

San Francisco Juvenile Probation Commission

SEPTEMBER 14, 2022



To Make Public Comment September 14, 2022

- CALL **1 + 415-655-0001**
- ENTER ACCESS CODE 2498 235 0941 THEN PRESS "#"
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2021 JPD Annual Report

CELINA CUEVAS, PHD - RESEARCH & PLANNING UNIT

Introduction

Scope of Annual Report

- 2021 San Francisco juvenile justice system statistics, historical trends, and comparisons to 2020 statistics
 - We are mindful that these statistics do not by any means adequately represent the young people behind the numbers or their experiences, rather they depict the juvenile justice system in San Francisco at a high level.

Privacy and confidentiality

- Extra caution is needed when reporting statistics involving very small numbers of youth
- This report follows City guidance to the greatest extent possible to avoid reporting on the combination of personal and case statistics that yield sub-samples of < 11 youth

Sealed Records

• Sealed records are included in the data presented in this report pursuant to Welfare & Institutions Code 787 but have not historically been reported on in JPD annual reports

Patterns Across the Juvenile Justice System

Significant Declines

| % Decline Across System Touch Points | | | | | |
|--------------------------------------|------|------|----------|--|--|
| | 2020 | 2021 | % Change | | |
| Admissions | 299 | 185 | -38% | | |
| Average Daily Population | 17 | 14 | - 18% | | |
| Referrals to JPD | 572 | 429 | -25% | | |
| Petitions Filed | 274 | 174 | -36% | | |
| Petitions Sustained | 106 | 77 | -27% | | |
| Active Caseload (EOY) | 384 | 288 | -25% | | |

2021 was a year of continued declines from 2020, seen across all system touch points.

Racial Disparities

| Racial Disparities Across System Touch Points | | | | | |
|---|---------------|--------------------------------|----------------------------------|--|--|
| | % Black Youth | Black Boys as % of All Boys | Black Girls as % of All Girls | | |
| Admissions | 58% | 56% | 65% | | |
| Referrals to JPD | 50% | 46% | 66% | | |
| Petitions Filed | 61% | 58% | 72% | | |

Black youth, who account for 6% of all youth in SF, were disproportionately represented across system touch points.

Disparities were even worse for girls than for boys.

While girls accounted for about 20% of admissions, referrals, and petitions, Black girls were consistently the third largest demographic group represented at each touch point – following Black and Latinx boys.

Young Adults

| Young adults ages 18+ accounted for: | | | | |
|--------------------------------------|-------------------------------|-------------------------------|--|--|
| | % Young Adults 18+ in 2020 | % Young Adults 18+ in 2021 | | |
| Admissions | 5% | 21% | | |
| Average Daily Population | 13% | 29% | | |
| Referrals to JPD | 4% | 14% | | |
| Petitions Filed | 8% | 14% | | |

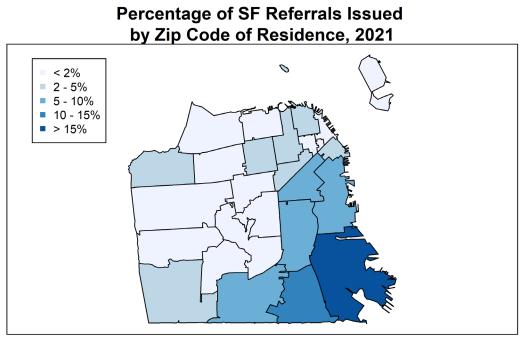
Older youth accounted for a larger percentage of youth represented across system touch points in comparison to 2020.

Out of County

| % Out of County Youth Across System Touch Points | | | | |
|--|-----------------|--|--|--|
| | % Out of County | | | |
| Admissions | 37% | | | |
| Referrals to JPD | 35% | | | |
| Petitions Filed | 35% | | | |
| Active Caseload (EOY) | 43% | | | |

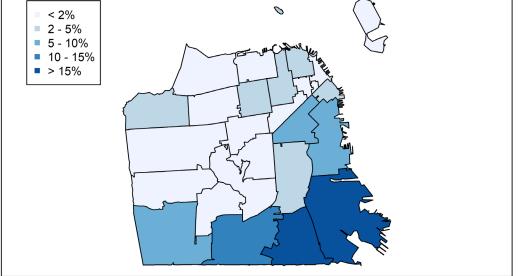
Out-of-county youth accounted for at least one-third of cases across system touch points.

Within County





Percentage of SF Petitions Issued by Zip Code of Residence, 2021



Note: Includes only petitions with a valid San Francisco zip code entered (N = 102)

Within San Francisco, Southern/Eastern neighborhoods accounted for the highest percentages of referrals and petitions.

Most Serious Offense

| Assault | | | | |
|------------------------------------|-----------|-----------|--|--|
| | 2020 % | 2021 % | | |
| Admissions (New Law Violations) | 16% | 27% | | |
| Referrals | 7% | 10% | | |
| Petitions | 12% | 18% | | |

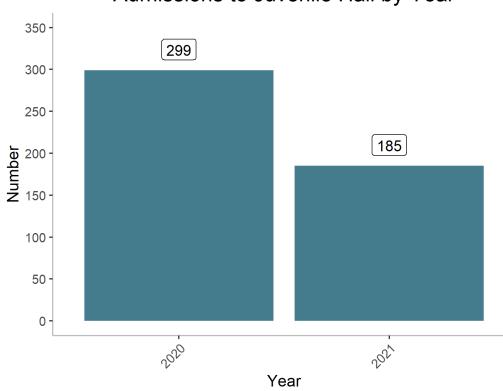
| Robbery | | | | |
|------------------------------------|-----------|-----------|--|--|
| | 2020 % | 2021 % | | |
| Admissions (New Law Violations) | 75% | 52% | | |
| Referrals | 21% | 15% | | |
| Petitions | 29% | 15% | | |

In comparison to 2020, the percentage of cases where assault is the most serious offense have increased, while cases where robbery is the most serious offense have decreased.

Note: Offense types are not mutually exclusive. Youth can face multiple charges in one case.

Juvenile Hall: Admissions

Admissions to Juvenile Hall by Year



Admissions to Juvenile Hall by Year

The number of admissions to Juvenile Hall <u>decreased by 38%</u> from 2020 to 2021.

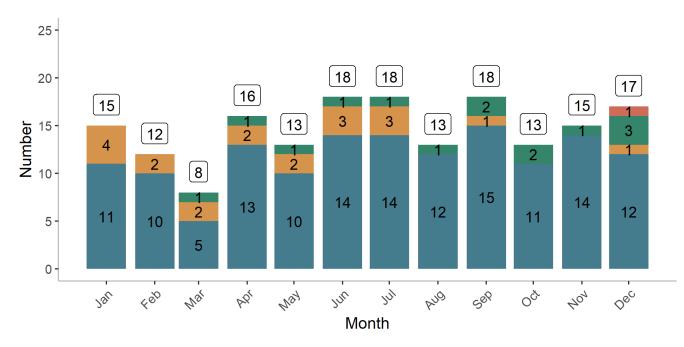
Admissions to Juvenile Hall by Reason

| Admissions by Primary Reas | son, 202 | 1 |
|----------------------------------|----------|------|
| Primary Detention Reason | Ν | % |
| Mandatory Admissions | 147 | 79% |
| Transfer from DJJ or County Jail | 10 | 5% |
| New Law Violations | 71 | 38% |
| Warrant/Court Order | 62 | 34% |
| Transfer Ins | 4 | 2% |
| Non-Mandatory Admissions | 38 | 21% |
| Automatic Detention | 3 | 2% |
| DRI Score 11+ | 31 | 17% |
| Detention Override | 4 | 2% |
| Total | 185 | 100% |

Alternative Placement Youth in Custody

Alternative Placement Youth in Custody on the Last Day of the Month, 2021

Pre-Adj/Pre-Dispo Awaiting Placement Committed to JH Committed to SYTF



The percentage of youth in Juvenile Hall <u>awaiting placement</u> <u>declined</u> throughout 2021.

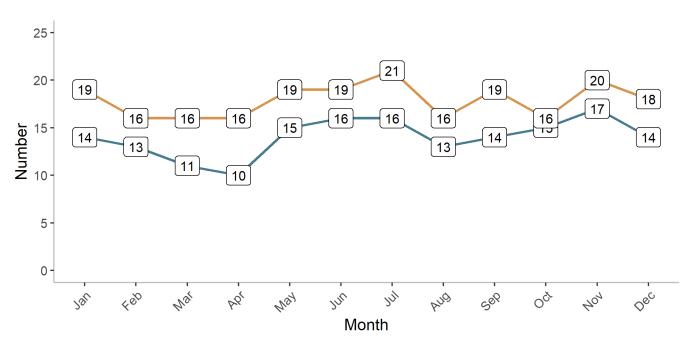
The percentage of youth <u>committed to Juvenile Hall/SYTF</u> <u>increased</u> throughout 2021.

Juvenile Hall: Average Daily Population

Population in Juvenile Hall

ADP & Peak Population in Juvenile Hall by Month, 2021





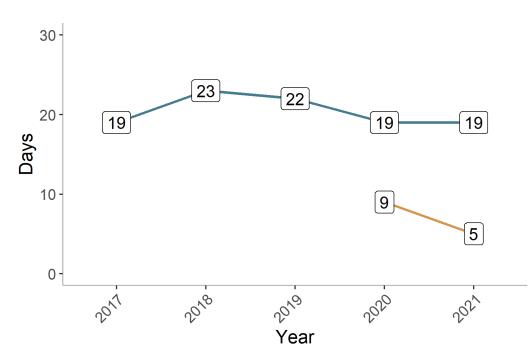
The Average Daily Population (ADP) decreased from 17 youth in 2020 to 14 youth in 2021.

The Peak Population reached in Juvenile Hall in 2021 was 21 youth.

Juvenile Hall: Length of Stay

Length of Stay for Youth Released

ALOS for Youth Released from Juvenile Hall



— Mean — Median

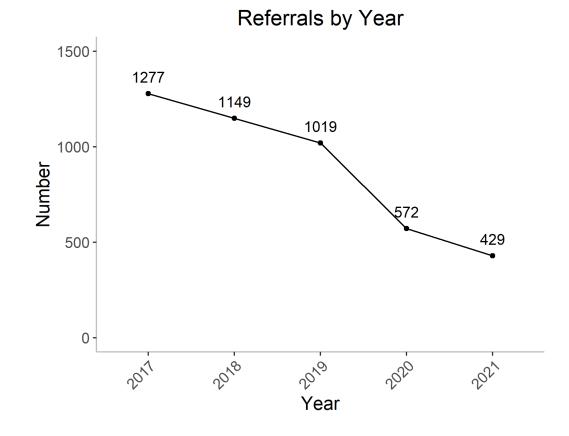
The mean length of stay in 2021 was 19 days, unchanged from 2020.

The median length of stay decreased from 9 days in 2020 to 5 days in 2021.

54% of youth released in 2021 were released in a week or less, in comparison to 45% in 2020.

Probation Services: Referrals

Referrals to JPD by Year



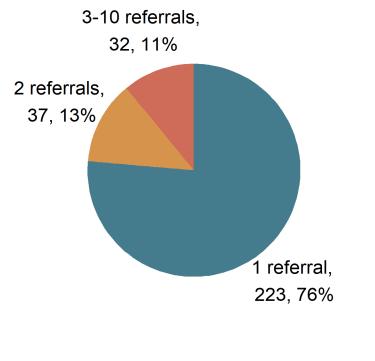
The <u>number of referrals to JPD</u> <u>decreased</u> by 25% from 2020 to 2021.

In 5 years, the number of referrals to JPD has decreased by twothirds.

San Francisco Juvenile Probation Department

Referrals to JPD by Youth

Youth Referred to JPD by Number of Referrals in 2021



N = 291 youth referred

The number of unique youth referred to JPD in 2021 also decreased by 25% from 2020.

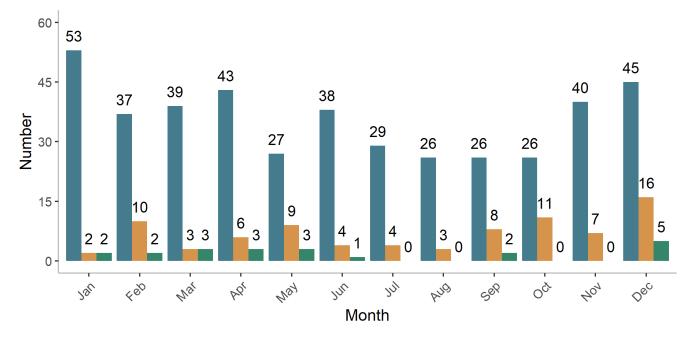
1 out of 4 youth arrested in 2021 was arrested more than once in 2021.

55% of youth referred in 2021 had never been arrested in San Francisco prior to 2021.

Referrals to JPD, CARC, and MIR by Month

Probation, CARC, & Make it Right Referrals by Month



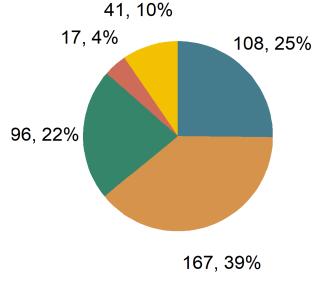


While the number of referrals to JPD decreased in 2021, the number of referrals to CARC and Make it Right either increased or remained the same.

The percentage of referrals that were diverted to CARC and Make it Right increased from 17% in 2020 to 24% in 2021.

Referrals to JPD Most Serious Offense

Referrals by Most Serious Reason, 2021 707(b) Felony Misdemeanor Warrant Other Felony Violation



N = 429 referrals

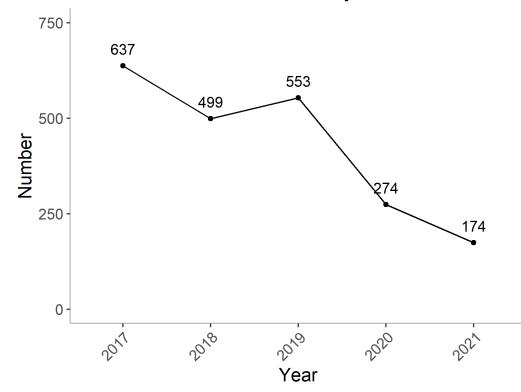
<u>Felonies accounted for 64% of all</u> <u>referrals</u>, with 707(b) felony offenses accounting for 25% of all referrals and non-707(b) felonies accounting for 39%.

Misdemeanors accounted for 22% of all referrals and warrants accounted for 10%.

Violations accounted for 4%, down from 8% of all referrals in 2020.

Probation Services: Petitions Filed

Petitions Filed by Year



Petitions Filed by Year

The number of <u>petitions filed</u> <u>decreased</u> by 36% from 2020 to 2021.

The filing rate (i.e., percentage of referrals resulting in a petition) decreased from 48% in 2020 to 41% in 2021.

Probation Services: Active Caseload

Active Caseload by Demographics

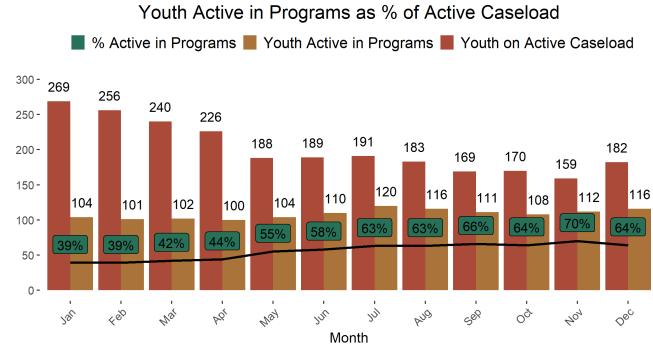
| Active Caseload by Demographics | | | | | |
|---------------------------------|-----|-----|-----|----------|-------|
| | 20 | 20 | 20 | % Change | |
| | Ν | % | Ν | % |] |
| Overall | 384 | 100 | 288 | 100 | - 25% |
| By Gender | | | | | |
| Boys | 288 | 75 | 225 | 78 | - 22% |
| Girls | 96 | 25 | 63 | 22 | - 34% |
| By Race/Ethnicity | | | | | |
| Black | 196 | 51 | 147 | 51 | - 25% |
| Latinx | 122 | 32 | 96 | 33 | - 21% |
| AAPI | 25 | 7 | 16 | 6 | - 36% |
| Other | 20 | 5 | 15 | 5 | - 25% |
| White | 21 | 6 | 13 | 5 | - 38% |
| By Age | | | | | |
| < 15 | 38 | 10 | 20 | 7 | - 47% |
| 15 | 31 | 8 | 17 | 6 | - 45% |
| 16 | 55 | 14 | 27 | 9 | - 51% |
| 17 | 77 | 20 | 50 | 17 | - 35% |
| 18 | 77 | 20 | 54 | 19 | - 30% |
| 19 | 48 | 13 | 39 | 14 | - 19% |
| > 19 | 58 | 15 | 80 | 28 | + 38% |
| By County of Residence | | | | | |
| Out of County | 126 | 35 | 106 | 43 | - 16% |
| San Francisco | 229 | 65 | 138 | 57 | - 40% |

Overall, <u>the active caseload</u> <u>declined 25%</u> from the last day of 2020 to the last day of 2021.

Demographic groups of girls, white youth, younger youth, and youth from San Francisco experienced the largest declines.

Probation Services: Programs

Active Caseload Active in SF Programs



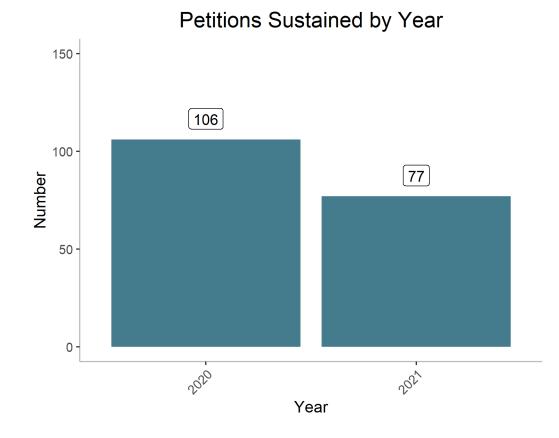
Note: AB12 youth are excluded from this analysis.

The percentage of youth on active caseload who were active in San <u>Francisco programs increased</u> from 39% at the start of 2021 to 64% by the end of the year.

It is important to note that most youth from out of county will not be reflected in SF programs data since they would be referred to programs in their county of residence.

Probation Services: Sustained Petitions

Petitions Sustained by Year

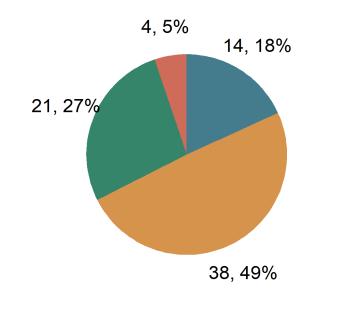


The <u>number of sustained petitions</u> <u>decreased by 27%</u> from 2020 to 2021.

San Francisco Juvenile Probation Department

Petitions Sustained by Offense Severity

Petitions Sustained by Most Serious Reason, 2021 707b Felony Non-707b Felony Misdemeanor Violation



N = 77 unique petitions sustained

<u>Non-707(b) felony offenses</u> <u>accounted for the largest</u> <u>percentage of petitions sustained,</u> followed by misdemeanors, 707(b) felonies, then violations.

It is important to note that charges are frequently reduced through the adjudication process, for example, many felony petitions are reduced to misdemeanors by the time a case resolves.

Probation Services: Petition Dispositions

Petition Dispositions by Year

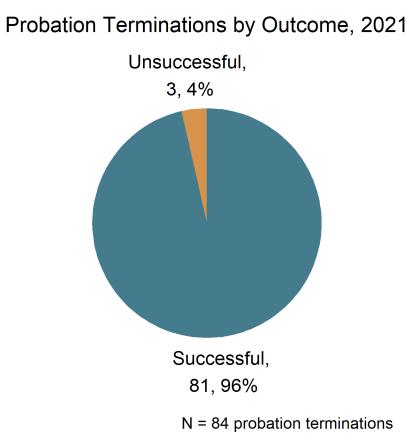
| Petition Dispositions by Year | | | | | |
|---------------------------------|------|------|----------|--|--|
| Disposition | 2020 | 2021 | % Change | | |
| Commit to DJJ | 0 | 0 | N/A | | |
| Commit to Secure Track | 0 | 1 | N/A | | |
| Commit to Juvenile Hall | 2 | 4 | 100% | | |
| 602 Wardship Probation | 87 | 56 | -36% | | |
| 725a Non-Wardship Probation | 15 | 5 | -67% | | |
| 654 Informal Probation | 42 | 21 | -50% | | |
| Commit to Out-of-Home Placement | 43 | 29 | -33% | | |
| Remand to Adult Court | 0 | 0 | N/A | | |
| Transfer to Another County | 40 | 19 | -53% | | |
| Petition Dismissed | 60 | 49 | -18% | | |

Almost all petition disposition outcomes have seen significant declines since 2020.

The two exceptions are commitments to Juvenile Hall & Secure Track, which were rare (or nonexistent in the case of Secure Track) prior to 2021.

Probation Services: Probation Termination

Probation Termination by Outcome



For youth who terminated probation in 2021, most of them terminated successfully (96%).



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Chief's Report: Policy & Operations Updates

CHIEF KATHERINE W. MILLER

SEPTEMBER 14, 2022

Monthly Report Updates

- Added peak population by month (slide 7)
- Added programs section (slides 29 & 30)
- Removed average length of stay (ALOS) by demographics, due to small sample sizes.

Workforce

- Hires/Departures/Promotions
- Transitions
- Recruitments:
 - Director of Juvenile Facilities
 - Diversity, Equity, & Inclusion Manager
 - Youth Justice Transformation Coordinator

Juvenile Hall BSCC Inspection & OYCR Visit

- Board of State and Community Corrections (BSCC) Inspection: 10/18-21/22
- Office of Youth and Community Restoration (OYCR) Visit: 9/13/22
 - Katherine Lucero, Director OYCR
 - Alisa Hartz, OYCR Counsel
 - Angel Garcia, Northern California and Bay Area County Specialist, County Coordination Division
 - Debra Lewis, Bay Area Resource Coordinator

Juvenile Justice System Transformation Updates

- Close Juvenile Hall Working Group
 - Waiting to hear from Board of Supervisors for next steps
- Justice Reinvestment:
 - Request for Proposals: Credible Messenger Life Coaches for Justice-Involved Young People & Whole Family Support for Justice-Involved Young People and Their Families
 - DCYF Recruitment: Principal Senior Programs and Planning Specialist; Senior Program Specialist, City & Community Partnership Analyst
- California Department of Social Services (CDSS) California Guaranteed Income Pilot
 Program Proposal
 - HSA/JPD proposal to serve 150 participants total, comprised of 30 AB12 young adults who will turn 21 between 5/1/2023 and 10/31/2023 (CDSS's "priority" population), and 120 young adults who will or have turned 21 in foster care between 1/1/2022 and 4/30/2023. The GI would be for 18 months at \$1200 per month.

Contracts

Consent Calendar:

Submitted for a single vote without discussion unless a Commissioner so requests, in which event, the matter to be discussed shall be removed from the consent calendar and considered as a separate item

| Contract | Todd Wright | BI Incorporated | Law Enforcement Psychological Services, Inc. |
|---|---|---|--|
| Action | Modification 1: Increase not-to-exceed amount & extend term | New Contract | New Contract |
| Service Description | Ombudsman Services | Electronic Monitoring Equipment Lease | Pre-Employment Psychological Evaluation Services |
| Original Term | 7/1/22-11/30/23 | 24 Months | 36 Months |
| New Term | 7/1/22-6/30/24 | | |
| Not-to-Exceed- Amount (NTE) | \$100,000 | \$250,000 | \$9,999 |
| New Not-to-Exceed- Amount (NTE) | \$140,000 | | |
| Contracting Authority Court-Ordered | SF Admin Code 21.16(c), Solicitation from another City Department X | SF Admin Code 21.16(c), Solicitation from another City Department X | SF Admin Code 21.5(a), Under \$10k |



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