bio given.

Agenda lists three questions on juvenile hall:

- a) *Are there conditions or policies in the Juvenile Hall that you would like to see changed?*
- b) *What should "shared leadership" of the Juvenile Hall between the community and the Juvenile Probation Department mean, as recommended by the Close Juvenile Hall Working Group Final Report in 2021, pages 51-53.*
- c) *What would you like to tell the new Director of Juvenile Facilities?*

NOTE: The Chief Probation Officer shall respond to public comments from Item 3 at a future Commission meeting

Margaret Brodtkin: Issue of shared leadership was important recommendation of the CJHWG. Calls for public comments.

Julie Traun, BASF – Concerned about the younger youth and girls coming, "this is a jail," isolating kids when they come in is not good. Need better way to attend to the emotional and psychological needs. We can't wait 5-yrs for SF General beds. Need interim fix, beds with a sense of community. Not a facility for either short or long term. Encourages JPC to pressure the BOS & Mayor for different solutions.

Dan Macallair, CJJ – Attended JJPA meeting today. One issue that comes up is access to kids in the hall. There are a number of funded agencies who have issues with access while the kids are in the hall. Mentions a former program where there was a “badge system” for quick entry– particularly those funded by the City – to have expedited access.

Christina Powers, Public Defender’s Office - Social Worker responsible for kids being booked into juvenile hall, mentions alarming increase in the number of younger children, kids with psychologic issues. Mentions a transgender kid who had been “5150” earlier in the year. Describes other children with mental health issues in the hall. Mentions a 15-yr old arrested on her birthday for stealing balloons and cake. Thinks we need to close the hall, outdated place, doesn’t serve children. Need pre-booking diversion program. Need to train police officers in how to recognize mental health issues.

Sabrina works with BASF - Directs all the attorneys to work with the youth. Closely collaborates with other justice partners. Runs the panel for criminal defense in SF. Sees how SF families are affected. Wants to speak about foster care children; states they don’t have stable parenting and need presence of adults to support them. Believes we can do more. Part of the network of shared leadership and ready to help. We have people working with the families who need to be informed earlier. Wants better understanding of mental health issues. “241.1 process” needs strengthening.

Meredith Desautels, Youth Law Center – Echoes what others have said about the concerning increase in the younger population in the hall. States this is horrifying. 1) believes there is not enough urgency to get kids out of detention. Mentions that a youth with mental health issues who goes in on a Friday, doesn’t come out until Monday. 2) Using juvenile hall as long term confinement is not acceptable. Hearing from young people they are sitting in cells longer, that’s solitary confinement. Mentions two young people not getting along where only one can come at a time. Also mentions teens being put to bed at 8:30pm which is just too early for emerging adults.

Angela Gallegos-Castillo, Roadmap and IFR - Appreciates the efforts being made, both her agencies part of JJPA, support closing of juvenile hall, while waiting we want to make sure what is happening now is better than in past. We are bilingual and have an orientation focusing on healing. Want youth and parents are effectively worked on. Want to make sure there are assessments and review to make sure there are language appropriate materials, written/video – offers to help update in Spanish. Wants to check the COVID protocols are reviewed and updated. Says that shared leadership we must be careful that youth are linked with culturally relevant. Wants to minimize days in the hall. Wants

Michelle Alvarez-Campos, IFRSF, La Raza - Serves Latinx, TAYA and youth. Welcomes Shane Thomas. Concerned about access which is the challenge. Wants better way for structured appointments, not interfering with parent visits, attorney visits, mentions having someone on the unit who speaks their language. Doesn’t want to wait to see clients while they meet with others. States communication is important and must be same for all; information must be accurate.

Dawn Stueckle, Sunset Youth Services & JJPA - looking forward to working with Shane Thomas; hopeful we can work collaboratively. Re Access: doesn’t care what the system is, just wants access without having to track down Pos, etc. Mentions the mental health concerns and kids with serious issues. Wants the cancelling of programming to end. Not uncommon that they go to the hall, set up, then told that there isn’t staff to bring kids to the program. Worried that kids think they are being ghosted. Pushing to incentive-based system rather than punitive. Wants less punitive approach.

Arturo Carrillo, BACR - Thanks Chief and DCYF for the credible messenger grant; just hired staff to help the youth. Looking forward to working with the youth.

Erin Palacios, Youth Law Center – Seems that we’ve taken old facility with old players, and decided to keep it. Doesn’t think we’ll get anywhere that way. Mentions a recent youth suicide attempt at the hall. Wants it investigated fully. Mentions recidivism. Challenges us not to keep doing the same thing and get a different result.

Rachel Noto, SFUSD, Woodside Learning Center - Wants to introduce herself. Seems many of the same things with the youth in juvenile hall and then when they are released.

Bianca Faddis, Roadmap for Peace – In the field more, shared experiences with the kids in JJC, thinks there should be more partnership, and wants to be more part of the decision-making process.

Jenny Pokempner, Youth Law Center – Concerned the hall is not equipped to treat mental health issues. Echoes her concern about young people moving from child welfare to juvenile justice system. Wants

Mark Iverson, BASF panel attorney - Hopeful after meeting with Shane Thomas last week that some of the programs she worked on in Oakland might be installed here. Needs better facility; not appropriate now.

President Margaret Brodtkin asks Commissioners for comments.

Commissioner James Spingola – Disturbed about the mental health issue concerns stated. How do you recognize a mentally ill young person coming through the door? How do you see that? This is the topic in the community now. Doesn't have answers. States we are short of mental health providers, not enough because the problem is so big. For him, why is this conversation still happening when we've been talking about the problem for so long – let's be real when we have these conversations, let's not come here just to complain, for everyone on calls, in room, we can't keep just talking about the problems, we need to know how to do this better... come tell us. States he is having problems starting a healing center for lack of mental health workers - this is for everyone; "how do we fix it?" States young people are hurting. We need solutions – not just talk about the problems. Our communities are traumatized.

Margaret Brodtkin states that mental health issues are high priority concern from this meeting. Mentions that SF General and UCSF staff want to help. Mentions a recent case where it was impressive that the partners collaborating to help a youth. Mentions need to maximize services; asks new Director and staff to convene the right people.

Commissioner James Spingola – States young people are overwhelmed. Mentions kids receiving diagnosis and prescription over the phone which concerned him. Calls for people offering community hours. This is a serious issue – about suicide, kids who can't make it.

Commissioner Toye Moses – Upsetting to hear about the mental health issues, hoping we can come up with solutions. People having emotional issues, do we have a system to identify this?

Chief Miller every young person meets with SPY when they are brought to the hall, but some never come to us they go directly to SF General.

Margaret Brodtkin mentions the first suicide attempt in the hall in years. Wants JPC to focus on mental health issues and involved people in the community. Desperately wants meetings in the community. Wants to hear from young people and families. She is passionate about the idea of shared leadership – thinks this idea can enrich the culture and experiences in juvenile hall. Mentions Pages 51-53 in Close Juvenile Hall Working Group Report. Wants CBOs as partners in the unit making joint decisions and wants to hear how we are going to do this to make a dramatic change.

Commissioner Linda Martley-Jordan – Thanks everyone for their public comment. Lifts up the younger age of girls, no place for girls, that agencies are trying to get access. Concerns about marginalized populations and girls. They need attention too. Lifts up having meetings in the community; we're working on making that a reality – wants this pushed forward. Mentions we need to make the time to utilize all the groups for mental health services. Mentions the Weds. Morning group of JJPA.

Margaret Brodtkin wants to track how to track mental health issues.

Commissioner Allison Magee – States the issue of mental health has taken on new urgency in the pandemic. Doesn't know if we've discussed previously and thinks that is a topic to discuss in future. Curious about comments about young

people in child welfare system; asks if there has been an increase entering into delinquency. Asks if Dept. has discussed dual jurisdiction conversations.

Margaret Brodtkin asks if April meeting could be time for Department to present. Chief Miller states the mental health issue is a much bigger issue and would like to hear from those in the field. Wants to check with R&P unit to see what kind of data we can pull. President Brodtkin asks how they would like to continue this conversation, states they won't solve all, but wants some way to respond back to those who made comment. Chief states they'd like to look at all the topics to work it out. Fine to talk about what we do in the hall and thinks it would be helpful for commissioners to hear.

Item 5 – Budget (See attached slides.)

Chief Miller states this is the first presentation of the budget, will go through some background. (See attached slides.)

Slide 2 – Mayor Breed's instructions, which forecast \$728 Million deficit, main reason is loss of federal money re COVID.

Page 3 – Goes over Mayor's priorities. 5% reduction in 23-24, then 3% 24-25 for total of 8% reduction.

Page 4 - Mentions requirement for 2 public meetings 2 wks. apart and lists public mtgs. for approval until Mayor presents budget in July.

Page 5 – States Dept. goals.

Page 6 – 7 Goes over the budget framework as being intentional to be here now, going through the priorities, cleaning up JPD budget, dealt with COVID which had enormous implications, and "right-sizing" the department. Staffing adjustments; eliminated positions to lower FTE without laying people off. Sent \$9Mil to DCYF.

Page 8 – Goes over FY 22-23 goals.

Page 9 - Going into 23/24 and 24/25, talks about continuing goals and new focus of Implementation.

Staffing operational and transformational needs

Page 10 – Juvenile Justice Landscape.

CJHWG, SF's DJJ Realignment Plans, addressing increasing referrals, caseloads, admissions.

Thanks the SF DJJ Realignment Subcommittee for all their work and now we are seeing the programs rolling out.

Page 11 – Departmental Staffing charts. Notes in last years, a 36% decline in probation and 33% decline in hall staff.

Page 12 -Increasing Admissions & Referrals slide – mentions the increases in admissions.

Doing better on kids not coming into the hall, but some of the process out of our control.

Page 13 – Juvenile Hall Overtime; Charts show increases, mentions COVID coverage.

To date, JPD has already used 77% of budgeted OT already. Pandemic. There is a human cost too, staff tired.

Page 14 – JPD Caseloads over time. Dec 2012, 721 to Nov 2022, 273

Page 16 - Budget Proposal; see slide for detail. Sources, Uses.

Page 17 – JPD Total Budget Historical Comparison; shows federal funding sources, intergovernmental (mentions court rent for being in bldg.)

Page 18 – Slide shows chart of budget sources. All funds, General fund, Grants, Realignment state funds

Page 19 – AB178 Juvenile Facility Grant from DJJ closure. \$1,072,479 for the current building for long term Secure youth track committed youth. FFPSA Certainty and Block Grants \$794,595

Reads off what these funds for which these funds could be used. James Spingola states this is not much, but Chief states there are important things we can do.

Page 20 – Total budget comparison. Lists what some line items actually contain. Mentions the annual debt carried of \$2.5MIL for the building of the current hall.

Mentions the Log Cabin Ranch. Even though closed, there are expenses.

Page 21 – Shows where/which divisions the funds go. Again states that DCYF distributes some of these funds.

Page 22 – Charts showing how revenue is distributed.

Page 23 – JPD plan to make the cuts. Reduce \$1.4 General funding. Mentions 13 vacancies; we are required to hold by City re: attrition; these need to stay in budget although not being filled.

\$5.8 Mil in CBO services.

Page 24 – ORG Chart shown for department.

Page 25 – Investments and list of CBOs being funded by JPD through DCYF. 26 agencies. Since August, DCYF and JPD have awarded another \$1.9 Million surrounding DJJ closure.

DJJ Realignment

Page 27 – Shows Years 1-3 how the funding is being used for CBO services for mostly the secure youth treatment facility (SYTF) youth. Mentions paying college tuition, collective training we'll all be doing together, with vast majority going to community. Because we are using DJJ Realignment funding for these purposes, we are relying on other local and state funding for the costs of operating the SYTF.

Page 28 – Personnel costs; 2 units running 24hrs/day. Also dedicating one PO working with Secure track youth. We're using General Funds and other state funding.

Mentions the staffing for the youth in separate units so they can feel safe.

Page 29 – Staffing breakdown, mentions this includes cooks too.

Commissioner Dr. Moses – Asks about overtime, page 13. Chief states if we go beyond, then if any savings from salary are used. We are also spending OT since there are vacant counselor positions.

re Page 24 – re Staffing, doesn't show mental health services. Chief Miller states that those services are on the DPH's budgets, and same thing with the teachers, those are on the SFUSD budget.

Last question: Re Commission secretary; Chief Miller states they are in process of shutting out that position.

Commissioner Linda Martley-Jordan – Asks about out of home placement costs, isn't it low?

Chief states that this is only one element.

Maria McKee – The Families First Prevention Services Act ("FFPSA") has made reforms to the Federal Title IVe Foster Care Program. Both federal and state have stepped in to help with transition; states this is big and complicated, but these funds are for transition. Maria McKee continues that they should probably have a Title IV-e presentation. This is funding for foster youth. New funding bucket is FFPact will add in more funding for prevention services. Should prevent foster care. Ms. McKee states that "out of home placement" is same as foster care. Mentions wrap around services for families so young person can stay in the home. This money goes to Human Services Agency (H S A), but really focused on foster care prevention. H S A is getting \$17 MIL to support the transition of young people. This is just JPD's part. This is bridge funding. The entitlement money from Feds is much larger. States this is very complicated.

Commissioner Magee – Congratulates the Department. Asks about Page 16 - \$235,000 cut for grant but mentions workorders. Chief Miller talks about work orders; see Page 25 CBOs lists.

Margaret Brodtkin asks again why half POs are not case carrying.

Chief Miller states that they are working with the Controller's office on a probation services mapping process to track tasks, and reinvent the structure. Commissioner Brodtkin states this is the right thing to do.

Public Comment

Mollie Brown, JJPA Volunteer Budget person - Thinks the budget presentation was helpful. Asks about the goals and measurements. Thinks tying the measurements to goals would be great. Mentions LCR; thinks \$2.5 is a lot of money when it is not being opened. Thinks Probation/JPD is going to have to look into funding mental health themselves. SPY is really for assessment, not treatment. States that DPH doesn't pay their bills, so city should realign the money.

Dan Macallair, CJJ – What about selling LCR or Hidden Valley? Or lease to state?

Margaret Brodtkin proposed a future agenda item on Log Cabin Ranch (LCR)

Erin Palacios, Youth Law Center - Wants to see the LCR document and this 5-year commitment. Seems troubling, the number of years. Wants to see FSPSA slides; likes that the overlap is being shown. Points there are other funding sources. Interested in complex care funding or a capacity grant, or New Cal Aim funding. We don't think about when we don't need a clinician, what about the need for a community member - just an adult - to be there for a youth. States there are a huge range of funds out there that would allow for us to be more effective (not just for clinical services).

Jenny Pokempner, Youth Law Center – Asks about Slide Page 25 Community Investments and category of alternatives to Juvenile Hall. Agrees that focusing on solutions is good and has been working on alternatives with Chief Miller. Would like larger investments in community.

Angela Gallegos-Castillo, Instituto - Slide on secure youth track; asks about the 21 FTE Counselors for 6 SYTF youth? Thinks we need to be more creative and expansive on how we treat these youth. Raises issue of how we are investing our funds. As CBO, they are constantly asked to rationalize their budgets and want public systems to do same.

Margaret Brodtkin asks Chief about 21FTE in secure track and LCR.

Chief Miller explains that when JPD approves a contract, we approve up to an amt. of money and for a *time period*, not because we have intention of having the ranch on our budget for 5-years, but the City contracted for a lot of other services too, so once we don't need, we terminate the contract.

re Secure youth FTEs, we need staff 24/7. That's why the numbers are high. Units must be staffed at all times.

Margaret Brodtkin – Comments the budget book has Department goals; Chief states that the process doesn't align with the timing this year. She agrees, not perfect, great thing to come from Program Committee, however, doesn't think there is time in two weeks in this round to identify outcomes.

Dr. Moses – re: Slide 25 - Community investment. Wants to see how much each group receives; wants a breakdown.

Chief Miller states that some grants are combined; our funding and other funding from DCYF so amount we list may not be the same as the total the organization is receiving.

Motion to approve budget - Commissioner Moses and Linda Martley-Jordan seconds.

Vote: AYES: Commissioners Brodtkin, Magee, Martley-Jordan, Moses and Spingola.

Motion passes.

Commissioner Brodtkin compliments the Department on an excellent presentation.

Item 5 – Consent Calendar

Public comment – none.

Margaret Brodtkin states LCR will be a separate agenda item.

Motion by Commissioner Spingola, Second by Commissioner Moses

Vote: AYES: Commissioners Brodtkin, Magee, Martley-Jordan, Moses and Spingola

Motion passes.

Item 6 – Chief's Report

Executive Summary – Maria McKee, R&P (See attached slides.)

See DEC slide: Juvenile Hall snapshot 2/6/23; goes over ethnicity/gender/age/gender/residents or non-residents/case status. States 42 pages will be posted on JPD website.

Commissioner comments on data report.

Margaret Brodtkin still concerned about low referrals to CARC and the zero to Make-it-Right.

Chief Miller states that the court order for youth who are arrested outside CARC hours is approved and going into use.

Slide 33 Probation Services, Chart 4.2, alternative placement details discussed.

Looking at pre-adjudicated case load.

Public Comment:

Mollie Brown – What is missing? AB12 youth are not in this report.

Erin Palacios, Youth Law Center – Horrifying that young people only in for 5-days. 48% increase in referrals to JPD is concerning. Seconding AB12 comments. JPC should be looking at where young people are.

Margaret Brodtkin states she would like to see AB12 youth on the data report.

Commissioner Moses – re Page 19 Juvenile Hall Snapshot; re slide PS Chart 2.4 – re: active case load; asks about the numbers and ethnicity of young people, discussion about the ethnicity totals.

Commissioner Brodtkin states that only this past year have the kids been separated out which kids are being diverted.

Commissioner Linda Martley-Jordan – Asks about Probation Services PS Chart 2.4; confirms that the 61 girls listed are not in the hall.

Chief's Report continues - New Staff

Savannah Castaneda, Sr. Analyst - Youth Justice Transformation Coordinator

Naomi Wright, Diversity, Equity and Inclusion Manager

One Counselor retiring.

Transformation updates – CARC Expansion, Care Team Program, CARC/IFR Newcomer Youth Program.

Care Team launched this week. 2 youth already referred to CARE TEAM and connected to CARC/community.

Newcomer Program – Almost ready to hire the Instituto case manager to work quickly as youth gets booked; will meet at CARC, hall, etc. so really streamlining the process – funding is through DCYF.

No public comment

Item 7 - President's Report

Commissioner Allison Magee agreed to Chair the Finance Committee.

Discussion follows on how to bring the comments about funding sources from public comment to committee.

Wants a joint meeting with the Police Commission; has spoken to a Police Commissioner (Jesus Yanez) who is excited to discuss; conceivably in April. Discussion follows about what that joint meeting would look like and hope to hear about model diversion programs from other counties; primarily educational. Planning meeting yet to be set.

No Public Comment.

Item 8 - Future Agenda Items

President Brodtkin: Lists priorities: Log Cabin, goals in budget book, some reporting about funding resources, 5-day average length of stay, and mental health issues.

Linda Martley-Jordan: AB12 (already slated for a future agenda); in-home placement v. out of home placement.

Maria McKee mentions other topics: Title IVe, funding for out-of-home placement, SFPSA. Margaret Brodtkin states the Finance Committee can look at that.

Allison Magee: States it makes sense to have a meeting related to all things “out of home placement” – a themed meeting. Discussion regarding using Program Committee Meeting first for more informal discussion then bringing topic back to Full Commission meeting for a more formal conversation with all commissioners.

2 issues for Programs Committee: Goals/performance measures and the relationship between JPD and child welfare.

No public comment.

Item 9 – Motion to Approve JPC Minutes from December 14, 2022.

No public comment

Motion to accept by Dr. Moses; Commissioner Spingola seconds.

City Attorney confirms Commissioner Magee can vote.

Vote: AYES: Commissioners Brodtkin, Magee, Martley-Jordan, Moses and Spingola

Motion passes.

Item 10 – Motion to Approve JPC Minutes from January 11, 2023.

No public comment

Motion to accept by Dr. Moses; Commissioner Spingola seconds.

Vote: AYES: Commissioners Brodtkin, Magee, Martley-Jordan, Moses and Spingola

Motion passes.

Item 11 – Adjournment

Meeting ends 8:45pm