

Reentry Council

City & County of San Francisco

AGENDA

Thursday, October 28, 2021

10am- 12pm

<https://us02web.zoom.us/j/84613361632?pwd=d2RnOGg2LytXV2trZERKakRBQUJHdz09>

Meeting ID: 836 0465 1555

Passcode: 851315

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REMOTE MEETING VIA VIDEOCONFERENCE Watch via Zoom: In accordance with Governor Gavin Newsom’s statewide order for all residents to “Stay at Home” – and with the numerous local and state proclamations, orders and supplemental directions – aggressive directives have been issued to slow down and reduce the spread of the COVID-19 virus.

Reentry Council meetings will be held through videoconferencing will allow remote public comment via the videoconference or through the number noted above. Members of the public are encouraged to participate remotely by submitting written comments electronically to victoria.westbrook@sfgov.org. These comments will be made part of the official public record in these matters and shall be brought to the attention of the members of the Reentry Council member. Explanatory and/or Supporting Documents, if any, will be posted at:

<https://sfgov.org/sfreentry/>

Note: Each member of the public will be allotted no more than 2 minutes to speak on each item.

Reentry Council

City & County of San Francisco

1. Call to Order/Role Call.
2. Findings to Allow Teleconferenced Meetings Under California Government Code Section 54953(e). (discussion and possible action)
 - a. The Reentry Council will consider adoption of a resolution making findings that newly-enacted Government Code Section 54953(e) requires in order to allow the Reentry Council to hold meetings remotely, as currently required under local law, without complying with infeasible Brown Act requirements.
3. Ramaytush Ohlone Land Acknowledgement
4. Public Comment on Any Item Listed Below as for “Discussion Only.” (**NOTE:** public comment on items listed as “possible action” will occur during that agenda’s time).
5. Review and Adoption of Meeting Minutes of July 22, 2021 (discussion & possible action).
6. Validation of the PSA in San Francisco Presentation – Johanna Lacoë, Research Director, California Policy Lab, UC Berkeley (discussion only)
7. Findings to Allow Teleconferenced Meetings Under California Government Code Section 54953(e). (discussion and possible action)
 - a. The Reentry Council will consider adoption of a resolution making findings that newly-enacted Government Code Section 54953(e) requires in order to allow the Reentry Council to hold meetings remotely, as currently required under local law, without complying with infeasible Brown Act requirements.
8. Staff Report on Activities of the Reentry Council and its Subcommittees (discussion & possible action).
 - a. Staff updates
 - i. Reentry Council Report
 - ii. Mental Health Transitional Housing Program
 - iii. Fair Chance Ordinance Update
 - iv. Positive Directions TRP Academy
 - v. Reentry Navigation Center
 - b. Subcommittee updates
 - i. Direct Services Subcommittee
 - ii. Legislation, Policy, and Practices Subcommittee
 - iii. Women 1st Subcommitte
9. Regular Update on Activities of the Juvenile Justice Coordinating Council, Sentencing Commission, Collaborative Courts, and Community Corrections Partnership, STARR (discussion only)
10. Racial Equity Work Updates – Criminal justice Racial Equity Workgroup Update and other Departments are welcome to provide a Racial Equity Update for their Department (discussion only)
11. Council Members’ Comments, questions and Requests for Future Agenda Items (discussion only)
12. Public Comment on any item on today’s agenda, or on other business within the purview of the Reentry Council (discussion only)
13. Adjournment.

Reentry Council

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SUBMITTING WRITTEN PUBLIC COMMENT TO THE REENTRY COUNCIL

Persons who are unable to attend the public meeting may submit to the Reentry Council, by the time the proceedings begin, written comments regarding the subject of the meeting. These comments will be made a part of the official public record, and brought to the attention of the Reentry Council. Written comments should be submitted to: Victoria Westbrook, Interim Reentry Policy Planner, Adult Probation Department, 880 Bryant Street, Room 200, San Francisco, CA 94103, or via email: reentry.council@sfgov.org.

MEETING MATERIALS

Copies of agendas, minutes, and explanatory documents are available through the Reentry Council's website at <http://sfreentry.com> or by calling Victoria Westbrook at (415) 930-2202 during normal business hours. The material can be FAXed or mailed to you upon request.

ACCOMMODATIONS

To obtain a disability-related modification or accommodation, including auxiliary aids or services, to participate in the meeting, please contact Victoria Westbrook at reentry.council@sfgov.org or (415) 930-2202 at least two business days before the meeting.

TRANSLATION

Interpreters for languages other than English are available on request. Sign language interpreters are also available on request. For either accommodation, please contact Victoria Westbrook at reentry.council@sfgov.org or (415) 930-2202 at least two business days before the meeting.

CHEMICAL SENSITIVITIES

To assist the City in its efforts to accommodate persons with severe allergies, environmental illness, multiple chemical sensitivity or related disabilities, attendees at public meetings are reminded that other attendees may be sensitive to various chemical based products. Please help the City accommodate these individuals.

KNOW YOUR RIGHTS UNDER THE SUNSHINE ORDINANCE (Chapter 67 of the San Francisco Administrative Code)

Government's duty is to serve the public, reaching its decisions in full view of the public. Commissions, boards, councils and other agencies of the City and County exist to conduct the people's business. This ordinance assures that deliberations are conducted before the people and that City operations are open to the people's review. Copies of the Sunshine Ordinance can be obtained from the Clerk of the Sunshine Task Force, the San Francisco Public Library, and on the City's web site at: www.sfgov.org/sunshine.

FOR MORE INFORMATION ON YOUR RIGHTS UNDER THE SUNSHINE ORDINANCE OR TO REPORT A VIOLATION OF THE ORDINANCE, CONTACT THE SUNSHINE ORDINANCE TASK FORCE:

Administrator
Sunshine Ordinance Task Force
City Hall, Room 244
1 Dr. Carlton B. Goodlett Place,
San Francisco, CA 94102-4683.
Telephone: (415) 554-7724
Fax: (415) 554-5163
E-Mail: soft@sfgov.org

CELL PHONES

The ringing of and use of cell phones, pagers and similar sound-producing electronic devices are prohibited at this meeting. Please be advised that the Co-Chairs may order the removal from the meeting room of any person(s) responsible for the ringing or use of a cell phone, pager, or other similar sound-producing electronic devices.

LOBBYIST ORDINANCE

Individuals and entities that influence or attempt to influence local legislative or administrative action may be required by San Francisco Lobbyist Ordinance (SF Campaign and Governmental Conduct Code sections 2.100-2.160) to register and report lobbying activity. For more information about the Lobbyist Ordinance, please contact the Ethics Commission at 30 Van Ness Avenue, Suite 3900, San Francisco CA 94102, telephone (415) 581-2300, FAX (415) 581-2317, and web site <http://www.sfgov.org/ethics/>

**RESOLUTION MAKING FINDINGS TO ALLOW TELECONFERENCED
MEETINGS UNDER CALIFORNIA GOVERNMENT CODE SECTION
54953(e)**

WHEREAS, California Government Code Section 54953(e) empowers local policy bodies to convene by teleconferencing technology during a proclaimed state of emergency under the State Emergency Services Act so long as certain conditions are met; and

WHEREAS, In March, 2020, the Governor of the State of California proclaimed a state of emergency in California in connection with the Coronavirus Disease 2019 (“COVID-19”) pandemic, and that state of emergency remains in effect; and

WHEREAS, In February 25, 2020, the Mayor of the City and County of San Francisco (the “City”) declared a local emergency, and on March 6, 2020 the City’s Health Officer declared a local health emergency, and both those declarations also remain in effect; and

WHEREAS, On March 11 and March 23, 2020, the Mayor issued emergency orders suspending select provisions of local law, including sections of the City Charter, that restrict teleconferencing by members of policy bodies; those orders remain in effect, so City law currently allows policy bodies to meet remotely if they comply with restrictions in State law regarding teleconference meetings; and

WHEREAS, On September 16, 2021, the Governor signed AB 361, a bill that amends the Brown Act to allow local policy bodies to continue to meet by teleconferencing during a state of emergency without complying with restrictions in State law that would otherwise apply, provided that the policy bodies make certain findings at least once every 30 days; and

WHEREAS, While federal, State, and local health officials emphasize the critical importance of vaccination and consistent mask-wearing to prevent the spread of COVID-19, the City’s Health Officer has issued at least one order (Health Officer Order No. C19-07y, available online at www.sfdph.org/healthorders) and one directive (Health Officer Directive No. 2020-33i, available online at www.sfdph.org/directives) that continue to recommend measures to promote physical distancing and other social distancing measures, such as masking, in certain contexts; and

WHEREAS, The California Department of Industrial Relations Division of Occupational Safety and Health (“Cal/OSHA”) has promulgated Section 3205 of Title 8 of the California Code of Regulations, which requires most employers in California, including in the City, to train and instruct employees about measures that can decrease the spread of COVID-19, including physical distancing and other social distancing measures; and

WHEREAS, Without limiting any requirements under applicable federal, state, or local pandemic-related rules, orders, or directives, the City’s Department of Public Health, in coordination with the City’s Health Officer, has advised that for group gatherings indoors, such as meetings of boards and commissions, people can increase safety and greatly reduce risks to the health and safety of attendees from COVID-19 by maximizing ventilation, wearing well-fitting masks (as required by Health Officer Order No. C19-07), using physical distancing where the vaccination status of attendees is not known, and considering holding the meeting remotely if feasible, especially for long meetings, with any attendees with unknown vaccination status and where ventilation may not be optimal; and

WHEREAS, On July 31, 2020, the Mayor issued an emergency order that, with limited exceptions, prohibited policy bodies other than the Board of Supervisors and its committees from meeting in person under any circumstances, so as to ensure the safety of policy body members, City staff, and the public; and

WHEREAS, the Council has met remotely during the COVID-19 pandemic and can continue to do so in a manner that allows public participation and transparency while minimizing health risks to members, staff, and the public that would be present with in-person meetings while this emergency continues; now, therefore, be it

RESOLVED, That the Reentry Council finds as follows:

1. As described above, the State of California and the City remain in a state of emergency due to the COVID-19 pandemic. At this meeting, the Reentry Council has considered the circumstances of the state of emergency.
2. As described above, State and City officials continue to recommend measures to promote physical distancing and other social distancing measures, in some settings.

3. As described above, because of the COVID-19 pandemic, conducting meetings of this body and its committees in person would present imminent risks to the safety of attendees, and the state of emergency continues to directly impact the ability of members to meet safely in person; and, be it

FURTHER RESOLVED, That for at least the next 30 days meetings of the Reentry Council and its committees will continue to occur exclusively by teleconferencing technology (and not by any in-person meetings or any other meetings with public access to the places where any policy body member is present for the meeting). Such meetings of the Reentry Council and its committees that occur by teleconferencing technology will provide an opportunity for members of the public to address this body and its committees and will otherwise occur in a manner that protects the statutory and constitutional rights of parties and the members of the public attending the meeting via teleconferencing; and, be it

FURTHER RESOLVED, That the secretary of the Reentry Council is directed to place a resolution substantially similar to this resolution on the agenda of a future meeting of the Reentry Council within the next 30 days. If the Reentry Council does not meet within the next 30 days, the secretary is directed to place a such resolution on the agenda of the next meeting of the Reentry Council.

Reentry Council

City & County of San Francisco

DRAFT Minutes

Thursday, July 22, 2021
10:00 a.m. to 12:00 p.m.
Virtual Meeting

Zoom Information:

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Note: Each member of the public will be allotted no more than 2 minutes to speak on each item.

Members Present:

Assistant Sherriff Carter for Sheriff Paul Miyamoto (Chair) (SFSD), Cristel Tullock for Chief Karen Fletcher (SFAPD), Valerie Ibarra for Manohar Raju (Public Defender), Tara Anderson for District Attorney Chesa Boudin (DA), Sheenia Branner (Mayoral Appointee), Robin Candler for Angelica Almeida (DPH), Assistant Deputy Chief Amy Rizor for Anthony Castellano (US Probation), Susie Smith (HSA), Freda Randolph-Glenn (CSS), Chief William Scott (SFPD), Oscar Salinas (BOS Appointee), Michael Brown (BOS Appointee), Jabari Jackson (BOS Appointee), Yolanda Morissette (BOS Appointee), Jasmine Dawson for Maria Su (DCYF).

Members Absent:

James Caldwell for Mayor Breed (Chair), Allyson West for Mark Culkins (Superior Court), , Tajuana Gray (OEWD), Dedria Black (HSH), Malik Wade (Mayoral Appointee), **Chief Katy Miller (Juvenile Probation)**.

Vaccancies:

Board of Supervisors' Representative, Mayoral Appointee.

1. Call to Order and Introductions (discussion only)

Cristel Tullock on behalf of Chief Karen Fletcher, called the meeting to order. She thanked everyone for being in the virtual meeting and acknowledged the Council's five other Co-chairs: James Caldwell (Mayor London Breed's office), Sheriff Miyamoto (Sheriff's Office), Manohar Raju (Public Defender), Chesa Boudin (District Attorney), and the 6th Co-chair, representing the formerly incarcerated Council members, Jabari Jackson.

Victoria Westbrook completed Reentry Council Roll Call, and gave a quick update on Zoom functions to be used for public comment.

Cristel Tullock asked if anyone had public comment.

There was no public comment.

2. Ramaytush Ohlone Land Acknowledgement

Cristel Tullock read the Ramaytush Ohlone Land Acknowledgement.

3. Public Comment on Any Item Listed Below as for "Discussion Only."

Cristel Tullock asked if anyone had public comment:

There was no public comment.

4. Review and Adoption of Meeting Minutes of April 22, 2021

Cristel Tullock asked that the Council members take a few minutes to review the draft minutes from the April 22nd meeting.

Tara Anderson asked for a correction from AB 262 to SB 262 and AB 271 to SB 271.

Victoria agreed to make the requested correction before posting the final minutes.

Tara Anderson made a motion to Accept Minutes.

Assistant Sheriff Carter seconded the motion.

Cristel Tullock asked if anyone had a public comment. No Public Comment.

Victoria Westbrook called roll call for vote. Motion passed.

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5. Staff Report on Activities of the Reentry Council and its Subcommittees (discussion & possible action).

Victoria Westbrook, Acting Reentry Policy Planner for the San Francisco Adult Probation Department, first provided an update about Women's Gender Responsive Work. Victoria stated that the HER House has been launched and is doing very well. Victoria also mentioned that if anyone has clients that want to join, they should reach out to Victoria Westbrook or Alicia Wesley-Clark, the HER House Program Director.

Victoria Westbrook then provided an update regarding the mental health transitional housing program. Adult Probation Department launched its first mental health transitional housing program, the James Baldwin House, for justice involved people in San Francisco and because of funding restrictions, this program is only open for probation clients. Also mentioned that it is full and is doing well.

Victoria Westbrook goes on to mention the 8th Annual Reentry Conference and Resource Fair. This fair is taking place on September 17th. At this point, Victoria passes to Steve Adami. He mentioned that there will be a panel discussion regarding San Francisco's ongoing drug crisis at the reentry fair. There will also be a recovery day on August 13th at Boeddeker Park. Steve also announced the launch of the abstinence based therapeutic teaching community that is expected to launch by August 15th. This program is managed by Positive Directions and will be named Positive Directions TRP Academy. It will be a 6 to 30 month long therapeutic teaching community and transition housing program for justice involved adults who are on probation, pre-trial, and federal probation and parole. He also mentioned that Adult Probation is working on establishing a Reentry Stabilization Center, funded by prop C. Michael Brown provided an update on Fair Chance. They are working with HRC to strengthen and broaden the Fair Chance ordinance. Steve and Michael found out that the Fair chance Ordinance applies to all employers in San Francisco except for the city and county itself. They will meet with HRC and will provide an update at the next reentry council meeting with detailed steps.

Victoria Westbrook also provided an update on the Legislation, Policy, and Practices Subcommittee. The 8 bills/legislation supported by the Reentry Council had to be presented to the State Legislative Commission, but Victoria was only allowed to present 6 of the 8. Victoria did not present the AB 328 (Reentry Housing and Workforce development Progress bill) and the AB 333 (bill would've amended the Penal Code section to limit gang enhancements). Victoria mentioned that those pieces of legislation were not presented because the State Legislation Committee said other City departments had concerns about them.

Victoria Westbrook also provided an update on the Women's 1st Subcommittee. They are planning to host a Women's Equality Day which will be held on 8/26/2021. Additionally, Victoria mentioned the Direct Services Subcommittee. The housing workgroup has finalized their survey and they hope to launch before mid-August. Veronica Martinez provided an update about Direct Services funding. After a year of having permission to execute the gift card incentive, they have not been able to procure them and give the gift cars to the members. ADP will execute a small contract with a community based organization to provide light facilitation and coordination of activities of the reentry council and its subcommittees. The scoop of the work for the contract will include support in subcommittee recruitment activities, support facilitation and engagement of meeting and distribution and monetization of incentives for eligible subcommittee members. The funding for the small contract funding will come from contributions from reentry council departments.

There were comments and questions related to the updates provided. Tara Anderson had a question regarding the Reentry Stabilization Center. She asked that when the scope of the work is complete, can that be shared with justice partners. Steve Adami mentioned that there will be a meeting taken place in early August. Her comment regarded the concerns about the legislation not presented to the State Legislative Commission. She asked to know what the specific concerns around those two pieces of legislation consisted of.

6. Regular Update on Activities of the Juvenile Justice Coordinating Council, Sentencing Commission, Collaborative Courts, Community Corrections Partnership, PROSPR and STARR (discussion only)

Robin Candler provided an update on PROSPR and STARR. Robin Candler explained that the PRSPR and STARR grants are different cohorts of Prop 47 funding. The PRSPR grant will be ending in August and will transition to the STARR program. Mentioned that everything is going well.

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Victoria Westbrook provided an update on the Community Corrections Partnership. Adult Probation is in the process of developing the next realignment report. The next meeting is tentatively scheduled for 8/18/2021 at 10:00 am.

Freda Randolph-Glenn provided an update on the Sentencing Commission. She gave a brief overview of the three presentations that were shown in their last meeting. The first presentation consisted of the commission receiving a regular update on jail population trends. The Jail population has been consistent over the last quarter. The SJC analyst team is working together to provide more detail on the population, including pre-incarceration housing status and current reason for detention. The second presentation consisted of the commission hearing from the Juvenile Probation Department Chief Miller and Emily Fox about the Department of Juvenile Justice closure. As of 7/1/2021, the Department of Juvenile Justice is no longer accepting youth and full closure of the state's Juvenile Department of Justice is slated for 6/23/2023. The Juvenile Probation Department will continue to provide updates for sentencing commissions and for the Reentry Council members. The third presentation was about the American Rescue Plan Act of 2021. A guide to advance justice related goals from Council of State Government Justice Center by Megan Quattlebaum, Director. The presentation led to a discussion about how to best leverage the federal resources because there's people who are justice involved. The next two meetings will take place on 9/21/2021 and 12/14/21 both at 10:00 am.

Cristel Tullock asked if any members had questions or comments related to the updates provided. There was none.

7. **Racial Equity Work Updates – Criminal justice Racial Equity Workgroup Update and other Departments are welcome to provide a Racial Equity Update for their Department**

Victoria Westbrook provided an update regarding CJREW. The last meeting which was scheduled on 7/04/2021 did not have many attendees and therefore had to be canceled. The next meeting will be on 8/19/2021 at 10:00 am. At this meeting, they will be identifying more opportunities to give teeth to the racial justice active in San Francisco, making the implementation stronger and more effective.

Precious Malone provided an update for Adult Probation. The first update is regarding the Phase 1 of the Racial Equity plan. Adult Probation has now completed the revision of the Adult Probation Department mission and values. She also mentioned that APD is part of the Justice Cohort that was assembled by the Office of Racial Equity. All members participated in a 6 week series where they discussed in detail about racial equity, the understanding of systemic racism and its impact on the criminal justice system. Adult probation has completed the series and is now looking to implement what they learned.

Assistant Sheriff Carter provided an update about the Sheriff's Office Racial Equity plan. They are working to bring artwork into the lobbies which highlight some people of color. They have also been working on an anonymous hotline in regards to reporting any racial inequities. They have created a safe place to discuss racial inequity issues. So now we are taking it a step further with the hotline so that staff feel more comfortable to report any inequity issues. Finally, she mentioned that on 7/30/2021, the Women's Resource Center is reopening downtown at 930 Bryant St. There is Acupuncture and other classes. They are also working with DPH to possibly provide vaccinations for those who are going to court.

Chief Scott provided an update for the Racial Equity work being done in SFPD. The SFPD is sending the leader of the Racial Equity Action group, Lt. Dennis Toomer, to the south of our country where much of our Civil rights movement is rooted. He will be partnered with the San Francisco Organization, *Soldier into the Past*. The purpose is to provide education about our history and have this ground future efforts.

8. **Updated Direct Services, Legislation, Policy, and Practices, and Women 1st Subcommittee Rosters (discussion and possible action)**

A proposed motion to adopt the new Women 1st, Direct Services, and Legislation Policy and Practices Subcommittee rosters.

Sheenia Branner made a motion to accept the proposed motion to adopt the new Women 1st, Direct Services, and Legislation Policy and Practices Subcommittee rosters.

Assistant Sheriff Carter seconded the motion.

Cristel Tullock asked if anyone had a public comment. No Public Comment.

Victoria Westbrook called roll call for a vote.
Motion passed.

9. **Annual Reentry Community Dinner Event – Ernest Kirkwood (discussion & possible action)**

Reentry Council

City & County of San Francisco

Ernest Kirkwood mentioned that the 4th Annual Reentry Council Dinner for formerly incarcerated people and their families is taking place this year. He reached out to the Reentry Council for financial support of \$8,000 dollars to finance the dinner. He added that in previous years, the Restorative Justice Ministry provided them financial support, but that would not be the case this year.

Cristel Tullock asked if any Council members had any comments or questions. There were no comment or questions.

10. Council Members' Comments, questions and Requests for Future Agenda items (discussion only)

No Council Members comments questions and requests.

11. Public Comment on any item on today's agenda, or on other business within the purview of the Reentry Council (discussion only)

Angie Wilson, Coordinator at the Women's Resource Center (WRC) provided an additional comment on what Assistant Sheriff Carter mentioned earlier. Angie mentioned that on 7/30/2021 there would be BBQ from 12:00 – 3:00 pm. UCSF and Code Tenderloin will provide vaccinations for adults. Masks are required to attend the BBQ.

Thomas Wolf commented on the recent public safety assessment that was released earlier this month in regards to the reoffending statistics for people placed in pre-trial diversion in San Francisco. Based on this assessment, Thomas pointed out that the assessment claimed that the numbers are low in regards to the people who do not reoffend. He mentioned that the assessment claimed that 90% of people that are placed on pre-trial diversion do not reoffend, but Thomas claimed that the actual percentage is 55%. He wanted more transparency and efforts in regards to outcomes in pre-trial diversion.

Bobby Jones Hanley expressed his appreciation to the Reentry Division at Adult Probation on establishing the Positive Directions TRP Academy and the Reentry Stabilization Center, especially because both of these programs accept all justice involved and formerly incarcerated people – not just people on local supervision.

Jabari Jackson agreed with what Thomas Wolf had to say about the Pre-Trial safety rating and the importance for more transparency.

David Mauroff from San Francisco Pre-Trial agreed to discuss the Pre-Trial assessment report at a future meeting. He explained that the report was somewhat misleading because it was not validating SF Pre-trial, it was actually validating the entire pre-trial system itself. The report did reveal that the PSA validation tool did in fact increase racial disparities within our pre-trial system. The PSA is a tool which helps judges determine who should be released.

Sheenia Branner expressed her appreciation to the Reentry Division of providing more reentry and recovery support for our reentry population by establishing the Positive Directions TRP Academy and the Reentry Stabilization Center. Additionally, she expressed thanks to the Reentry Division's assistance and support in keeping the Norma hotel open for clients.

12. Adjournment

The next Reentry Council Meeting is scheduled for Thursday, October 28, 2021 at 10:00 am.

Sheenia Branner made a motion to Adjourn.
Jabari Jackson seconded the motion.

Victoria Westbrook called roll call for a vote. Motion Passed.

Meeting Adjourned



**CALIFORNIA
POLICY
LAB**

Validation of the PSA in San Francisco

JOHANNA LACOE, PH.D.

RESEARCH DIRECTOR, CALIFORNIA POLICY LAB, UC BERKELEY

OCTOBER 28, 2021



The PSA

- The Public Safety Assessment (PSA) is an empirically-based risk assessment tool that is used to inform pretrial release decisions across the country.
- The tool has 3 scales designed to measure:
 - risk of failure to appear at a court hearing
 - risk of arrest for new criminal activity while on pretrial release
 - risk of arrest for new violent criminal activity while on pretrial release
- Criminal justice stakeholders in the county developed a local policy document called the Decision-Making Framework (DMF) to translate the PSA score into a recommendation to the judge.
 - For certain charges, the DMF increases the recommended supervision level or generates a recommendation not to release.

The validation study

- Goals
 - Examine the accuracy and reliability of the PSA in predicting failures to appear, new arrests, and new arrests for violent offenses for persons released prior to disposition in San Francisco
 - Investigate whether there is any disparate effect or bias in the tool's scoring based on sex, race, or ethnicity
- Validation is required by California Senate Bill 36
- Analytical approach follows those implemented in recent local validations of the PSA in jurisdictions including Kentucky, Los Angeles, and Harris County, Texas

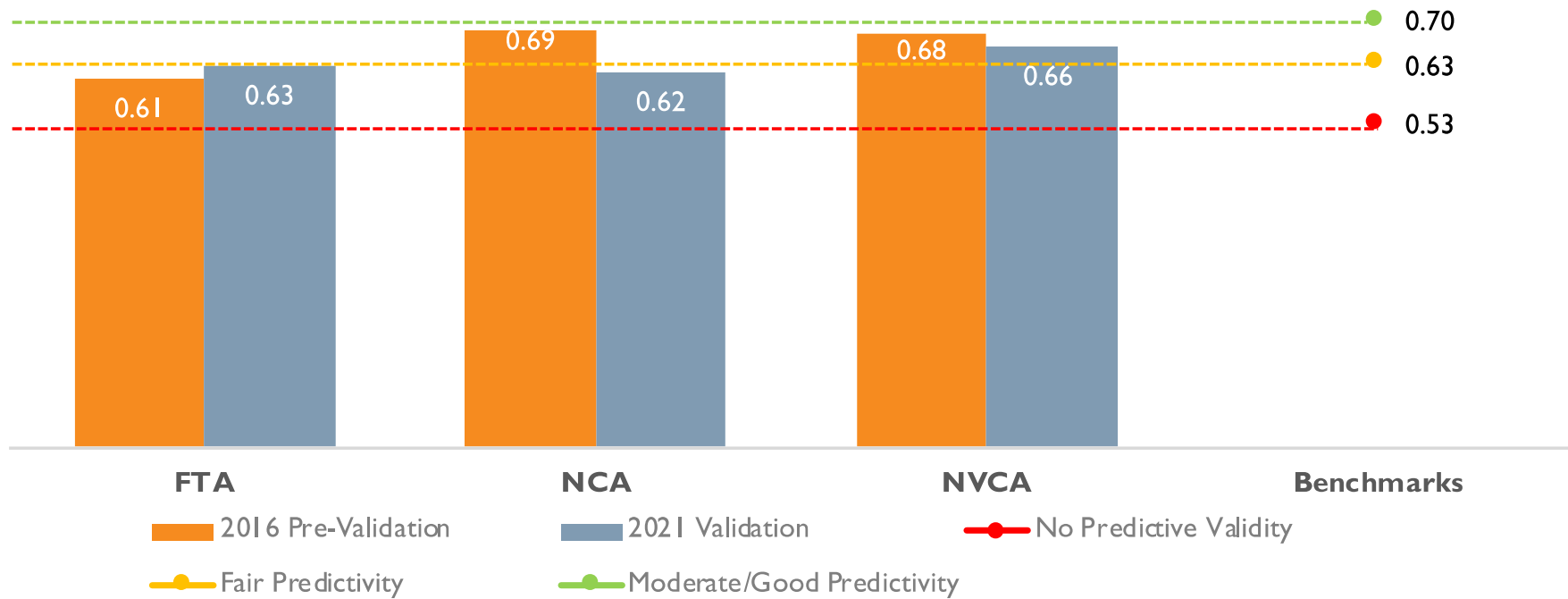
Outcome measures

- The PSA scales are designed to predict 3 outcomes
 - **Appearance rate:** The share of cases where individuals appeared at all hearings in San Francisco and did not have a bench warrant issued by the court on the case for which they were released. Cases in which a bench warrant was recalled are included because the recall reason is unknown.
 - **Safety rate:** The share of cases with no arrest for a new custodial offense (misdemeanor or felony) during the pretrial period. For this measure, we capture any eligible new arrest in the state of California.
 - **Safety rate (violent offense):** The share of cases with no arrest for a new offense that is considered violent per the Public Safety Assessment Violent Offense List for California during the pretrial period. An offense is considered violent when “a person causes or attempts to cause violence to another person.” For this measure, we capture any eligible new arrest in the state of California.

The PSA risk scales are fair to good predictors of the risk of failure to appear, new criminal activity, and new violent criminal activity based on industry standards



FIGURE I. AUC-ROC Values by PSA Risk Scale



Note: FTA: failure to appear. NCA: new criminal activity. NVCA: new violent criminal activity. Benchmarks: AUC < 0.54 = no predictive validity (below red line); 0.55-0.63 fair, but not strong evidence of, predictivity (between yellow and red lines); 0.64-0.70 moderately predictive (between yellow and green lines); and AUC > 0.71 strong predictivity (above green line) (Demarais and Singh, 2013).



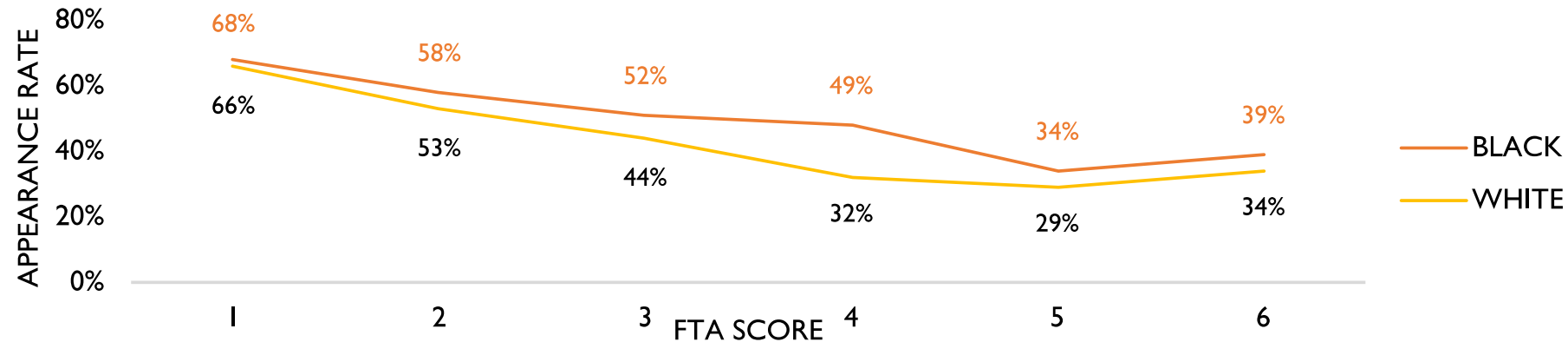
Calibration

- A tool is considered calibrated if individuals assessed as having the same risk level by the tool have the same outcomes, regardless of their demographic group
- A tool is not calibrated if there is evidence of predictive bias, defined as differential prediction based on specified demographic factors
 - Indicates that the relationship between a given risk score and the outcome it aims to predict is weaker for one group of individuals than for another

There is some evidence of predictive bias in the PSA risk scales in San Francisco

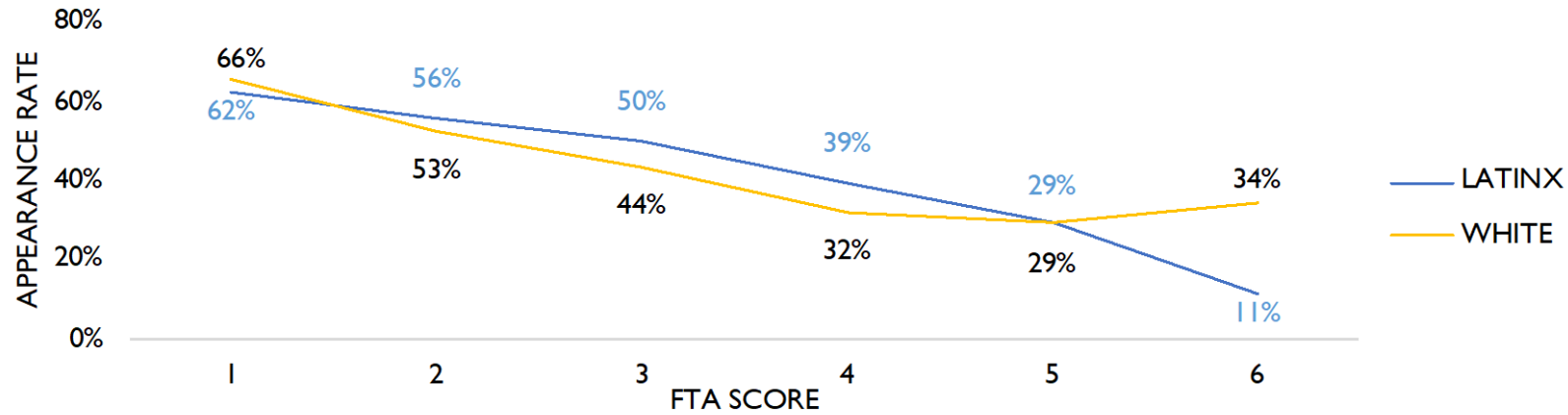
The failure to appear scale is calibrated by ethnicity and sex, but not calibrated by race

FIGURE I. Appearance Rates by FTA Score and Race



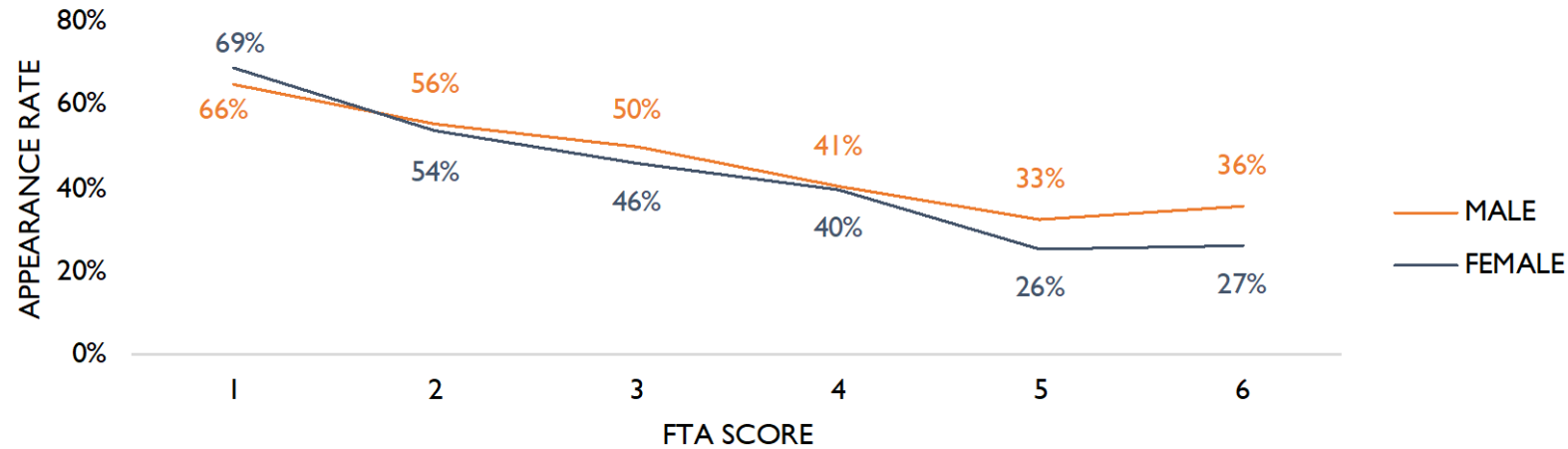
Note: FTA: failure to appear. See Table A-3 for the sample size of risk score and race/ethnicity combination. In the report, Figure 13 presents the differences in appearance rate between Black and White individuals with the same assessed FTA scores. There are statistically significant differences in appearance rates among individuals with an assessed FTA score of 2, 3, and 4. Within these assessed risk levels, Black individuals have higher appearance rates than White individuals, on average. A likelihood ratio test assesses changes in model fit is better with the addition of interaction terms. We find a statistically significant difference between the models (Chi-sq: 11.79, p-value: 0.038) which, combined with the coefficients on the interactions, is indicative of predictive bias. This suggests that race moderates the strength of the relationship between the FTA score and appearance rate. We use the same approach to test for different intercepts for Black compared to White individuals and find evidence of intercept bias (Chi-sq: 31.39, p-value: 0.000). Together, these results suggest that the FTA scale is not calibrated by race.

FIGURE 1. Appearance Rates by FTA Score and Ethnicity



Note: FTA: failure to appear. The low appearance rate for Latinx individuals released with an FTA score of six should be interpreted with caution. This is a very small sample (n=33) which is likely skewing the results. See Table A-3 for the sample size of risk score and race/ethnicity combination. The model for Latinx/White reflected only two statistically significant differences in appearance rate (Figure 14). Likelihood ratio tests show no evidence of intercept bias, but some evidence of slope bias (Chi-sq: 15.164, p-value: 0.01).

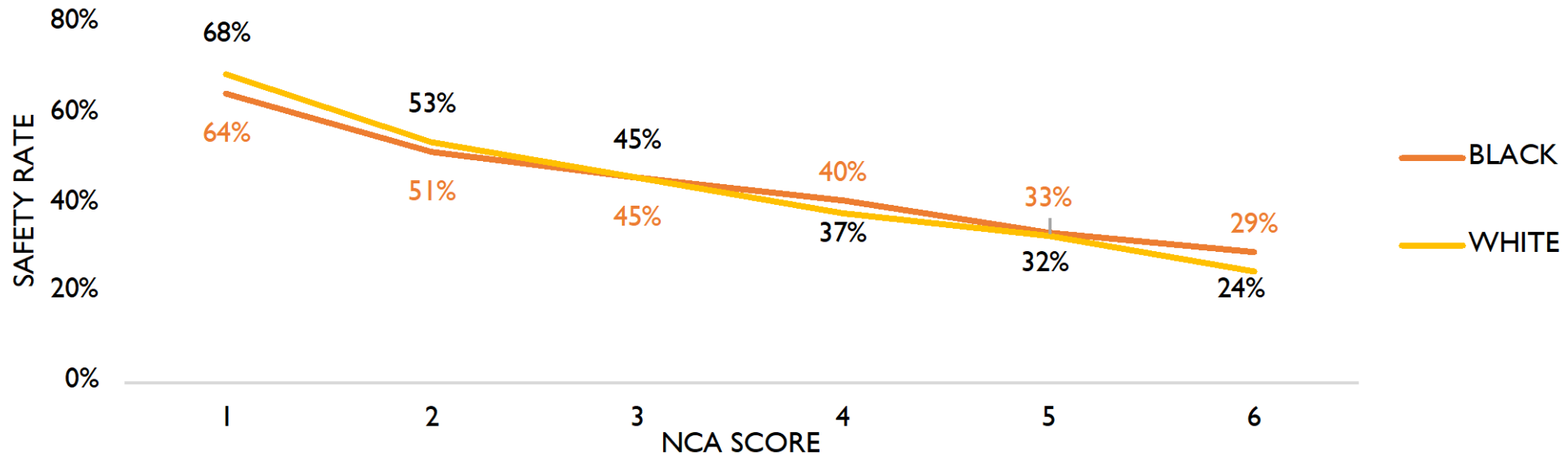
FIGURE 2. Appearance Rates by FTA Score and Sex



Note: FTA: failure to appear. See Table A-4 for the sample size of risk score and sex combination. The model of appearance rates by sex reflects no statistically significant differences and the likelihood ratio test finds no evidence of intercept or slope bias. This suggests that the FTA scale is calibrated by sex.

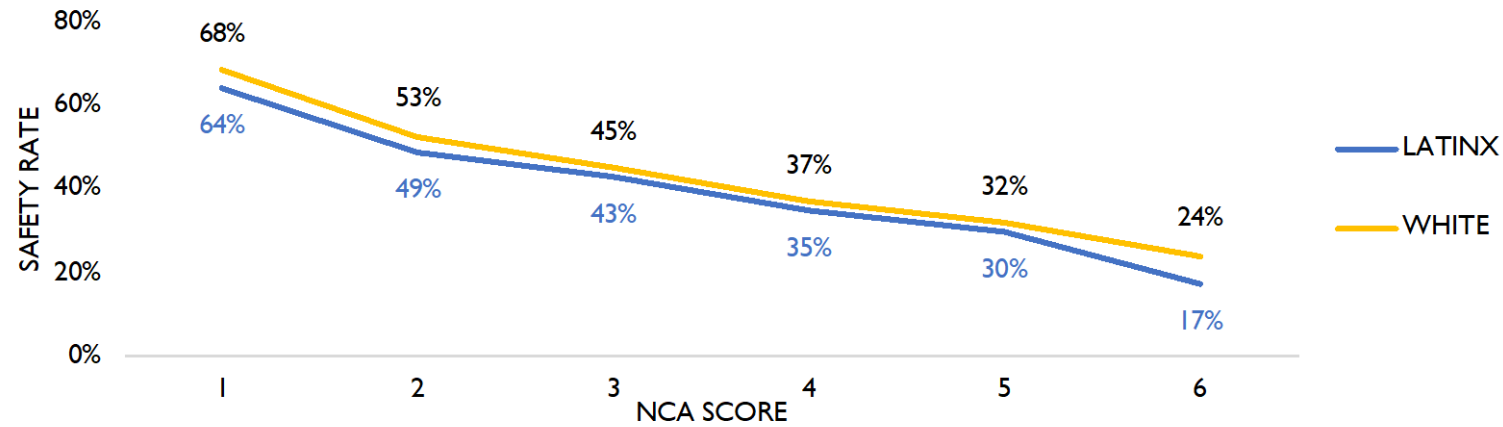
The new criminal activity scale is calibrated by race and ethnicity, but not calibrated by sex

FIGURE I. Safety Rates by NCA Score and Race



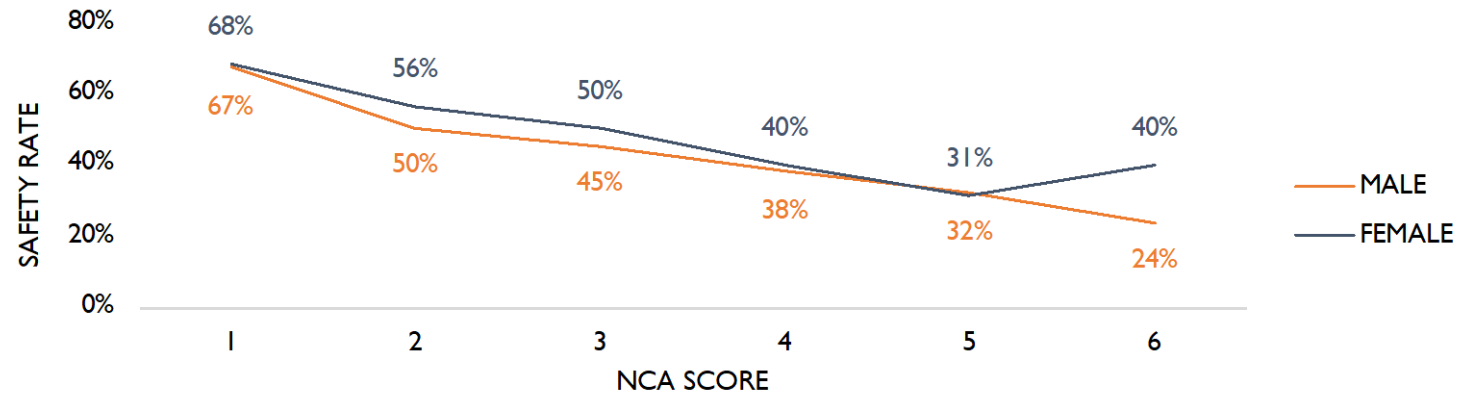
Note: See Table A-5 for the sample size of risk score and race/ethnicity combination. Fully interacted models show no statistically significant differences in safety rates within the NCA risk levels for Black and White individuals (Appendix Table A-9). This suggests that the NCA scale is calibrated by race.

FIGURE 1. Safety Rates by NCA Score and Ethnicity



Note: See Table A-5 for the sample size of risk score and race/ethnicity combination. Fully interacted models show no statistically significant differences in safety rates within the NCA risk levels for Latinx and White individuals (Appendix Table A-10). The likelihood ratio test finds evidence of intercept bias between Latinx and White individuals (Chi-sq: 5.223, p-value: 0.022). This suggests that the NCA scale is calibrated by ethnicity, though there are underlying differences in safety rates for Latinx individuals relative to White individuals.

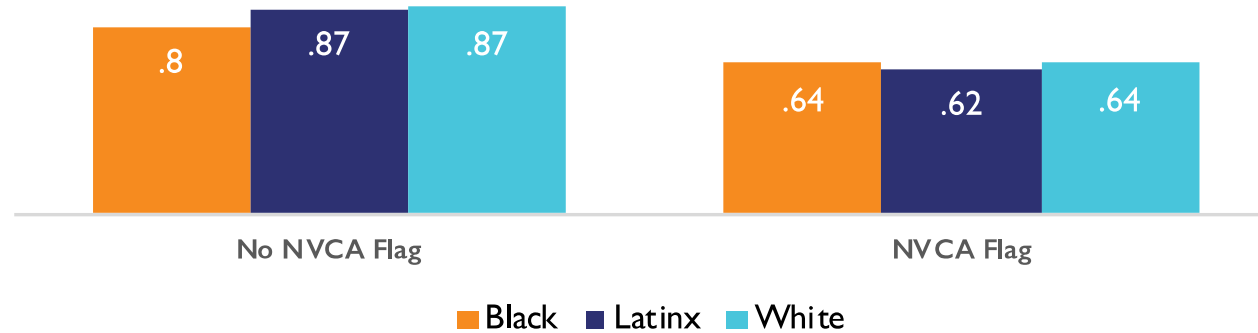
FIGURE 2. Safety Rates by NCA Score and Sex



Note: See Table A-4 for the sample size of risk score and sex combination. We observe differences in the new criminal activity scale between males and females. In the report Figure 15 presents the differences in the safety rate for males relative to females, and shows that for NCA risk levels 2, 3, and 6, males have lower safety rates than females despite being assessed as having similar risk of new arrest during the pretrial period. The likelihood ratio test indicates that the differences are driven by intercept bias (Chi-sq: 8.698, p-value: 0.003), or different underlying safety rates between the groups, not slope bias. This suggests that the NCA scale is not calibrated by sex.

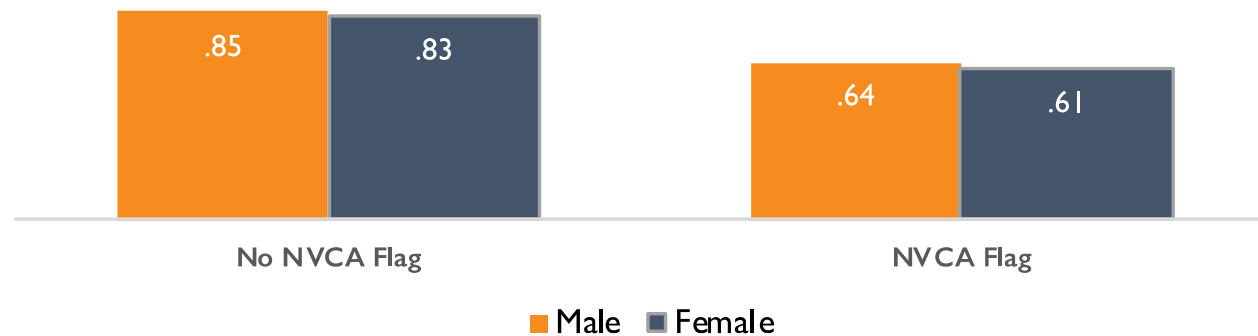
The new violent criminal activity flag is calibrated by ethnicity and sex, but not calibrated by race.

FIGURE 1. Safety Rates (violent) by NVCA Score and Race/Ethnicity



Note: Safety rate: share without a new violent arrest. See Table A-5 for the sample size of risk score and race/ethnicity combination. The likelihood ratio test for models limited to Black and White individuals indicates the presence of both intercept bias (Chi-sq: 48.737, p-value: 0.00) and slope bias (Chi-sq: 5.484, p-value: 0.019). The difference in safety rates between Latinx and White individuals is not statistically significant. This is evidence that the NVCA flag is calibrated by ethnicity, but not calibrated by race.

FIGURE 2. Safety Rates (violent) by NVCA Score and Sex



Note: Safety rate: share without a new violent arrest. See Table A-5 for the sample size of risk score and sex combination. The difference in safety rates between females and males is not statistically significant. This is evidence that the NVCA flag is calibrated by sex.



DMF charge overrides change recommendations in a substantial share of cases

TABLE B-1. Cases Affected by Charge Overrides, Disaggregated by Race/Ethnicity

GROUP	PSA RECOMMENDATION	CHARGE OVERRIDES	
		RNR	BUMPED UP
PSA Score: OR-NAS			
All	5,758	1,394 (24%)	899 (16%)
Black	1,839	607 (33%)	251 (14%)
Latinx	1,753	333 (19%)	217 (12%)
White	1,568	289 (18%)	282 (18%)
PSA Score: OR-Minimum			
All	2,552	734 (29%)	191 (7%)
Black	1,216	405 (33%)	85 (7%)
Latinx	523	123 (24%)	31 (6%)
White	698	173 (25%)	63 (9%)
PSA Score: ACM			
All	3,485	1,477 (42%)	
Black	1,609	743 (46%)	
Latinx	697	250 (36%)	
White	1,013	410 (40%)	

Note: Table B-1 compares the calculated recommendation based on the raw PSA risk scores to the actual DMF recommendation produced by SF Pretrial. These categories are mutually exclusive – a person with a base recommendation that would generate an OR-NAS recommendation who received both a Step 2 and Step 4 would be categorized in the RNR category as that was their ultimate recommendation. Both a Step 2 and Step 4 would generate a release not recommended if the person’s base score was ACM, thus these two are combined in the ACM category. OR-NAS: Non-Active Supervision; OR-Minimum: Minimum supervision. ACM: Assertive Case Management.

Policy considerations

- **Review PSA risk scales:** Review the PSA risk scales with Arnold Ventures and other jurisdictions with a recent validation to learn about how the tool is performing elsewhere.
- **Interventions to increase appearance rates.** Consider interventions to increase appearance rates overall, and particularly among females released prior to trial. Analyzing factors that affect appearance rates for females and males might illuminate potential points of intervention.
- **Re-validation plan:** Establish a plan to re-validate the tool every three years, as required by SB 36. If changes are made to the risk scales or DMF, recommend a pre-validation and a follow-up study approximately one year into implementation to ensure the changes have not led to differential predictions by race, ethnicity, or sex.



Additional slides



Comparison to other jurisdictions with PSA validation studies

TABLE A-2: Appearance and Safety Rate Comparison

JURISDICTION	DATA	APPEARANCE	SAFETY	SAFETY (NVCA)
Harris County, TX	County	73%*	83%	96%
McClellan County, IL	County	82%**	84%	94%
Lucas County, OH	Regional	75%	85%	96%
Kentucky	State	85%	90%	99%
Los Angeles, CA	State	46%	51%	91%
San Francisco, CA	State	51%	45%	82%

Note: *In Harris County, the study uses two definitions of FTA. A base FTA is counted when a bench warrant is issued in the case from which the PSA originated. Due to data limitations, these are restricted to FTAs in which a warrant is associated with bond forfeiture. An FTA+ has the same definition of base FTA, but relaxes the restriction that the warrant be associated with bond forfeiture. This table presents the FTA+ rate, appearance rate increase to 81% if the base FTA definition is used. **Similar to Harris County, McLean County only counts FTAs if they occur on the court number associated with the PSA.

Concurrence rates

- In 70% of cases with a recommendation of release, judges released the person at pre- or first arraignment
 - In the remaining 30% of cases where release was recommended, judges did not release a person by first arraignment
 - 41% of those not released had a DMF recommendation of ACM, 34% had a DMF recommendation of OR–Minimum, and 25% had a recommendation of OR–NAS
- In 73% of cases in which the DMF result was release not recommended, judges detained individuals at pre- and first arraignment
 - In the remaining 27% of RNR cases, the individuals were released
 - 60% of those released were released to ACM



2,700 women experience homelessness on a given night in SF. Over 50% are over 50 years old. If they return to the streets after shelter in place lifts, they will die. They are the highest users of hospitals and costly care. We must act quickly to seize this chance to house them.



Scan to Sign our Petition!

Our Vision

We envision a city where all women can find safety. This vision starts with a 120 unit semi-to-permanent housing site where chronically homeless cis and trans women can thrive in a vibrant, supportive environment.

Upon entering our building, you find a bustling ground floor where women can come for daytime drop-in services like showers, laundry, and access to Community Forward's mental health outpatient program as well as a health clinic run by DPH. For women in crisis, the first floor offers emergency shelter beds for short-term stays. The upper floors include semi-permanent micro units with private bathrooms and kitchenettes. One floor boasts a large community room where tenants can engage in daily programming such as mindfulness classes, exercise, substance use disorder groups, and other activities that support health and healing.

The Facts

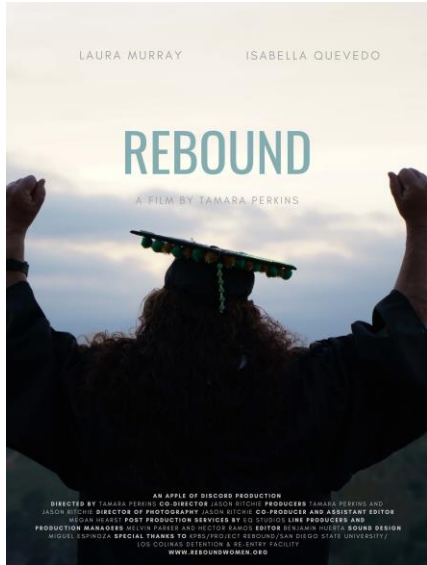
- More than 90 percent of cis and trans homeless women experience severe physical or sexual abuse at some point in their lives (National Network to End Domestic Violence).
- The average mortality age for chronically homeless women is 48 versus 83 years of age for housed women (LA Times).
- San Francisco offers just 99 beds of women's only shelter per night, and 157 units of permanent supportive housing dedicated to female-identified clients.

Why Now?

For decades, unhoused women of San Francisco have been forced to suffer inhumane conditions as a trade off for safety. Elderly, medically fragile, or LGBTQ+ identifying women have opted to sleep in plastic chairs at Community Forward's drop-in center for lack of viable options. Due to COVID, many of these women accepted hotel rooms run by Community Forward SF and are housed for the first time. Rather than going back to plastic chairs, we must seize this moment to build a better future for women.

Why Community Forward?

For 43 years, Community Forward SF (formerly CATS) has served the homeless population of San Francisco. We serve ~3,000 women/year in our drop-in center.



[Rebound](#) (2021)

Premiered Sept 30th on [KPBS](#)

About the film:

Carrying the weight of motherhood, trauma, and incarceration, two women find healing and hope through sisterhood, service, and education.

Short Synopsis

Separated by decades and starkly different circumstances two women rebound from incarceration. They each overcome their years of addiction and abuse to pursue the promise of higher education. These aspiring scholars navigate parole, raising young children, and self-healing to find acceptance, sisterhood, and hope for a new life.

Learn more and watch the trailer at www.reboundwomen.org

Watch [Rebound](https://video.kpbs.org/video/rebound-9fdih5/) - <https://video.kpbs.org/video/rebound-9fdih5/>

Reentry Council of the City and County of San Francisco

2021 Meeting Calendar

Council Meetings: 4th Thursday of the first month of each quarter 10am-12pm

- January 28, 2021 - Zoom Meeting
- April 22, 2021 - Zoom Meeting
- July 22, 2021 - Zoom Meeting
- October 28, 2021 - Zoom Meeting

Subcommittee on Direct Services: 2nd Thursday of all uneven months 5:30-7:30pm

- January 14, 2021 - Zoom Meeting
- March 11, 2021 - Zoom Meeting
- May 13, 2021 - Zoom Meeting
- July 8, 2021 - Zoom Meeting
- September 9, 2021 - Zoom Meeting
- November 11, 2021 - Zoom Meeting

Subcommittee on Legislation, Policy and Practices: 4th Wednesday of all uneven months 2:30-4:30pm

- January 27, 2021 - Zoom Meeting
- March 24, 2021 - Zoom Meeting
- May 26, 2021 - Zoom Meeting
- July 28, 2021 - Zoom Meeting
- September 22, 2021 - Zoom Meeting
- November 24, 2021 - Zoom Meeting

Women 1st Subcommittee: 1st Wednesday of all months 5:30-7:30pm

- May 5, 2021 - Zoom Meeting
- June 2, 2021 - Zoom Meeting
- July 7, 2021 - Zoom Meeting
- August 4, 2021 - Zoom Meeting
- September 1, 2021 - Zoom Meeting
- October 5, 2021 - Zoom Meeting
- December 8, 2021 - Zoom Meeting

Slated Community Events supported and/or hosted by Reentry Council

- 4th Annual Community Appreciation Dinner at Cathedral of St. Mary of the Assumption Event Center located at 1111 Gough St - October 7, 2021
- 3rd Annual Recovery Summit at the Koret Auditorium in the Main Library (Date to be Announced)
- 8th Annual Restorative Justice Reentry Conference and Resource Fair at Cathedral of St. Mary of the Assumption Event Center located at 1111 Gough St - Friday, September 17, 2021

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