#### **AGENDA ITEM 10**

#### Treasure Island Development Authority City and County of San Francisco Meeting of January 11, 2023

Subject: Review and Discussion of Draft Fiscal Year 2023-24 & Fiscal Year

2024-25 Treasure Island Development Authority Budget

(Informational Item)

**Contact:** Robert Beck, Treasure Island Director

Jamie Querubin, Finance Manager

#### **SUMMARY**

This is an informational item of the draft Treasure Island Development Authority Two-Year Budget for Fiscal Year 2023-24 (FY2024) and Fiscal Year 2024-25 (FY2025), collectively the "Proposed TIDA Budget."

On December 15th, the Mayor's Budget Office released budget instructions announcing a \$728M projected deficit over the next 2 fiscal years. Given this shortfall and to balance the citywide budget, General Fund departments were asked to decrease ongoing General Fund support by 5% ongoing in FY24 and another 3% ongoing in FY25 to provide General Fund savings. The Mayor will be focused on policy priorities of economic recovery, clean and safe streets, homelessness and mental health. In addition, the City Administrator's budget will focus on resolving chronic operational issues in the ongoing effort to stabilize ADM's core service delivery.

Non-General Fund departments are being directed to balance within their own revenue projections. Since TIDA is considered a Non-General Fund department that does not receive any revenue support from the General Fund, it does not need to reduce its operating budget to provide General Fund savings.

The TIDA Budget is submitted as part of the overall budget for the City Administrator's Office. The City Administrator's Office of Budget and Planning has requested the Authority submit its departmental budget by early February. Authority staff will return to the TIDA Board on February 8th to approve the final submission of the TIDA Budget to the Mayor's Budget Office.

The budget establishes a ceiling for expenditure authority, which is typically under-expended. For example, in FY2022, the Authority's total expenditures were \$6.70M or approximately 25% compared to the adopted budget.

Pursuant to the DDA, Authority staff has also shared the draft Proposed TIDA Budget with Treasure Island Community Development (TICD) for their review and comment.

### **EXHIBITS**

Exhibit A – FY2024 & FY2025 Summary Revenue & Expense Forecast

Exhibit B – FY2024 Revenue Details Exhibit C – FY2024 Expense Details

Prepared by: Robert Beck, Treasure Island Director Jamie Querubin, Finance Manager

#### EXHIBIT A. DRAFT Summary Revenue & Expense Forecast

TIDA	Authority	Costs	Budget

Revenues	Budget Category	Cost Category	Fiscal Year 2024	Fiscal Year 2025
	TIDA Revenue	A. Commercial Leasing Revenue - Tidelands Property	6,600,000.00	5,940,000.00
		B. Commercial Leasing Revenue - Non-Tidelands Trust	1,800,000.00	1,800,000.00
		C. John Stewart Company Housing Revenue	1,000,000.00	1,000,000.00
		D. Housing Common Area Maintenance Fees	1,732,540.00	1,732,540.00
		E. Other TIDA Revenues	282,460.00	288,083.80
		Revenue Total	11,415,000.00	10,760,623.80
	TIDA Pass-through Revenue	F. BATA Reimbursment Pier E-2 MOA	10,000.00	10,000.00
		G. SFCTA Reimbursement for YBI Pedestrian Path Costs (Vista Point)	100,000.00	100,000.00
		H. SFCTA Reimbursement for Historic Torpedo Building Consulting Services	0.00	0.00
		Pass-through Revenue Total	110,000.00	110,000.00
	TICD Revenue	I. TICD Reimbursement (Authority Costs)	5,466,888.97	6,427,183.24
		TICD Revenue Total	5,466,888.97	6,427,183.24
Revenues Total			16,991,888.97	17,297,807.04
Expenses	Budget Category	Cost Category	Fiscal Year 2024	Fiscal Year 2025
	A. Personnel & Administration	1. TIDA Staff Salaries	2,538,102.90	2,614,245.99
		2. TIDA Staff Mandatory Fringe Benefits	1,087,758.39	1,120,391.14
		3. Staff Training, Memberships, and Field Expenses	33,740.00	33,740.00
		4. Marketing and Promotion Expenses	50,000.00	50,000.00
		5. One Treasure Island Contractual Services	1,890,000.00	1,640,000.00
		6. Other Professional Services	1,149,900.00	1,184,397.00
		7. Equipment Leases / Materials & Supplies	87,250.00	89,867.50
		8. Public Safety Work Orders	189,810.20	206,267.72
		9. Public Health and Welfare Work Orders	461,300.00	468,966.50
		10. Other Administrative Work Orders	821,875.87	806,805.03
		Personnel & Administration Total	8,309,737.36	8,214,680.88
	B. Development	<ol> <li>Development Professional Services (Authority Costs, not incl. Subsidy offsets)</li> </ol>	1,950,000.00	2,195,000.00
		2. Planning Department (Authority Costs)	130,000.00	130,000.00
		Development Total	2,080,000.00	2,325,000.00
	C. Operations & Maintenance	1. Buildings Maintenance Services (Third-Party Contracts, not incl. Subsidy offsets)	2,745,000.00	2,827,350.00
		2. PUC Utilities and Maintenance	2,202,016.62	2,252,327.11
		3. DPW Operations and Maintenance	777,135.00	800,449.05
		4. BATA Pier E-2 MOA / SFCTA YBI Pedestrian Path Cost4	110,000.00	110,000.00
		5. Debt Service - PUC WWE Commercial Paper	568,000.00	568,000.00
		6. City Attorney - Legal Services (Authority Costs)	200,000.00	200,000.00
		Operations & Maintenance Total	6,602,151.62	6,758,126.16
Expenses Total			16,991,888.97	17,297,807.04

#### **TIDA City Costs Budget**

Revenues	Budget Category	Cost Category		Fiscal Year 2023	Fiscal Year 2024
	TICD Revenue	A. TICD Reimbursement (City Costs)		10,557,380.03	10,936,044.84
			TICD Revenue Total	10,557,380.03	10,936,044.84
Revenues Tota	al			10,557,380.03	10,936,044.84
Expenses	Budget Category	Cost Category		Fiscal Year 2023	Fiscal Year 2024
	A. Development (City Costs)	1. Development Professional Services		1,470,000.00	1,515,000.00
		2. City Attorney - Legal Services		1,050,000.00	1,050,000.00
		3. DPW Engineering Support Services		4,889,904.00	5,134,399.20
		4. PUC Engineering Services		1,516,416.03	1,592,236.84
		5. SFMTA Services		257,500.00	265,225.00
		6. SF Environment		80,000.00	80,000.00
		7. Planning Department		170,000.00	170,000.00
		8. Recreation and Parks Department		100,000.00	100,000.00
		9. Department of Technology		0.00	0.00
		10. SF Fire Department		10,000.00	10,000.00
		11. Controller's Office - CFD Administration		187,460.00	193,083.80
		12. Electric Submarine Repayment		826,100.00	826,100.00
			Development Total	10,557,380.03	10,936,044.84
<b>Expenses Tota</b>	ıl			10,557,380.03	10,936,044.84

#### **TIDA Subsidy Budget**

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Revenues	Budget Category	Cost Category	Fiscal Year 2024	Fiscal Year 2025
	TICD Subsidy	A. TICD Reimbursement for One Treasure Island Job Broker Program	500,000.00	500,000.00
		B. TICD Transportation Subsidy	0.00	0.00
		C. TICD Developer Housing Subsidy	16,943,000.00	19,461,000.00
		D. TICD Parks and Open Space Subsidy	1,819,200.00	1,910,500.00
		TICD Subsidy	Total 19,262,200.00	21,871,500.00
	VDDA Subsidy	E. Vertical Development Art Fees	1,990,000.00	1,990,000.00
		VDDA Subsidy	Total 1,990,000.00	1,990,000.00
Revenues Total			21,252,200.00	23,861,500.00
Expenses	Budget Category	Cost Category	Fiscal Year 2024	Fiscal Year 2025
	A. Personnel & Administration	1. One Treasure Island Contractual Services - Job Broker Program	500,000.00	500,000.00
		Personnel & Administration	Total 500,000.00	500,000.00
	B. Development	1. Development Professional Services (Relocation Consultant – Replacement Housing)	500,000.00	500,000.00
		2. Development Professional Services (Early Relocation In-Lieu Fees)	300,000.00	300,000.00
		3. Development Professional Services (Early Relocation Moving Fees)	300,000.00	300,000.00
		4. Mayor's Office of Housing Community Development	405,578.38	405,578.38
		5. Affordable Housing Development	15,437,421.62	17,955,421.62
		6. SF Arts Commission - Art Installation Cost	1,990,000.00	1,990,000.00

	Development Total	18,933,000.00	21,451,000.00
C. Operations & Maintenance	1. As-Needed Invasive Species Management - Development Parcels	200,000.00	206,000.00
	2. Maintenance of New Parks and Open Spaces	1,369,200.00	1,454,500.00
	3. Parks and Open Space Operations Planning	250,000.00	250,000.00
	Operations & Maintenance Total	1,819,200.00	1,910,500.00
Expenses Total		21,252,200.00	23,861,500.00
TOTAL TIDA BUDGETED REVENUES TOTAL TIDA BUDGETED EXPENSES		48,801,469.01 48,801,469.01	52,095,351.88 52,095,351.88

#### I. TIDA AUTHORITY COSTS BUDGET REVENUE DETAILS FY 2023-24

#### A. <u>Commercial Leasing Revenue – Tidelands Trust</u>

TIDA FY 2022-23 Budget TIDA FY 2023-24 Budget Change \$6,600,000 \$0

This amount reflects executed subleases and potential new subleasing opportunities for commercial space on Treasure Island within the Tidelands Trust.

Projected FY 2024-25 Budget: \$5,346,000

#### B. <u>Commercial Leasing Revenue – Non-Tidelands Trust</u>

TIDA FY 2022-23 Budget TIDA FY 2023-24 Budget Change \$1,800,000 \$1,800,000 \$0

This amount reflects executed subleases and potential new subleasing opportunities for commercial space on Treasure Island within the Non-Tidelands Trust.

Projected FY 2024-25 Budget: \$1,800,000

#### C. <u>John Stewart Company Housing Revenue</u>

TIDA FY 2022-23 Budget TIDA FY 2023-24 Budget Change \$1,500,000 \$1,000,000 (\$500,000)

The projection is based upon approximately 400 rentable units and represents net revenue after expenses including the John Stewart 5% fee. Due the anticipated relocations of current residents, TIDA is continuing to assume reduced rent collections by the John Stewart Company, compared to full annual year in an otherwise typical year.

Projected FY 2024-25 Budget: \$1,000,000

#### D. <u>Housing Common Area Maintenance Fees</u>

TIDA FY 2022-23 Budget TIDA FY 2023-24 Budget Change \$1,732,540 \$1,732,540 \$0

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TIDA REVENUE DETAILS FY2023-24

TIDA Board 1/11/23

This estimated amount reflects income for housing common area maintenance (CAM) charges. CAM payments approximate break down as follows:

John Stewart Company	\$991,000	Catholic Charities	\$188,220
CHP (Homerise)	\$352,200	HealthRIGHT 360	\$125,460

Swords to Plowshares \$102,660

Total projected CAM fees may change based on future unit vacancies as a result of new transition units available.

Projected FY 2024-25 Budget: \$1,732,540

#### E. Other TIDA Revenues

TIDA FY 2022-23 Budget	TIDA FY 2023-24 Budget	Change
\$0	\$282,460	\$282,460

This estimated amount reflects revenue from the Cost of Issuance payments taken from public financing bond proceeds paid to TIDA, and available taxes collected from the CFD and IRFD that can fund ongoing administration. The revenue directly offsets consultant costs related to public financing and ongoing administration services provided by the

Controller's Office.

Projected FY 2024-25 Budget: \$288,084

#### F. BATA Reimbursement- Pier E- 2

TIDA FY 2022-23 Budget	TIDA FY 2023-24 Budget	Change
\$10,000	\$10,000	\$0

The amount reflects anticipated funds from Bay Area Tolling Authority to TIDA as reimbursement of expenses for Pier E-2 operations based on revised operating hours.

Projected FY 2024-25 Budget: \$10,000

#### G. SFCTA Reimbursement for YBI Pedestrian Path Costs

TIDA FY 2022-23 Budget TIDA FY 2023-24 Budget Change \$100,000 \$100,000 \$0

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**TIDA REVENUE DETAILS FY2023-24** 

The amount reflects anticipated payments from SFCTA to TIDA as revenue to cover costs related to the Bay Bridge Pedestrian path, including janitorial, transportation, and security.

Projected FY 2024-25 Budget: \$100,000

#### I. <u>TICD Reimbursement (Authority Costs)</u>

TIDA FY 2022-23 Budget TIDA FY 2023-24 Budget Change \$4,078,446 \$5,466,889 \$1,388,443

The amount reflects anticipated funds from TICD to TIDA as revenue to balance the budget, as defined by Section 19.6 of the DDA, not including development expenditures directly spent on City Costs.

Projected FY 2024-25 Budget: \$6,677,184

#### II. TIDA CITY COSTS REVENUE DETAILS FY 2023-24

#### A. <u>TICD Reimbursement (City Costs)</u>

TIDA FY 2022-23 Budget TIDA FY 2023-24 Budget Change \$10,759,886 \$10,557,380 (\$202,506)

The amount reflects anticipated funds from TICD to TIDA as revenue to directly reimburse TIDA for development expenditures spent on City Costs, as defined by Section 19.8 of the DDA.

Projected FY 2024-25 Budget: \$10,936,045

#### III. TIDA SUBSIDY BUDGET REVENUE DETAILS FY 2023-24

#### A. <u>TICD Reimbursement for One Treasure Island Job Broker Program</u>

TIDA FY 2022-23 Budget TIDA FY 2023-24 Budget Change \$500,000 \$500,000 \$0

The amount reflects payment from TICD to TIDA as revenue to cover One Treasure Island (previously, TIHDI) Job Broker costs as described in the DDA.

Projected FY 2024-25 Budget: \$500,000

#### B. <u>TICD Transportation Subsidy</u>

The amount reflects payment from TICD to TIDA as revenue to cover transportation operational shortfall costs as described in the DDA. For FY2024, TIDA does not anticipate a funding shortfall in transportation operations.

Projected FY 2024-25 Budget: \$0

#### C. <u>TICD Developer Housing Subsidy</u>

TIDA FY 2022-23 Budget TIDA FY 2023-24 Budget Change \$1,199,934 \$16,943,000 \$15,743,066

The amount reflects payment from TICD to TIDA as revenue to cover housing pre-development and development costs as described in the DDA. In FY2024, the entirety of the Developer Housing Subsidy allocation is anticipated to fund costs related to a Relocation Consultant for replacement housing implementation in the amount of \$500,000, costs related to the pay-out of Early Relocation In-Lieu Fees in the estimated amount of \$300,000, costs related to the payment of Early Relocation Moving Fees in the estimated amount of \$300,000, the total costs related to the annual MOU between TIDA and the Mayor's Office of Housing and Community Development in the amount of \$405,578, and the remaining 15,437,422 amount is for pre-development and construction costs for Parcel E1.2 (Behavioral Health Building and Senior Housing).

Projected FY 2024-25 Budget: \$19,461,000

5 **TIDA REVENUE DETAILS FY2023-24** 

#### D. <u>TICD Parks and Open Space Subsidy</u>

TIDA FY 2022-23 Budget TIDA FY 2023-24 Budget Change \$630,000 \$1,819,9200 \$1,189,200

The amount reflects anticipated funds from TICD to TIDA for parks and open space operations planning and maintenance for the new Dog Park, Hilltop Park West and East, Causeway Park, and Waterfront Plaza, all of which are scheduled for completion and operations in FY 2024.

Projected FY 2024-25 Budget: \$1,691,800

#### E. <u>Vertical Development Art Fees</u>

TIDA FY 2022-23 Budget TIDA FY 2023-24 Budget Change \$1,044,909 \$1,990,000 \$945,091

The amount reflects anticipated art fees from vertical developers to TIDA as revenue to cover design and engineering of the first artwork commissions, pursuant the Vertical Disposition and Development Agreements (VDDA).

Projected FY 2024-25 Budget: \$1,990,000

#### I. TIDA AUTHORITY COSTS BUDGET EXPENSE DETAILS FY 2023-24

The expenditure for daily operations and development functions for Treasure and Yerba Buena Islands are defined under the following three categories: Personnel & Administration, Development, and Operations & Maintenance.

#### A. PERSONNEL & ADMINISTRATION

#### 1. TIDA Staff Salaries

TIDA FY 2022-23 Budget Proposed FY 2023-24 Changes \$2,639,760 \$2,538,103 (\$101,657)

The Proposed Budget provides funding for 15 full-time positions. All positions are budgeted directly in the TIDA Budget.

Projected FY 2024-25 Budget: \$2,614,246

#### 2. TIDA Staff Mandatory Fringe Benefits

TIDA FY 2022-23 Budget Proposed FY 2023-24 Changes \$1,104,731 \$1,087,758 (\$16,973)

The Proposed Budget provides funding for fringe benefits for 15 full-time positions. This includes funding for benefits such as retirement, Social Security, and health benefits. Funding is adjusted by the Controller to the most up-to-date estimates for the upcoming fiscal year.

Projected FY 2024-25 Budget: \$1,120,391

#### 3. Staff Training, Memberships, and Field Expenses

TIDA FY 2021-23 Budget Proposed FY 2023-24 Changes \$33,740 \$33,740 \$0

The Proposed Budget provides the same level of funding for staff expenses. Annual staff performance plans encourage staff participating in professional development.

		FY 23-24
EXPENDITURE CATEGORY	FY 22-23	Proposed
Training (including cost of travel)	\$20,300	\$20,300
Employee Field Expenses	\$2,000	\$2,000
Membership Fees	\$6,700	\$6,700
HR-Management Training Work Order	\$4,740	\$4,740
Subtotals	\$33,740	\$33,740

Projected FY 2024-25 Budget: \$33,740

#### 4. Marketing and Promotion Expenses

TIDA FY 2022-23 Budget Proposed FY 2023-24 Change \$50,000 \$50

The Proposed Budget provides for the same funding for marketing and promotion in anticipation of an increase to three on-island TIDA Board meetings and additional marketing expenses. The line item supports tenant/community associations and their activities and programs, among other activities, and purchasing promotional and production materials. Funding is also for purchase of food associated with these activities.

Projected FY 2024-25 Budget: \$50,000

#### 5. One Treasure Island Contractual Services

TIDA FY 2022-23 Budget Proposed FY 2023-24 Change \$1,465,000 \$1,890,000 \$425,000

The Proposed Budget provides for the following funding for One Treasure Island as detailed below, not including the Job Broker Program Costs, which are offset by a TICD Subsidy.

		FY 23-24
EXPENDITURE CATEGORY	FY 22-23	Proposed
Agreement with One Treasure Island	\$225,000	\$225,000
Community Planning	\$120,000	\$120,000
Parks and Open Space Planning - Subsidy Offset	\$0	See Section III
Affordable Housing Consultation	\$95,000	\$95,000
Child and Youth Needs Initiatives	\$25,000	\$25,000
Job Broker Program Costs - Subsidy Offset	N/A	See Section III
Pre-Apprentice Program / Abatement	\$1,000,000	\$1,330,000
LBE/SBE Consultation		\$95,000
Subtotals	\$1,465,000	\$1,890,000

- The services provided under the Agreement between TIDA and One Treasure Island, include coordinating and facilitating participation of community-based homeless service organizations, as well as future development planning. TIDA will continue to contract with One Treasure Island to provide onsite after-hours event services on a limited basis at Administrative Building 1. One Treasure Island also operates the building known as the Shipshape as a community benefit.
- The Proposed Budget includes a funding allocation for various consultation services related to ongoing community planning, affordable housing development, and Local Business Enterprise (LBE) and Small Business Enterprise (SBE) reporting.

- The Proposed Budget includes a funding allocation for Funding for Child Youth Needs Initiatives to continue exploring program implementation to address needs found through prior year needs assessments.
- Funding for the pre-apprentice program with Laborers Union Locals 67 & 261 is to facilitate
  one training class for FY 2023-24 for the purposes of abatement and deconstruction of
  nuisance structures in Treasure Island. Amount includes \$300,000 for the cost of conducting
  a multi-week training program and \$1,030,000 for abatement of a derelict structure upon
  completion of training.

Projected FY 2024-25 Budget: \$1,890,000

#### 6. Other Professional Services

TIDA FY 2022-23 Budget Proposed FY 2023-24 Change \$277,000 \$399,900 \$1,149,623

The Proposed Budget provides for the following funding for other professional services.

		FY 23-24
EXPENDITURE CATEGORY	FY 22-23	Proposed
Treasure Island Gym Operation, YMCA	\$222,000	\$215,000
Treasure Island Gym As-Needed Maintenance		\$100,000
Boys and Girls Club Camp Mendocino	\$10,000	\$9,900
Security Services		\$750,000
Marine Salvage As-Needed		\$50,000
Other Professional Services	\$45,000	\$25,000
Subtotals	\$277,000	\$1,149,900

- The Proposed YMCA Budget provides the same scope of funding to operate the TI Gym and after school programs, including a COLA adjustment. The YMCA provides health, education, youth and adult programs to Island residents free of charge.
- The Proposed budget assumes \$100,000 for as-needed gym improvements and maintenance to ensure the gym facility is in a state of good repair. TIDA maintains the facility.
- The Proposed Budget provides the same level of funding for Treasure Island youth participation at the Boys and Girls Club's Camp Mendocino.
- The Proposed Budget assumes a \$750,000 increased budget allocation to pay for costs associated with security services on Treasure Island.
- The Proposed Budget provides the cost of marine salvage and as-needed lien sale and disposal of abandoned vessels from Clipper Cove.
- The Proposed Budget provides the same level of funding for other professional services. This line item includes the following: the cost of signage, interpretation and translation services for public meetings and public notices; transportation costs and departmental work orders associated with summer internship programs. This category also funds portable restrooms, messenger services, audio services, periodicals, advertising, and printing.

Projected FY 2024-25 Budget: \$1,184,397

#### 7. <u>Materials, Supplies, and Equipment Leases</u>

TIDA FY 2022-23 Budget Proposed FY 2023-24 Change \$75,000 \$77,250 \$2,250

The Proposed Budget provides for the same level of funding for materials, supplies, and equipment leases.

		FY 23-24
EXPENDITURE CATEGORY	FY 22-23	Proposed
Materials and Supplies	\$25,000	\$26,950
Other Materials and Supplies – Public Safety	\$40,000	\$50,000
Rents & Leases - Equipment	\$10,000	\$10,300
Subtotals	\$75,000	\$87,250

- Materials and supplies includes funding for standard office supplies and materials, food expenses, recreational expenses, flags, and banners.
- The other materials and supplies public safety expenditure line includes the costs to purchase and maintain TIDA's departmental response assets, staff personal protective equipment, as well as to fund as-needed awareness programs and community outreach. This amount may also include any as-needed public safety equipment needed for TIDA's newly completed parks and open space areas.
- Funding for rents & leased equipment provides for rentals including TIDA multi-purpose machine, postage machine, and water dispenser.

Projected FY 2024-25 Budget: \$89,868

#### 8. Public Safety Work Orders

TIDA FY 2022-23 Budget Proposed FY 2023-24 Change \$174,782 \$189,810 \$15,028

The Proposed Budget provides a small cost of living adjustment increase for public safety work orders with other City departments.

		FY 23-24
EXPENDITURE CATEGORY	FY 22-23	Proposed
Parking & Traffic	\$25,000	\$25,750
Police Security	\$139,782	\$153,760

Subtotals	\$174,782	\$189,810
Fire	\$10,000	\$10,300

- Parking & Traffic provides for traffic control and parking enforcement during major public holidays and events when spectators and large crowds visit the Island. These events may include Fourth of July, Fleet Week, Halloween and New Year's Eve. This budget also provides funding for stripe and signage work performed on Treasure Island by SFMTA staff.
- Police Security provides for building and grounds patrol Monday Friday at Building One as well as 10B assistance for special events and other high traffic volume events.
- Fire provides the same level of funding for potential Neighborhood Emergency Response Team (NERT) trainings.

Projected FY 2024-25 Budget: \$206,268

#### 9. Public Health and Welfare Work Orders

TIDA FY 2022-23 Budget Proposed FY 2023-24 Change \$453,930 \$461,300 \$7,370

The Proposed Budget provides increased funding for the following public health and welfare work orders with other City departments.

		FY 23-24
EXPENDITURE CATEGORY	FY 22-23	Proposed
Children, Youth, & Families Work Order	\$248,180	\$255,550
Department of Public Health Work Order	\$77,250	\$77,250
Human Services Agency Work Order	\$128,500	\$128,500
Subtotals	\$453,930	\$461,300

- The Department of Children, Youth, and Families provides the following services:
  - o \$176,000 for the Treasure Island After-School Program
  - \$50,650 for the Treasure Island Summer Program
  - o \$28,900 for a Behavioral Health Therapist
- The Department of Public Health provides TI Community Nurse Clinic services, community health and wellness programming, and development support.
- The Human Services Agency work order proves funding for Catholic Charities to operate the child development facilities for up to 49 infants, toddlers and preschoolers. Catholic Charities occupies the child care facility free of charge as a public benefit and TIDA maintains the facility.

Projected FY 2024-25 Budget: \$468,967

#### 10. Other Administrative Work Orders

TIDA FY 2022-23 Budget Proposed FY 2023-24 Change

\$751,372 \$811,837 \$60,465

The Proposed Budget provides increased funding for other administrative work orders with other City departments, primarily for back of the office services.

		FY 23-24
EXPENDITURE CATEGORY	FY 22-23	Proposed
General Services Agency Work Order	\$333,143	\$343,137
Risk Management Services – Insurance	\$271,706	\$308,460
Information Technology Work Orders	\$83,662	\$93,662
Purchasing-Central Shops Work Orders	\$18,658	\$20,962
Purchasing-Reproduction Work Order	\$11,933	\$11,933
DT-SFGOV	\$32,271	\$43,723
Subtotals	\$751,372	\$821,876

- The General Services Agency (GSA) work order provides for financial oversight and IT services. GSA provides services to TIDA in support of human resources, budget, accounting, financial reporting including PeopleSoft, and payroll. GSA manages TIDA's office network and data infrastructure and supports TIDA's computer hardware and workstation application usage. GSA also supports TIDA's emergency response activities and departmental emergency logistics planning. The Proposed Budget also provides for TIDA Board Health Benefits.
- The Risk Management work order provides funding for general liability coverage, liability insurance for TIDA's Board of Directors, and administrative review of proposed subleases and use-permits by the Risk Manager to determine appropriate insurance requirements. The increase in the FY 2024 proposed budget is due to the complexity of the underwriting criteria for property/land adjacent to an active development project as well as reduced insurers in the California market.
- Information Technology work orders provide for the City's IT infrastructure projects, IT procurements made on behalf of TIDA, and telephone services for department land line and cellular phones. The increase in budget is primarily to account for TIDA's recent integration with the Department of Technology's contract with Comcast Services and other IT services in lieu of directly contracting with those entities.
- The Purchasing-Central Shops work orders provide for fleet maintenance services and fuel.
- The Purchasing-Reproduction work order provides for city stationary, envelopes, labels, and other materials.
- DT-SFGOV work order covers TIDA Board Meeting services.

Projected FY 2024-25 Budget: \$806,805

#### B. DEVELOPMENT

#### 1. <u>Development Professional Services (Authority Costs)</u>

TIDA FY 2022-23 Budget Proposed FY 2023-24 Change \$2,375,000 \$1,950,000 (\$425,000)

The Proposed Budget provides for Development Professional Services for Authority Costs, as detailed below under "FY23 Authority Costs Share" not including costs that are offset by TICD Subsidies:

			FY 24
Development Services	FY 22-23	FY 23-24	Authority
		Proposed	Costs Share
Environmental Engineering	\$185,000	\$185,000	\$0
Engineering Consulting Contracts	\$500,000	\$500,000	\$150,000
Parks & Open Space Operations Planning	\$200,000	\$250,000	See Section III
Environmental Evaluation Consultation	\$500,000	\$500,000	\$500,000
TIMMA (Mobility Study & Systems Engineering)	\$1,500,000	\$0	\$0
Westside Bridges MOA (SFCTA)		\$1,255,000	\$1,255,000
Relocation Consultant – Replacement Housing -	\$500,000	\$500,000	See Section III
Subsidy Offset	\$300,000	\$300,000	See Seelion III
Early Relocation In-Lieu Fees - Subsidy Offset	\$200,000	\$300,000	See Section III
Early Relocation Moving Fees - Subsidy Offset	\$115,000	\$300,000	See Section III
Task Force Services	\$750,000	\$750,000	
CFD/IRFD Reimbursement Consultants (Harris & Associates)	\$100,000	\$100,000	
As-Needed Fiscal Consultant	\$25,000	\$45,000	\$45,000
SFCTA (TICD Ramps Local Match)			
Land Transfer and Closing Costs	\$10,000	\$10,000	
State Regulatory Payments - Dept. Toxic Substances Control, State Lands Commission	\$42,800	\$75,000	
Subtotals	\$4,627,800	\$4,770,000	\$1,950,000

Description of contracts under "Authority Costs":

- Engineering Consultant Contracts TIDA has on-call service agreements with firms for engineering and architectural support services.
- Environmental Evaluation Consultation TIDA anticipates entering into one or more contracts for environmental planning related to the Dept. of Labor Job Corp Campus redevelopment.
- Westside Bridges MOA TIDA and the SFCTA entered into a funding Memorandum of Agreement to partially fund the Westside Bridges project to serve as a local match source for other state and federal funding sources. This amount represents year 2 of 3 years of funding, for a total amount of \$3,505,000.

• As-Needed Fiscal Consultant Services – TIDA anticipates the need to evaluate the impact of future development on land values and future tax increment related to IRFD public financing bond issuances or as it relates to the possible development of the Job Corps campus.

Projected FY 2024-25 Budget: \$1,945,000

#### 2. Planning Department (Authority Costs)

TIDA FY 2022-23 Budget Proposed FY 2023-24 Change \$130,000 \$130,000 \$0

The Planning Department work order amount reflects fees for review, oversight, and assistance with environmental impact review efforts related to future development proposals such as for the Job Corps Campus project.

Projected FY 2024-25 Budget: \$130,000

#### C. OPERATIONS & MAINTENANCE

#### 1. Maintenance Services – Buildings & Grounds (Authority Costs)

TIDA FY 2022-23 Budget Proposed FY 2023-24 Change \$2,620,000 \$2,835,000 \$225,000

The Proposed Budget provides for building maintenance services for Authority Costs, as detailed below under "FY24 Authority Costs Share" not including costs that are offset by TICD Subsidies:

		FY 24 Authority
EXPENDITURE CATEGORY	FY 22-23	Costs Share
Grounds Maintenance – Rubicon	\$1,130,000	\$1,430,000
YBI Natural Areas Management - Rubicon	\$500,000	\$300,000
YBI Natural Areas Management - Contracted	\$0	\$100,000
YBI Natural Areas Management (Development		
Project Areas) - <b>Subsidy Offset</b>	N/A	See Section III
Maintenance of New Parks and Open Spaces		
(Developer Subsidy) - <i>Subsidy Offset</i>	N/A	See Section III
Janitorial Services – Toolworks	\$400,000	\$415,000
Building and Facilities Maintenance / Demolition	\$450,000	\$450,000
Art & History Preservation	\$50,000	\$50,000
Scavenger Services	\$85,000	\$85,000
Pest Control	\$5,000	\$15,000
Subtotals	\$2,620,000	\$2,845,000

- Rubicon Enterprises provides all landscaping maintenance services following the City's Integrated Pest management protocols as well as limited trash collection and management on Treasure Island. In addition, Rubicon now also performs natural areas management on Yerba Buena Island. Rubicon manages the Island Community Garden. Rubicon is a member organization of One Treasure Island and employs formerly homeless and economically disadvantaged individuals. A portion of landscaping expenses are offset by common area maintenance (CAM) charges recovered from housing providers.
- Additional \$400,000 budgeted to provide as needed hillside invasive species management under the YBI Habitat Management Plan, \$300,000 of which will be contracted with Rubicon and \$100,000 of which will be contracted separately. Note that an additional \$100,000 of hillside invasive species management will be payable under the Parks and Open Space Developer Subsidy.
- Toolworks is a member organization of One Treasure Island that employs formerly homeless and economically disadvantaged individuals. The Proposed Budget, provides for MCO and COLA increase for janitorial maintenance services and supplies to Buildings One and the Childcare Center, including collection of trash, recyclables and compostables, in addition to services at the restroom facilities at Quarters 9 for the Bay Bridge Bike path and the North Great Lawn for MerSea Restaurant.
- The Proposed Budget provides the same level of funding for TIDA building and facilities maintenance services. The funding is outside of the scope of services provided by DPW Work Orders. The line item funds contracts, as needed, for property maintenance and upkeep, emergency repairs, street paving, seal coating residential parking lots, vegetation management, and fencing. This budget allocation may also be utilized for anticipated demolition and abatement costs.
- Art & History Preservation includes the annual costs for storage of the Authority's existing
  historic artifacts including the Pageant of the Pacific murals and TI Museum Collection.
  Funding also allows for as-needed development of TIDA's collection management capacity
  including any identified needs for plan development, asset conservation, photodocumentation and asset cataloging.
- The Proposed Budget provides the same level of funding for scavenger services and pest control services.

Projected FY 2024-25 Budget: \$2,727,955

#### 2. **PUC Utilities and Maintenance**

TIDA FY 2022-23 Budget Proposed FY 2023-24 Change \$2,153,172 \$2,202,017 \$48,845

- For PUC water services, the Proposed Budget provides approximately \$155,000 in budget allocation for permitting fees to State Water Resources Control Board (SWRCB), lab services, TIDA water utility fees.
- For PUC wastewater services, the proposed budget assumes \$460,000 to cover wastewater system repair and rehabilitation, and \$70,000 for TIDA wastewater utility fees

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For PUC Hetch Hetchy Power services, the proposed budget allocates \$815,000 for TIDA gas/electric utility fees, \$20,000 for ongoing payments per a service agreement for two backup generators, \$300,000 for ongoing electric projects and field services, and approximately \$340,000 on reserve for anticipated electric cable testing and possible emergency repairs.

Projected FY 2024-25 Budget: \$2,252,327

#### 3. <u>DPW Operations and Maintenance</u>

The Proposed Budget provides funding for the following work orders with DPW:

		FY 23-24
EXPENDITURE CATEGORY	FY 22-23	Proposed
Bureau of Building Repair (BBR)	\$600,000	\$618,000
Bureau of Street Environments Services (BSES)	\$51,500	\$53,045
Bureau of Streets and Sewer Repair Services (BSSR)	\$103,000	\$106,090
Bureau of Urban Forestry Services (BUF)	\$0	\$0
Subtotals	\$754,500	\$777,135

- All trades assume a 3% COLA increase.
- BBR provides for a Stationary Engineer as well as crafts such as electrical, plumbing, glass, sheet metal, locksmith and carpenter on an as-needed basis. This line item also funds materials and supplies.
- BSES provides freeway on/off ramp cleaning, manual landscape cleaning, and streets and roadways sweeping. BSES also provides trash can set-up, clean-up and debris removal for special public events such as New Year's Eve, Memorial Day, Fourth of July and Fleet Week and during weekends.
- BSSR provides street paving and pothole repairs on Treasure and Yerba Buena Islands.
- BUF historically has provided periodic arborist services on Treasure and Yerba Buena Islands, but are now funded on a case-by-case basis as needed.

Projected FY 2024-25: \$800,449

#### 5. BATA Pier E-2 MOA / SFCTA Vista Point MOA

TIDA FY 2021-22 Budget Proposed FY 2022-23 Change \$100,000 \$110,000 \$10,000

The agreement with the Bay Area Tolling Authority provides funding to operate Pier E-2 adjacent to the Torpedo Building. Additionally, TIDA also has a reimbursement agreement with the SFCTA for

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services incurred by TIDA for shuttle services to Vista Point. These costs will be directly offset by revenues received from the SFCTA and BATA pursuant to these agreements.

Projected FY 2023-24 Budget: \$110,000

#### 6. Debt Service for Wastewater Facilities Financing

TIDA FY 2022-23 Budget	Proposed FY 2023-24	Change
\$568,000	\$568,000	<b>\$0</b>

This payment is for the first annual debt service payment related to commercial paper issued to fund existing TIDA wastewater facilities. TIDA intends on issuing up to \$2.76 million of commercial paper and anticipates paying down the principal and accrued interest over a 5-year repayment period. This amount may be not utilized or reduced in the future, contingent on pace at which TIDA borrows commercial paper as well as short-term interest rates and repayment at any given time throughout the fiscal year.

Projected FY 2024-25 Budget: \$568,000

#### 7. <u>City Attorney – Legal Services (Authority Costs)</u>

TIDA FY 2022-23 Budget	Proposed FY 2023-24	Change
\$200,000	\$200,000	\$0

The City Attorney's Office acts as TIDA's General Counsel to provide legal services in TIDA's role as planner and negotiator for development. This includes funding for outside counsel when required.

Projected FY 2024-25 Budget: \$200,000

#### II. TIDA CITY COSTS BUDGET EXPENSE DETAILS FY 2023-24

#### A. DEVELOPMENT

#### 1. <u>Development Professional Services (City Costs)</u>

TIDA FY 2022-23 Budget Proposed FY 2023-24 Change \$1,437,800 \$1,470,000 \$32,200

The Proposed Budget provides for Development Professional Services for City Costs, as detailed below under "FY24 City Costs Share" not including costs that are offset by TICD Subsidies:

Development Professional Services	FY 22-23	FY 23-24 Proposed	FY 24 City Costs Share
Environmental Engineering	\$185,000	\$185,000	\$185,000
Engineering Consulting Contracts	\$500,000	\$500,000	\$350,000
Historic Research Consultation	\$200,000	\$0	
Environmental Evaluation Consultation	\$500,000	\$500,000	
TIMMA (Mobility Study & Systems Engineering)	\$1,500,000	\$0	
Westside Bridges MOA (SFCTA)		\$1,255,000	
Relocation Consultant – Replacement Housing - Subsidy Offset	\$500,000	\$500,000	See Section III
Early Relocation In-Lieu Fees - Subsidy Offset	\$200,000	\$300,000	See Section III
Early Relocation Moving Fees - Subsidy Offset	\$115,000	\$300,000	See Section III
Task Force Services	\$750,000	\$750,000	\$750,000
CFD/IRFD Reimbursement Consultants (Harris & Associates)	\$100,000	\$100,000	\$100,000
As-needed Fiscal Consultant	\$25,000	\$45,000	
Land Transfer and Closing Costs	\$10,000	\$10,000	\$10,000
State Regulatory Payments - Dept. Toxic Substances Control, State Lands Commission	\$42,800	\$75,000	\$75,000
Subtotals	\$4,627,800	\$4,520,000	\$1,470,000

Description of contracts under "City Costs":

- Environmental Engineering aligns annual budget in support of on-going review of Navy Environmental Program and documents with the recently amended contract with Langan.
- Engineering Consultant Contracts TIDA has on-call service agreements with firms for engineering and architectural support services.
- Task Force Services TIDA will utilize a Public Works on-call agreement for required assistance to facilitate City agency review of TICD submittals and construction.
- CFD/IRFD Reimbursement Consultants as future bonds are issued, TIDA will be utilizing third-party consultants to review public financing reimbursement packages from TICD in accordance with the DDA's Acquistion and Reimbursement Agreement.
- Land Transfer and Closing Costs no Navy transfers are anticipated in the upcoming fiscal year, but there may be Tidelands Trust Exchanges or parcel transfers to TICD.

• State Regulatory Payments – payments to the Dept. Toxic Substances Control, State Lands Commission and other regulatory bodies required for the development project

Projected FY 2024-25 Budget: \$1,515,000

#### 2. <u>City Attorney – Legal Services (City Costs)</u>

TIDA FY 2022-23 Budget Proposed FY 2023-24 Change \$1,050,000 \$1,050,000 \$0

The City Attorney's Office acts as TIDA's General Counsel to provide legal services in TIDA's role as planner and negotiator for development. This includes funding for outside counsel when required.

Projected FY 2024-25 Budget: \$1,050,000

#### 3. <u>DPW Engineering Support Services</u>

TIDA FY 2022-23 Budget Proposed FY 2023-24 Change \$4,709,780 \$4,889,904 \$180,124

This Department of Public Works (DPW) work order pays for the review of subdivision maps, construction inspection services, as well as Public Works Task Force Service's staff. In anticipation of the Notice of Completion (NOC) process for completed infrastructure and future bond reimbursement package reviews, the construction oversight and field inspection staff is planning to increase up to 6 full-time equivalents in order to adequately staff the project.

Projected FY 2024-25 Budget: \$5,134,399

#### 4. <u>PUC Engineering & Development Field Services</u>

TIDA FY 2022-23 Budget Proposed FY 2023-24 Change \$1,944,206 \$1,516,416 (\$427,790)

The Public Utilities Commission (SFPUC) work order includes engineering review by SFPUC for review of Major Phase and Sub-Phase Applications, subdivision regulations, and other materials prepared by TICD and other technical services performed by SFPUC in support of development. The proposed budget includes field support services by City Distribution Division and Hetch Hetchy to relocate water and electrical lines and abandon existing natural gas lines in support of construction activities and construction inspection services and staffing support for the Wastewater Enterprise to support the development. The proposed FY2024 budget reflects anticipated staffing costs for the Notice of Completion (NOC) process for completed infrastructure and equipment/material costs.

Projected FY 2024-25 Budget: \$1,592,237

#### 5. SFMTA

TIDA FY 2022-23 Budget Proposed FY 2023-24 Change \$250,000 \$257,500 \$7,500

This SFMTA work order includes technical services in support of development.

Projected FY 2024-25 Budget: \$265,225

#### 6. <u>SF Environment</u>

TIDA FY 2022-23 Budget Proposed FY 2023-24 Change \$80,000 \$0

The SF Environment work order covers continued assistance with Habitat Management Plan implementation, monitoring, and support.

Projected FY 2024-25 Budget: \$80,000

#### 7. Planning Department (City Costs)

TIDA FY 2022-23 Budget Proposed FY 2023-24 Change \$170,000 \$170,000 \$0

The Planning Department work order amount reflects fees for review of TICD plans and construction documents as well as assistance with environmental impact review efforts. This budget allocation does not include hours/services provided by the Planning Department for future development proposals such as for the Job Corps Campus project.

Projected FY 2024-25 Budget: \$170,000

#### 8. Recreation and Parks Department

The Recreation and Parks Department work order amount reflects costs to provide peer review of planned Yerba Buena Island and Treasure Island Parks for operability/maintainability.

Projected FY 2024-25 Budget: \$100,000

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**TIDA EXPENSE DETAILS FY2023-24** 

#### 9. <u>Department of Technology</u>

The Department of Technology work order amount reflects no further costs related to implementing municipal fiber system on Yerba Buena Island and Treasure Island to support tolling infrastructure, fiber to affordable housing, and other municipal facilities. To date, TIDA has executed an MOU with the Department of Technology in the amount not to exceed \$801,000 for the initial scope of work, which has been allocated in the FY 2021, FY 2022, and FY 2023 budgets, therefore TIDA does not anticipate allocating additional funds in its budget until future scopes and phases are determined.

Projected FY 2024-25 Budget: \$0

#### 10. SF Fire Department

TIDA FY 2022-23 Budget Proposed FY 2023-24 Change \$10,000 \$10,000 \$0

The SF Fire Department (Bureau of Fire Prevention) work order amount reflects costs to provide departmental review of the street improvement permit for Stage 2/3 and TI/YBI Stage 1.

Projected FY 2024-25 Budget: \$10,000

#### 11. Controller's Office

TIDA FY 2022-23 Budget Proposed FY 2023-24 Change \$182,000 \$187,460 \$5,460

The Controller's Office work order amount reflects costs for annual accounting services, state and federal compliance reporting, and issuing financial statements for the Treasure Island Community Facilities District (CFD) and the Infrastructure Revitalization Financing District (IRFD).

Projected FY 2024-25 Budget: \$193,084

#### 12. <u>Electric Submarine Cable Repayments</u>

TIDA FY 2022-23 Budget Proposed FY 2023-24 Change \$826,100 \$0

This represents TIDA's first annual repayment to the SF Public Utilities Commission in FY2024 for upfront costs the SFPUC paid beginning in 2006 to fund the installation of an electric cable connecting Oakland's Davis Substation to TI/YBI in support the development. Although there was budget allocated in FY2023

to begin repayment, there was no payment made in FY2023. This budget allocation may not be utilized in FY2024 if TIDA does not borrow commercial paper for this purpose.

Projected FY 2024-25 Budget: \$826,100

III. TIDA SUBSIDY BUDGET EXPENSE DETAILS FY 2022-23

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**TIDA EXPENSE DETAILS FY2023-24** 

#### A. PERSONNEL & ADMINISTRATION

1. One Treasure Island Contractual Services (Funded by TICD Job Broker Subsidy)

TIDA FY 2022-23 Budget Proposed FY 2023-24 Change \$500,000 \$500,000 \$0

The Proposed Budget provides for the following funding for the Job Broker Program Costs, which is included in the One Treasure Island contract. This amount is offset by the TICD Job Broker Program Subsidy, pursuant to the DDA.

		FY 23-24
EXPENDITURE CATEGORY	FY 22-23	Proposed
Job Broker Program Costs - Subsidy Offset	\$500,000	\$500,000
Subtotals	\$500,000	\$500,000

 The Proposed Budget for the One Treasure Island contract includes funding for the Job Broker Program Costs are provided to TIDA by TICD as described in the DDA.

Projected FY 2024-25 Budget: \$500,000

#### B. <u>DEVELOPMENT</u>

#### 1-3. <u>Development Professional Services (Funded by TICD Developer Housing Subsidy)</u>

TIDA FY 2022-23 Budget Proposed FY 2023-24 Change \$815,000 \$1,200,000 \$385,000

The Proposed Budget provides for the following funding for certain Development Professional Services Contracts related to housing development. This amount is offset by the TICD Developer Housing Subsidy, pursuant to the DDA.

Development Professional Services	FY 23-24 Proposed
Relocation Consultant – Replacement Housing - Subsidy Offset	\$500,000
Early Relocation In-Lieu Fees - Subsidy Offset	\$300,000
Early Relocation Moving Fees - Subsidy Offset	\$300,000
Subtotals	\$1,200,000

 Relocation Consultant/Replacement Housing – work with the relocation consultant to address resident moves to future new units is expected to ramp up in the upcoming fiscal year. This amount will be offset by the TICD Housing Subsidy.

- Early Relocation In-Lieu Fees TIDA anticipates to continue offering early in-lieu fee
  payments to qualifying pre-DDA residents who wish to exercise the option. This amount will
  be offset by the TICD Housing Subsidy.
- Early Relocation Moving Fees TIDA anticipates to cover moving services and fees for qualifying pre-DDA residents who are relocating to new housing units. This amount will be offset by the TICD Housing Subsidy.

Projected FY 2024-25 Budget: \$1,200,000

### 4. <u>Mayor's Office of Housing & Community Development (Funded by TICD Developer Housing Subsidy)</u>

TIDA FY 2022-23 Budget	Proposed FY 2023-24	Change
\$384,934	\$405,579	\$20,645

The Mayor's Office of Housing and Community Development work order amount reflect costs of ongoing project management for affordable housing developments on Treasure Island, including the annual cost of managing and maintaining MOHCD's online DAHLIA system. This amount is offset by the TICD Developer Housing Subsidy, pursuant to the DDA.

Projected FY 2024-25 Budget: \$405,579

#### 5. Affordable Housing Development (Funded by TICD Developer Housing Subsidy)

TIDA FY 2022-23 Budget	Proposed FY 2023-24	Change
N/A	\$15,437,422	\$15,437,422

Pursuant to the DDA, TICD is required to pay a Developer Housing Subsidy set at \$17,500 per Market Rate unit at the point in which a Vertical Disposition Development Agreement (VDDA) is executed. This proposed budget is estimated based on the projected amount of Developer Housing Subsidy collections. TIDA anticipates working with the Mayor's Office of Housing and Community Development is for pre-development and construction costs for Parcel E1.2 (Behavioral Health Building and Senior Housing).

Projected FY 2024-25 Budget: \$17,955,422

#### 6. <u>SF Arts Commission – Art Installation (Funded by VDDA Arts Fees)</u>

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TIDA EXPENSE DETAILS FY2023-24

TIDA FY 2022-23 Budget Proposed FY 2023-24 Change \$1,044,909 \$1,990,000 \$945,091

The SF Arts Commission work order amount reflects anticipated art costs, which will be entirely offset by Arts Fees paid by vertical developers to TIDA as revenue to cover design and engineering of the first artwork commissions. This amount is offset by the VDDA Arts Fee revenues, pursuant to the DDA.

Projected FY 2024-25 Budget: \$1,990,000

#### C. OPERATIONS & MAINTENANCE

#### 1-3. Maintenance Services – Buildings & Grounds (Funded by TICD Subsidy)

TIDA FY 2022-23 Budget Proposed FY 2023-24 Change \$630,000 \$1,719,900 \$1,089,200

The Proposed Budget provides for the following funding for certain maintenance services contracts related to parks and open space maintenance. This amount is offset by the TICD Parks and Open Space Subsidy, pursuant to the DDA.

		FY 23-24
EXPENDITURE CATEGORY	FY 22-23	Proposed
As Needed Invasive Species Management (Development		
Project Areas) - <i>Subsidy Offset</i>	\$100,000	\$100,000
New Parks and Open Spaces Operations Planning - <i>Subsidy</i>		
Offset	\$250,000	\$250,000
Maintenance of New Parks and Open Spaces - Subsidy		
Offset	\$180,000	\$1,369,200
Subtotals	\$530,000	\$1,719,200

- For new development parcels, \$100,000 of funding for invasive species management is anticipated for FY2024 and will provided to TIDA by TICD as part of the Open Space Subsidy described in the DDA.
- \$250,000 for New Parks and Open Space Operations Planning is funding for TIDA to conduct a comprehensive study on the ongoing operations of the newly constructed parks on Yerba Buena Island and Treasure Island as development continues.
- New Parks and Open Space maintenance expenditures will cover maintenance costs of YBI Parks and Open Spaces for the completed Dog Park, Hilltop West and East Park, Causeway Park, and Waterfront Plaza, all of which are scheduled to be completed and operational in 2024. TIDA anticipates needing \$250,000 of funding for Parks and Open Space operations planning, and \$1,369,200 for park maintenance to be provided by TIDA contracts. All of these costs will be funded by TICD as part of the Open Space Subsidy described in the DDA.

Projected FY 2024-25 Budget: \$1,719,900

## **Treasure Island Board of Directors**

<u>Informational Item No. 10:</u> Review and Discussion of Draft Fiscal Year 2023-24 & Fiscal Year 2024-25 TIDA Budget



January 11, 2023

City & County of San Francisco Treasure Island Development Authority

## FY2023-24 Budget Timeline

- December 15th Mayor released FY24 & FY25 Budget Instructions
- December 20<sup>th</sup> FY 2023-24 Budget Introduction to TIDA Board
- January 11th Bring draft budget to the TIDA Board for review/comment
- February 8th Bring proposed budget to the TIDA Board for approval to submit to Mayor's Budget Office
- Early February TIDA proposed budget submission to City Administrator's Central Budget & Planning Office
- Mid-February City Administrator submits budget to Mayor's Budget Office
- March Proposed department budgets are published on the Controller's Office website. Controller publishes an update to the 5-Year Financial Plan (Joint Report), which highlights near-term budgetary shortfalls
- June 1st Mayor's Budget Office publishes two-year budget
- June Budget and Finance Committee hearings
- July 1st Mayor's Proposed Budget is loaded into financial system by Controller's Office
- July Board of Supervisors adopts FY2023-24 & FY2024-25 Budget



## **Mayor's Budget Instructions**

- On December 15th, the Mayor's Budget Office released budget instructions announcing a \$728M projected deficit over the next 2 fiscal years
- To balance the citywide budget, General Fund departments were asked to decrease ongoing General Fund support by 5% ongoing in FY24 and another 3% ongoing in FY25 to provide General Fund savings
  - The Mayor will be focused on policy priorities of economic recovery, clean and safe streets, homelessness and mental health
- Non-General Fund departments are being directed to balance within their own revenue projections. TIDA is considered a Non-General Fund department, as it does not receive any revenue support from the General Fund.
- In addition, the City Administrator's budget will focus on resolving chronic operational issues in the ongoing effort to stabilize ADM's core service delivery



## FY 2023-24 & FY2024-25 Proposed Budget Highlights

### **Total Budget Revenues and Expenses:**

- FY 2023-24 **\$48,801,469**
- FY 2024-25 \$52,095,352

**Budget Format Change** – In order to breakout TIDA's annual expenditure budget in alignment with certain revenue sources and reimbursements pursuant to the DDA, TIDA staff has re-formatted the budget into 3 budget components:

(1) Authority Costs Budget: \$16,991,889

(2) City Costs Budget: \$10,557,380

(3) Subsidy Budget: \$21,252,200

The budget establishes a ceiling for expenditure authority, which is typically underexpended. For example, in FY2022, TIDA's total expenditures were \$6.70M or approximately 25% under budget, compared to the adopted budget.



<sup>\*</sup>See Exhibit A for full detail

## **TICD Reimbursement Obligations**

### TICD Obligation to Pay Shortfall in Authority Costs

19.6 Payment for Shortfall in Authority Costs. ...In each calendar quarter, Authority shall apply all Authority Revenues against all Authority Costs described in each Authority Costs and Revenues Report in accordance with the requirements of applicable laws, including the Conversion Act and the City's Charter. Developer shall reimburse Authority for the amount by which the Authority Costs exceed Authority Revenues and reasonable reserves for that quarter, as shown in the Authority Costs and Revenues Report, no later than sixty (60) days after the receipt of the Authority Costs and Revenue Report from the Authority. The Parties shall meet and confer in good faith to resolve any disputes regarding an Authority Costs and Revenue Report...

### TICD Obligation to Pay City Costs

19.8 Payment of City Costs and Ramps Payment. Under the Development Agreement and the Interagency Cooperation Agreement, City Agencies must submit quarterly invoices for all City Costs incurred by the City Agency for reimbursement under the Development Agreement, which invoices shall be gathered by Authority. Authority shall gather all such invoices so as to submit one combined City bill to Developer each quarter. As described in the Development Agreement and the Interagency Cooperation Agreement, Developer shall pay City for all City Costs during the Term within thirty (30) days following receipt of a written invoice. Developer shall not be obligated for the payment of any City Cost that is not invoiced to Developer within twelve (12) months from the date the City Cost was incurred...



## **TICD Budget Review Requirement**

19.2 Annual Budget. ... Each subsequent Authority Fiscal Year during the term of this DDA, the Authority and Master Developer shall meet and confer regarding the **Authority Costs reasonably expected to be incurred and Authority Revenues** reasonably expected to be received during that succeeding Authority Fiscal Year. Prior to such meetings, the Authority shall prepare a preliminary budget (the "Annual Preliminary Budget") estimating the anticipated Authority Cost and Authority Revenues... The Annual Preliminary Budget shall include a projection of anticipated revenues payable to Authority for the year, including projected Authority Revenues. Based on such meetings and other relevant information available to the **Authority, the Authority shall update such Annual Preliminary Budget for Authority** Costs for such Authority Fiscal Year, broken down by fiscal quarter and including the information set forth in clauses (i) through (v) above (an "Annual Authority Draft Budget") and deliver the same to Master Developer. The Parties acknowledge that the Annual Authority Draft Budget is subject to review and approval by the Authority Board and the Board of Supervisors in their sole and absolute discretion. The Parties further acknowledge and agree that the Annual Authority Budget may need to be modified by the Authority and the Board of Supervisors from time to time during the Authority Fiscal Year



### **REVENUES:**

- \$8.4M Commercial revenues are assumed to stay steady in FY2024 based on prior year revenues improving
- \$3.015M Residential leasing revenues assumed to be reduced by \$500K (\$1.0M) due to anticipated moves and in-lieu payments; Common Area Maintenance (CAM) fees (\$1.73M); additional revenues from CFD/IRFD taxes for administration (\$282K)
- \$5.47M In both FY 2024 and FY2025, the proposed budget assumes a TICD reimbursement amount to cover shortfalls between actual expenditures and actuals revenues
- \$10.56M Certain development costs (City Costs) will be offset by TICD reimbursement
- \$21.25M Certain qualified costs will be offset by TICD Subsidies, vertical developer fees,
   and service agreement payments with other departments

\*See Exhibit B for full detail



### **EXPENSES:**

### **Authority Costs Budget**

- \$8.31 M Personnel & Admin
- \$2.08 M Development-related contractual services
- \$6.60 M TIDA operations and maintenance

### City Costs Budget

- \$1.47 M Development-related contractual services
- \$1.05 M City Attorney / legal services
- \$8.04 M City department services, including amortized repayment of submarine cable

### <u>Subsidy Budget</u>

- \$500,000 Job Broker Program
- \$16,943,000 housing development costs (relocation services, in-lieu payments, MOHCD)
- \$1,819,200 parks and open space maintenance, as-needed habitat management
- \$1,990,000 Arts Commission programming and installation costs



### **Anticipated Budget Growth:**

- Developer Housing Subsidies to support future affordable housing development
- Parks maintenance for newly completed parks
- Transitional housing related fees/costs
- Westside Bridges local match funding to leverage state/federal grants
- Public Works Construction oversight and other services for development
- PUC Engineering and fields services support for development
- City agency and consultant professional services/contracts in support of development program



### **Contract Services:**

- As-needed engineering services
- Transitional housing advisory services
- Task-Force/program management support
- Environmental assessment/planning studies
- Park planning and operations support

## **Community Serving Programs Support**

### **Total Support Services**

- One Treasure Island (ShipShape, food pantry, construction training program, community facilities planning, etc.)
- YMCA Operations free to island residents
- Island youth participation in Boys & Girls Club Camp Mendocino summer program
- After-school & on-island summer youth programs
- Childcare Center Facility maintenance & operating subsidy
- Dept. of Public Health on-island services
- Traffic management during Fleet Week, July 4th, and New Year's Eve



## Parks Operations & Maintenance Budget

PARKS & OPEN SPACE OPERATING and MAINTENANCE EXPENSES	FY2023-24	FY2024-25
YBI Natural Areas	186,700	19,400
YBI - East Stormwater	119,200	123,400
TBI - Causeway Slope and Beach Access	158,300	163,900
YBI - Macalla Stormwater	185,500	192,000
YBI- Hilltop East	172,900	178,900
YBI - Dog Park	41,600	43,000
YBI- Hilltop West	306,500	312,600
YBI - Causeway Stormwater	30,800	33,800
YBI - Beach Park & Quarters 10		142,200
YBI - Trails	98,300	101,700
TI - Waterfront Plaza (6 months)	69,400	143,600
Total	1,369,200	1,454,500



## Parks Operations & Maintenance Budget

### **Scope of Services**

- Materials and supplies
  - janitorial, lighting, plumbing, electrical, stones, vehicle, hardware, uniforms, tools/equipment, pet waste, general maintenance supplies)
- Contractual services (Landscape and Janitorial Services)
- Fire/Life/Safety
  - Testing and monitoring, hazmat inspections, bioswale certifications
- Additional services
  - Pest control, stones/hardscape, electrical M&R, plumbing M&R, artwork M&R, steam cleaning
- Utilities (Electricity, Water, Sewer)
- Management
- Contingency



## FY2023-24 Budget Timeline

- **December 15th** Mayor released FY24 & FY25 Budget Instructions
- December 20<sup>th</sup> FY 2023-24 Budget Introduction to TIDA Board
- January 11th Bring draft budget to the TIDA Board for review/comment
- February 8th Bring proposed budget to the TIDA Board for approval to submit to Mayor's Budget Office
- Early February TIDA proposed budget submission to City Administrator's Central Budget & Planning Office
- Mid-February City Administrator submits budget to Mayor's Budget Office
- March Proposed department budgets are published on the Controller's Office website. Controller publishes an update to the 5-Year Financial Plan (Joint Report), which highlights near-term budgetary shortfalls
- June 1st Mayor's Budget Office publishes two-year budget
- June Budget and Finance Committee hearings
- July 1st Mayor's Proposed Budget is loaded into financial system by Controller's Office
- July Board of Supervisors adopts FY2023-24 & FY2024-25 Budget



# Discussion