

# Reentry Council

## City & County of San Francisco

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### Subcommittee on Legislation, Policy & Practices

#### AGENDA

Wednesday, November 17, 2021

1:30pm to 3:30pm

#### Join Zoom Meeting

<https://us02web.zoom.us/j/83945174319?pwd=Vi9tZmR1L2N0dzJZWtNzOFduLOJ5dz09>

**Meeting ID:** 839 4517 4319

**Passcode:** 739257

#### Dial by your location

- +1 408 638 0968 US (San Jose)
- +1 669 900 6833 US (San Jose)
- +1 253 215 8782 US (Tacoma)
- +1 346 248 7799 US (Houston)
- +1 646 876 9923 US (New York)
- +1 301 715 8592 US (Washington D.C)
- +1 312 626 6799 US (Chicago)

**Meeting ID:** 839 4517 4319

**Passcode:** 739257

**REMOTE MEETING VIA VIDEOCONFERENCE** Watch via Zoom: In accordance with Governor Gavin Newsom’s statewide order for all residents to “Stay at Home” – and with the numerous local and state proclamations, orders and supplemental directions – aggressive directives have been issued to slow down and reduce the spread of the COVID-19 virus.

Reentry Council and Subcommittees meetings will be held through videoconferencing will allow remote public comment via the videoconference or through the number noted above. Members of the public are encouraged to participate remotely by submitting written comments electronically to [victoria.westbrook@sfgov.org](mailto:victoria.westbrook@sfgov.org). These comments will be made part of the official public record in these matters and shall be brought to the attention of the members of the Reentry Council member. Explanatory and/or Supporting Documents, if any, will be posted at: <https://sfgov.org/sfreenry/>

# Reentry Council

## City & County of San Francisco

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**Note:** Public comment will be taken throughout the meeting or by email to [reentrycouncil@sfgov.org](mailto:reentrycouncil@sfgov.org)

1. Introductions/Roll
2. The Ramaytush Ohlone Land Acknowledgement (*discussion only*)
3. Vaccination Requirements (*discussion and possible action*)
4. Legislation Discussion
5. Who we may want to invite to the January 26, 2021 meeting
6. Retreat Update
7. Member Roundtable and Agenda Items for Next Meeting (*discussion only*)
8. Adjournment

**Next Meeting:**  
**January 26, 2022**  
**Location: TBD**

# Reentry Council

## City & County of San Francisco

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### SUBMITTING WRITTEN PUBLIC COMMENT TO THE REENTRY COUNCIL

Persons who are unable to attend the public meeting may submit to the Reentry Council, by the time the proceedings begin, written comments regarding the subject of the meeting. These comments will be made a part of the official public record, and brought to the attention of the Reentry Council. Written comments should be submitted to: Victoria Westbrook, Interim Reentry Policy Planner, Adult Probation Department, 564 Sixth St., San Francisco, CA 94102, or via email: [victoria.westbrook@sfgov.org](mailto:victoria.westbrook@sfgov.org).

### MEETING MATERIALS

Copies of agendas, minutes, and explanatory documents are available through the Reentry Council's website at <http://sfireentry.com> or by calling Victoria Westbrook at (415) 930-2202 during normal business hours. The material can be Faxed or mailed to you upon request.

### ACCOMMODATIONS

To obtain a disability-related modification or accommodation, including auxiliary aids or services, to participate in the meeting, please contact Victoria Westbrook, at [reentry.council@sfgov.org](mailto:reentry.council@sfgov.org) or (415) 930-2202 at least two business days before the meeting.

### TRANSLATION

Interpreters for languages other than English are available on request. Sign language interpreters are also available on request. For either accommodation, please contact Victoria Westbrook, at [reentry.council@sfgov.org](mailto:reentry.council@sfgov.org) or (415) 930-2202 at least two business days before the meeting.

### CHEMICAL SENSITIVITIES

To assist the City in its efforts to accommodate persons with severe allergies, environmental illness, multiple chemical sensitivity or related disabilities, attendees at public meetings are reminded that other attendees may be sensitive to various chemical based products. Please help the City accommodate these individuals.

### KNOW YOUR RIGHTS UNDER THE SUNSHINE ORDINANCE (Chapter 67 of the San Francisco Administrative Code)

Government's duty is to serve the public, reaching its decisions in full view of the public. Commissions, boards, councils and other agencies of the City and County exist to conduct the people's business. This ordinance assures that deliberations are conducted before the people and that City operations are open to the people's review. Copies of the Sunshine Ordinance can be obtained from the Clerk of the Sunshine Task Force, the San Francisco Public Library, and on the City's web site at: [www.sfgov.org/sunshine](http://www.sfgov.org/sunshine).

### FOR MORE INFORMATION ON YOUR RIGHTS UNDER THE SUNSHINE ORDINANCE OR TO REPORT A VIOLATION OF THE ORDINANCE, CONTACT THE SUNSHINE ORDINANCE TASK FORCE:

Administrator  
Sunshine Ordinance Task Force  
City Hall, Room 244  
1 Dr. Carlton B. Goodlett Place,  
San Francisco, CA 94102-4683.  
Telephone: (415) 554-7724  
Fax: (415) 554-5163  
E-Mail: [soft@sfgov.org](mailto:soft@sfgov.org)

### CELL PHONES

The ringing of and use of cell phones, pagers and similar sound-producing electronic devices are prohibited at this meeting. Please be advised that the Co-Chairs may order the removal from the meeting room of any person(s) responsible for the ringing or use of a cell phone, pager, or other similar sound-producing electronic devices.

### LOBBYIST ORDINANCE

Individuals and entities that influence or attempt to influence local legislative or administrative action may be required by San Francisco Lobbyist Ordinance (SF Campaign and Governmental Conduct Code sections 2.100-2.160) to register and report lobbying activity. For more information about the Lobbyist Ordinance, please contact the Ethics Commission at 30 Van Ness Avenue, Suite 3900, San Francisco CA 94102, telephone (415) 581-2300, FAX (415) 581-2317, and web site <http://www.sfgov.org/ethics/>



**THIRTY-EIGHTH SUPPLEMENT TO MAYORAL PROCLAMATION  
DECLARING THE EXISTENCE OF A LOCAL EMERGENCY DATED  
FEBRUARY 25, 2020**

**WHEREAS**, California Government Code Sections 8550 et seq., San Francisco Charter Section 3.100(14) and Chapter 7 of the San Francisco Administrative Code empower the Mayor to proclaim the existence of a local emergency, subject to concurrence by the Board of Supervisors as provided in the Charter, in the case of an emergency threatening the lives, property or welfare of the City and County or its citizens; and

**WHEREAS**, On February 25, 2020, the Mayor issued a Proclamation (the “Proclamation”) declaring a local emergency to exist in connection with the imminent spread within the City of a novel (new) coronavirus (“COVID-19”); and

**WHEREAS**, On March 3, 2020, the Board of Supervisors concurred in the Proclamation and in the actions taken by the Mayor to meet the emergency; and

**WHEREAS**, On March 4, 2020, Governor Gavin Newsom proclaimed a state of emergency to exist within the State due to the threat posed by COVID-19; and

**WHEREAS**, On March 6, 2020, the Health Officer declared a local health emergency under Section 101080 of the California Health and Safety Code, and the Board of Supervisors concurred in that declaration on March 10, 2020; and

**WHEREAS**, The U.S. Center for Disease Control advises that the vaccinations approved for use in the United States to control COVID-19 prevent severe illness, hospitalization, and death. The California Public Health Officer issued an order on August 5, 2021, requiring most workers in health care facilities to be vaccinated by September 30, 2021. On August 24, 2021, the San Francisco Health Officer issued an order limiting access to designated high-risk settings, such as acute care hospitals, skilled nursing facilities, residential care facilities for the elderly, homeless shelters, and jails, to personnel who have received their final dose of vaccine by September 30, 2021. The Health Officer’s order further prohibited personnel who may occasionally or intermittently enter those designated high-risk settings in the course of their work from entering such facilities after October 13, 2021, if those employees are not fully vaccinated; and



**WHEREAS**, To protect the health and safety of City employees and the public, and to comply with legal mandates, the City required all City employees to report their vaccination status by July 29, 2021. For employees who reported their status as unvaccinated, City policy required them to update that status as they received vaccination for COVID-19. City policy requires all City employees to be fully vaccinated against COVID-19 no later than November 1, 2021, subject to limited exemptions for medical disability and sincerely held religious beliefs. And depending on their work duties some City employees must be fully vaccinated before November 1 under State and City health orders, including, but not limited to, the orders mentioned above. City policy also provides that employees who are not vaccinated consistent with these requirements and who do not have an approved exemption on medical or religious grounds that the department is able to reasonably accommodate will be subject to non-disciplinary separation from City employment for failure to meet a condition of City employment; and

**WHEREAS**, San Francisco recently experienced a surge in new COVID-19 cases and an increase in hospitalizations, mostly among people not fully vaccinated, due to the highly contagious Delta variant. Future surges may occur due to other variants, and it is critical to protecting the public health and safety and safety in the workplace that all eligible individuals obtain vaccinations as soon as possible to protect them from COVID-19; and

**WHEREAS**, The City contracts with many third-parties to perform work and provide services at City facilities and other locations. Some employees of contractors or subcontractors working under these agreements may spend time working in close proximity to City employees. To help protect those City employees from the risk of COVID-19 transmission by contractors and subcontractors, it is in the public interest to require City contractors and subcontractors to ensure their employees who work in such settings prove that they have been fully vaccinated against COVID-19, as soon as possible but no later than December 31, 2021; and

**WHEREAS**, During the local emergency, as authorized by state and local law, City boards, commissions, and advisory bodies have met remotely with very limited exceptions, and members of the public have observed and participated in meetings by phone or through online platforms. In light of improving public health indicators, it is anticipated that in-person public meetings of these City bodies will resume in the near future. Most meetings of City boards, commissions, and policy bodies are staffed by City employees, and City employees regularly present to such bodies and sit in close



proximity to members of these bodies during meetings. To protect City employees and members of the public participating in these meetings from the risk of COVID-19 transmission, it is in the public interest to require members of City boards, commissions, and advisory bodies to prove that they are fully vaccinated against COVID-19, as soon as possible but no later than January 1, 2022. Because of the location and nature of indoor in-person meetings and the extended close interactions that members of these bodies have with other members and the public, it is infeasible to accommodate members who are unvaccinated by granting exceptions to the vaccination requirement in this Order;

**NOW, THEREFORE,**

I, London N. Breed, Mayor of the City and County of San Francisco, proclaim that there continues to exist an emergency within the City and County threatening the lives, property or welfare of the City and County and its citizens;

**In addition to the measures outlined in the Proclamation and in the Supplements to the Proclamation issued on various dates, it is further ordered that:**

(1) Vaccination Requirements for City Contractors and Subcontractors.

(a) For purposes of this Order, the following definitions apply:

“Contract” means an agreement between the City and any other entity or individual and any subcontract under such agreement, where Covered Employees of the Contractor or Subcontractor work in-person with City employees in connection with the work or services performed under the agreement at a City owned, leased, or controlled facility. Such agreements include professional services contracts, general services contracts, public works contracts, and grants. “Contract” includes such agreements currently in place or entered into during the term of this order. “Contract” does not include an agreement with a state or federal governmental entity or agreements that do not involve the City paying or receiving funds.

“Contractor” means any individual or legal entity that enters into a Contract with the City.



“Covered Employee” means any person employed by a Contractor or Subcontractor whose job duties require the employee to work in close proximity to City employees for a substantial amount of the employee’s working hours.

“Fully Vaccinated” means two weeks after completing the entire recommended series of vaccination (usually one or two doses) with a vaccine authorized to prevent COVID-19 by the FDA, including by way of an emergency use authorization, or by the World Health Organization. For example, as of the date of issuance of this Order, an individual would be fully vaccinated at least two weeks after receiving a second dose of the Pfizer or Moderna COVID-19 vaccine or two weeks after receiving the single dose Johnson & Johnson’s Janssen COVID-19 vaccine. A list of FDA authorized vaccines is available at <https://www.fda.gov/emergency-preparedness-and-response/coronavirus-disease-2019-covid-19/covid-19-vaccines>. A list of WHO authorized vaccines is available at <https://extranet.who.int/pqweb/vaccines/covid-19-vaccines>.

“Qualifying Medical Reason” means a medical condition or disability recognized by the FDA or CDC as a contra-indication to COVID-19 vaccination.

“Religious Beliefs” means a sincerely held religious belief, practice, or observance protected by state or federal law.

“Subcontractor” means any individual or legal entity that performs services under a Contract.

(b) As soon as possible but no later than December 31, 2021, Contractors must ensure that all Covered Employees are Fully Vaccinated, or have a valid exemption based on a Qualifying Medical Reason or Religious Beliefs that can be reasonably accommodated with appropriate safety precautions consistent with those that the City affords at the City work setting.

(c) Within 14 days of the date of this Order, the City Administrator shall issue a Vaccination Policy for City Contractors (“Vaccination Policy”). The Vaccination Policy shall create processes and procedures for City departments to implement and enforce the requirement of subsection (b) and shall provide guidance to City departments and Contractors as the City Administrator deems necessary. The Vaccination Policy shall authorize Contractors and Subcontractors to grant exemptions to Covered Employees for Qualifying Medical Reasons or Religious Beliefs, provided that any exemption from the



vaccination requirement complies with local and state health orders and that any accommodation the Contractor or Subcontractor grants is consistent with the availability of accommodations for City employees working at the same worksite. The Vaccination Policy may impose additional health and safety requirements, such as periodic testing and masking, for Covered Employees for whom a Contractor or Subcontractor grants an exemption from the vaccination requirement based on Qualifying Medical Reasons or Religious Beliefs. The Vaccination Policy shall create a process for City departments to grant waivers to Contractors from compliance with subsection (b) and shall specify the allowable bases for such waivers.

(d) The City Administrator is delegated authority to modify the definition of Fully Vaccinated under this Order, upon the prior written approval of the Health Officer. The City Administrator is further delegated authority to modify the definition of Contract under this order, with written consent of the Mayor or the Mayor's designee upon a determination that such modification is necessary or appropriate to further the intent of this Order.

(e) In addition to applying to all Contracts in place on the date of this Order, beginning on January 1, 2022, City departments shall require as a condition of any new Contract the City enters into during the term of this Order that the Contractor comply with the City Administrator's Vaccination Policy and that the Contractor require any Subcontractor to comply with the City Administrator's Vaccination Policy.

(f) This Order does not supersede the Safer Return Together Order or any other order or directive of the Health Officer, or any other, state or federal orders or laws, and to the extent any of those orders or laws are more protective of public health or safety than this order, they control. Also, this Order does not supersede the policy of any City department that has implemented a policy to ensure compliance with orders or directives of the Health Officer, or any state or federal orders or laws with respect to facilities under the department's control, to the extent such policy is more protective of public health or safety than this Order. This Order does not supersede the policy of the San Francisco International Airport regarding vaccination of the on-site personnel of Airport tenants or contractors.

(g) This Order shall remain in place during the local emergency unless terminated earlier by the Mayor or the Board of Supervisors.





(2) Vaccination Requirements for Members of City Policy Bodies.

(a) For purposes of this Order, the following definitions apply:

“Fully Vaccinated” and “Full Vaccination” mean two weeks after completing the entire recommended series of vaccination (usually one or two doses) with a vaccine authorized to prevent COVID-19 by the FDA, including by way of an emergency use authorization, or by the World Health Organization. For example, as of the date of issuance of this Order, an individual would be fully vaccinated at least two weeks after receiving a second dose of the Pfizer or Moderna COVID-19 vaccine or two weeks after receiving the single dose Johnson & Johnson’s Janssen COVID-19 vaccine. A list of FDA authorized vaccines is available at <https://www.fda.gov/emergency-preparedness-and-response/coronavirus-disease-2019-covid-19/covid-19-vaccines>. A list of WHO authorized vaccines is available at <https://extranet.who.int/pqweb/vaccines/covid-19-vaccines>.

“City Policy Body” means a City board, commission, committee, task force, or other legislative or policy body established by the Charter, City ordinance, or California statute and that is subject to the open meeting requirements of the Ralph M. Brown Act (Cal. Govt. Code §§ 54950 et seq.). “City Policy Body” also means all subcommittees of bodies described in the preceding sentence. “City Policy Body” does not include passive meeting bodies under Administrative Code Section 67.4, other City bodies that were not established through legislation, bodies whose jurisdiction is not limited to the City (e.g., Association of Bay Area Governments Executive Board, Bay Area Air Quality Management District Board, Transbay Joint Powers Authority Board, and Metropolitan Transportation Commission), and bodies that govern agencies distinct from the City (e.g., Board of Education, Governing Board of the Community College District, Housing Authority Commission, Law Library Board of Trustees, Parking Authority, Health Authority, Local Agency Formation Commission, Commission on Community Investment and Infrastructure, and Oversight Board of the Successor Agency to the San Francisco Redevelopment Agency).

(b) By no later than October 31, 2021, each City department that provides administrative support to one or more City Policy Bodies (“Supporting Department”) shall submit to the Department of Human Resources a list of the City Policy Bodies that the Supporting Department supports and the name of each member of each such City Policy Body. Each City department shall timely submit updated information of the names of the members of



each such City Policy Body to reflect any changes in the composition of each such City Policy Body. The Department of Human Resources shall take any necessary steps to ensure that each City Policy Body member may provide information about their vaccination status in the City's People & Pay portal as required in section (c).

(c) By no later than December 15, 2021, every member of a City Policy Body must submit information to the City's People & Pay portal stating whether the member is Fully Vaccinated, or must provide such information to the Supporting Department to submit to the portal. If the member is Fully Vaccinated, the member must provide any documentary verification requested by the City. If the member is not Fully Vaccinated on December 15, 2021, the member must report whether the member intends to become Fully Vaccinated, the date that the member anticipates becoming Fully Vaccinated, and any additional information required by the City. The department head of each Supporting Department shall designate one or more individuals to review information in the portal regarding the vaccination status of each City Policy Body member. In the discretion of the Human Resources Director, the Department of Human Resources is authorized to issue guidance specifying alternative means other than the portal for City Policy Body members to submit information about their vaccination status.

(d) On and after January 1, 2022, no member of a City Policy Body may attend or participate in an in-person meeting of the City Policy Body unless the member is Fully Vaccinated. To the extent local or State law requires members of the City Policy Body to be physically present at the in-person meeting, the member who is not Fully Vaccinated may not attend and shall be marked absent from the meeting.

(e) Violations of section (c) or (d) of this Order shall be official misconduct.

(f) This Order shall remain in place during the local emergency unless terminated earlier by the Mayor or the Board of Supervisors.

DATED: October 8, 2021

A handwritten signature in blue ink that reads "London N. Breed".

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London N. Breed  
Mayor of San Francisco

# Reentry Council

## of the City & County of San Francisco

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### *Roster of Members*

#### Co-Chairs

**Manohar Raju****Public Defender**

Office of the Public Defender  
City & County of San Francisco  
555 7<sup>th</sup> Street

San Francisco, CA 94103

[manohar.raju@sfgov.org](mailto:manohar.raju@sfgov.org)

(415) 553-1677

*Executive Assistant: Angela Auyong*

[angela.auyong@sfgov.org](mailto:angela.auyong@sfgov.org)

(415) 553-1677

*Alternate: Valerie Ibarra*

[valerie.ibarra@sfgpv.org](mailto:valerie.ibarra@sfgpv.org)

**Honorable London Breed****Mayor of San Francisco**

City & County of San Francisco  
City Hall, Room 200

1 Dr. Carlton B. Goodlett Place

San Francisco, CA 94102

*Alternate: James Caldwell*

[james.caldwell@sfgov.org](mailto:james.caldwell@sfgov.org)

**Karen Fletcher****Chief Adult Probation Officer**

Adult Probation Department  
City & County of San Francisco  
850 Bryant Street, 2nd floor

San Francisco, CA 94103

[karen.fletcher@sfgov.org](mailto:karen.fletcher@sfgov.org)

*Executive Assistant: La Shaun Williams*

[lashaun.r.williams@sfgov.org](mailto:lashaun.r.williams@sfgov.org)

(415) 553-1687

**Chesa Boudin****District Attorney**

Office of the District Attorney  
City & County of San Francisco  
350 Rhode Island Street

North Building, Suite 400N

San Francisco, CA 94103

[districtattorney@sfgov.org](mailto:districtattorney@sfgov.org)

*Confidential Assistant: Robyn Burke*

[robyn.burke@sfgov.org](mailto:robyn.burke@sfgov.org)

(415) 553-1742

*Alternate: Tara Anderson*

[tara.anderson@sfgov.org](mailto:tara.anderson@sfgov.org)

**Paul Miyamoto****Sheriff**

Sheriff's Office  
City & County of San Francisco  
City Hall, Room 456

1 Dr. Carlton B. Goodlett Place

San Francisco, CA 94102

[sheriff@sfgov.org](mailto:sheriff@sfgov.org)

*Executive Assistant: Johanna Saenz*

[johanna.saenz@sfgov.org](mailto:johanna.saenz@sfgov.org)

(415) 554-7225

*Alternate: Assistant Sheriff Tanzaneka Carter*

[tanzaneka.carter@sfgov.org](mailto:tanzaneka.carter@sfgov.org)

**Jabari Jackson****Board Appointee (Seat 4)**

[jrj41510@gmail.com](mailto:jrj41510@gmail.com)

# Reentry Council

## of the City & County of San Francisco

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### Other Members

**Sheenia Branner**

*Mayoral Appointee*

[Sheenia.branner@glorisagift.org](mailto:Sheenia.branner@glorisagift.org)

**Michael Brown**

*Board Appointee (Seat 2)*

[mike\\_b1987@yahoo.com](mailto:mike_b1987@yahoo.com)

**Anthony Castellano**

*Chief U.S. Probation Officer*

Northern District of California

U.S. Probation Office, U.S. District Court

450 Golden Gate Avenue

San Francisco, CA 94102

[anthony\\_castellano@canp.uscourts.gov](mailto:anthony_castellano@canp.uscourts.gov)

*Alternate: Assistant Deputy Chief*

[amy\\_rizor@canp.uscourts.gov](mailto:amy_rizor@canp.uscourts.gov)

**Dr. Grant Colfax**

Department of Public Health

City & County of San Francisco

1380 Howard Street

San Francisco, CA 94103

*Alternate: Angelica Almeida*

[angelica.almeida@sfdph.org](mailto:angelica.almeida@sfdph.org)

*2<sup>nd</sup> Alternate: Robin Candler*

[robin.candler@sfgov.org](mailto:robin.candler@sfgov.org)

**Mark Culkins**

*Court Administrator*

Superior Court of California, County of San Francisco

[mculkins@sftc.org](mailto:mculkins@sftc.org)

*Alternate: Allyson West*

[Awest@sftc.org](mailto:Awest@sftc.org)

**Oscar Salinas**

*Board Appointee (Seat 3)*

[oscarsalinas.5831@gmail.com](mailto:oscarsalinas.5831@gmail.com)

**Shireen McSpadden**

**Director**

Department of Homelessness & Supportive Housing

[Shireen.mcspadden@sfgov.org](mailto:Shireen.mcspadden@sfgov.org)

*Assigned: Dedria Black*

*Deputy Director of Programs*

[dedria.black@sfgov.org](mailto:dedria.black@sfgov.org)

**Katy Miller**

*Chief Juvenile Probation Officer*

Juvenile Probation Department

City & County of San Francisco

375 Woodside Avenue, Room 243

San Francisco, CA 94127

*Executive Secretary: Sheryl Cowan*

[Sheryl.cowan@sfgov.org](mailto:Sheryl.cowan@sfgov.org)

*(415) 753-7556*

**Yolanda Morissette**

*Board Appointee (Seat 1)*

[ymorissette@gmail.com](mailto:ymorissette@gmail.com)

**Trent Rhorer**

*Executive Director*

Human Services Agency

City & County of San Francisco

170 Otis Street

San Francisco, CA 94103

[trent.rhorer@sfgov.org](mailto:trent.rhorer@sfgov.org)

*Executive Assistant: Michaela Greeley*

*(415) 557-6594*

*Alternate: Susie Smith*

[susie.smith@sfgov.org](mailto:susie.smith@sfgov.org)

# Reentry Council

## of the City & County of San Francisco

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**Karen Roye**

***Director***

Department of Child Support Services  
City & County of San Francisco  
617 Mission Street  
San Francisco, CA 94105

[karen.roye@sfgov.org](mailto:karen.roye@sfgov.org)

*Alternate: Freda Randolph Glenn*

[freda.randolph@sfgov.org](mailto:freda.randolph@sfgov.org)

**William Scott**

***Chief***

Police Department  
City & County of San Francisco  
1245 Third St.  
San Francisco, CA 94158

[William.scott@sfgov.org](mailto:William.scott@sfgov.org)

*Executive Assistant: Rowena Carr*

[Rowena.Carr@sfgov.org](mailto:Rowena.Carr@sfgov.org)

(415) 837-7000

*Alternate: Cmdr. Peter Walsh*

[peter.walsh@sfgov.org](mailto:peter.walsh@sfgov.org)

**Gregory Sims**

***District Administrator***

Division of Parole Operations  
California Department of Corrections &  
Rehabilitation  
1727 Mission St.

San Francisco, CA 94102

[gregory.sims@cdcr.ca.gov](mailto:gregory.sims@cdcr.ca.gov)

(415) 703-3164

*Alternate: Martin Figueroa*

[martin.figueroa@cdcr.ca.gov](mailto:martin.figueroa@cdcr.ca.gov)

*2<sup>nd</sup> Alternate: Aspen Marshall*

[aspen.marshall@cdcr.ca.gov](mailto:aspen.marshall@cdcr.ca.gov)

**Maria Su**

***Director***

Department of Children, Youth & Their  
Families

City & County of San Francisco

1390 Market Street, Suite 900

San Francisco, CA 94102

[maria@dcyf.org](mailto:maria@dcyf.org)

*Executive Assistant: Marisol Beaulac*

(415)554-3510

*Alternate: Jasmine Dawson*

[Jasmine.dawson@sfgov.org](mailto:Jasmine.dawson@sfgov.org)

**Kate Sofis**

***Director of Office of Economic and  
Workforce Development***

City & County of San Francisco

*Alternate: Tajuana Gray*

[tajuana.gray@sfgov.org](mailto:tajuana.gray@sfgov.org)

***Staff***

**Victoria Westbrook**

***Acting Reentry Policy Planner/  
Women's Gender Responsive Coordinator***

***Adult Probation Department***

***Community Assessment & Services Center***

***564 6<sup>th</sup> Street***

***San Francisco, CA 94103***

***San Francisco, CA 94103***

***[victoria.westbrook@sfgov.org](mailto:victoria.westbrook@sfgov.org)***

***(415) 930-2200***

For more information about the

Reentry Council of the City and

Council of San Francisco, please

visit [www.sfgov.org/reentry](http://www.sfgov.org/reentry)

# Subcommittee on Legislation, Policy & Practices

## Reentry Council of the City & County of San Francisco

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### *Roster of Members*

**Bobby Jones-Hanley (Co-Chair)**

Member of the Reentry Community  
Corporate Representative

America Works

[bjones-hanley@americaworks.com](mailto:bjones-hanley@americaworks.com)

**William Palmer (Co-Chair)**

Member of the Reentry Community  
Communication Fellow

Legal Services for Prisoners with Children

[williammpalmer2@gmail.com](mailto:williammpalmer2@gmail.com)

**Tara Agnese**

Research Director

San Francisco Adult Probation Department

880 Bryant St., Room 200

San Francisco, CA 94103

[tara.agnese@sfgov.org](mailto:tara.agnese@sfgov.org)

**Tara Anderson**

Grants & Policy Manager

District Attorney's Office

850 Bryant Street, Room 322

San Francisco, CA 94103

[tara.anderson@sfgov.org](mailto:tara.anderson@sfgov.org)

**Joe Calderon, CHW**

Southeast Health Clinic

2401 Keith St.

San Francisco, CA 94124

[joseph.calderon@ucsf.edu](mailto:joseph.calderon@ucsf.edu)

**Linda Connelly**

President

Successful Reentry

[lconnelly@successfulreentry.com](mailto:lconnelly@successfulreentry.com)

**Heather Leach**

Member of the Reentry Community

Housing Stabilizing Case Management

[hleach@ecs-sf.org](mailto:hleach@ecs-sf.org)

**Sheenia Branner**

Member of the Reentry Community  
Program Manager

Recovery Survival Network

[rsn.sheenia@gmail.com](mailto:rsn.sheenia@gmail.com)

**Josef Norris**

Member of the Reentry Community Development  
Coordinator

Code Tenderloin

[onpaperpress@gmail.com](mailto:onpaperpress@gmail.com)

**Nicholas Gregoratos**

Directing Attorney, Prisoner Legal Services

San Francisco Sheriff's Office

850 Bryant St., #442

San Francisco, CA 94103

**Becky LoDolce**

Principal Administrative Analyst

San Francisco Adult Probation Department

880 Bryant Street, Room 200

San Francisco, CA 94103

[rebecca.lodolce@sfgov.org](mailto:rebecca.lodolce@sfgov.org)

**Emmeline Sun**

Case Manager

Citywide Forensic Case Management

564 6<sup>th</sup> Street

San Francisco, CA 94103

[emmeline.sun@ucsf.edu](mailto:emmeline.sun@ucsf.edu)

**Danica Rodarmel**

State Policy Director

Public Defender's Office

[Danica.rodarmel@sfgov.org](mailto:Danica.rodarmel@sfgov.org)

Or

**Carolyn Goosen**

Public Defender's Office

[Carolyn.goosen@sfgov.org](mailto:Carolyn.goosen@sfgov.org)

# Subcommittee on Legislation, Policy & Practices

## Reentry Council of the City & County of San Francisco

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**John Grayson III**

Member of the Reentry Community  
Student  
San Francisco State University  
[johngrayson228@yahoo.com](mailto:johngrayson228@yahoo.com)

**Nicole Violet Hardee**

Member of the Reentry Community  
[nicolegortonhardee@gmail.com](mailto:nicolegortonhardee@gmail.com)

**Melody Fountila**

Employment Specialist  
Human Services Agency  
[melody.fountila@sfgov.org](mailto:melody.fountila@sfgov.org)

**Kyle Wicks**

Site Director  
America Works  
[kwicks@americaworks.com](mailto:kwicks@americaworks.com)

**Malcolm Gissen**

The SF Black & Jewish Unity Coalition  
[malcolm@mgissen.com](mailto:malcolm@mgissen.com)

**Nina Catalano**

Senior Planner  
Tipping Point Foundation  
[ncatalano@tippingpoint.org](mailto:ncatalano@tippingpoint.org)

**Gregory Nottage**

Executive Director  
Streets Team Enterprises  
[Gregory@streetsteamenterprises.org](mailto:Gregory@streetsteamenterprises.org)

**Ken Oliver**

Member of the Reentry Community  
Director of Business Development  
CROP  
[ken.oliver@croporg.org](mailto:ken.oliver@croporg.org)

*For more information, please contact  
Victoria Westbrook, Interim Reentry Policy  
Planner, at [victoria.westbrook@sfgov.org](mailto:victoria.westbrook@sfgov.org) or  
(415) 930-2202 or visit <http://sfgov.org/reentry>*

# Women 1<sup>st</sup> Subcommittee

## Reentry Council of the City & County of San Francisco

---

### *Roster of Members*

**Juthaporn Chaloeicheep (Co-Chair)**

Member of the Reentry Community  
Substance Abuse Counselor  
Progress Foundation  
[chaloeicheepj@gmail.com](mailto:chaloeicheepj@gmail.com)

**Emily Dauria (Co-Chair)**

Assistant Professor  
UCSF, Psychiatry & Behavioral Sciences  
[Emily.Dauria@ucsf.edu](mailto:Emily.Dauria@ucsf.edu)

**Alisea Wesley-Clark**

Member of the Reentry Community  
Program Director – Her House  
Westside Community Services  
[aclark@westside-health.org](mailto:aclark@westside-health.org)

**Angie Wilson**

Member of the Reentry Community  
Program Coordinator Women’s Resource  
Center (WRC)  
San Francisco Sheriff’s Office  
Women’s Resource Center (WRC)  
[angela.wilson@sfgov.org](mailto:angela.wilson@sfgov.org)

**Bionka Stevens**

[stvnbs@gmail.com](mailto:stvnbs@gmail.com)

**Cristina Tucker**

Member of the Reentry Community  
Student  
City College of San Francisco  
[ctucker.0306@gmail.com](mailto:ctucker.0306@gmail.com)

**Donna Hilliard**

Member of the Reentry Community  
Executive Director  
Code Tenderloin  
[donna@codetenderloin.org](mailto:donna@codetenderloin.org)

**Stephanie Gray**

Member of the Reentry Community  
Case Manager  
Gender Inclusive Reentry Program  
Community Forward SF  
[stephanie.gray@communityforwardsf.org](mailto:stephanie.gray@communityforwardsf.org)

**Jenna J. Rapues, MPH**

Director  
Gender Health SF, DPH  
[jenna.rapues@sfdph.org](mailto:jenna.rapues@sfdph.org)

**Alternates:****Karen Aguilar**

Lead Patient Navigator  
Gender Health SF, DPH  
[karen.aguilar@sfdph.org](mailto:karen.aguilar@sfdph.org)

**Jasmine Carmona**

Patient Navigator  
Gender Health SF, DPH  
[jasmine.carmona@sfdph.org](mailto:jasmine.carmona@sfdph.org)

**Jeris Woodson**

Member of the Reentry Community  
Program Manager/Case Manager  
Westside Community Services  
[jwoodson@westside-health.org](mailto:jwoodson@westside-health.org)

**Raquel Santia**

Member of the Reentry Community  
City College of San Francisco  
[rsantia9@mail.ccsf.edu](mailto:rsantia9@mail.ccsf.edu)

**Rebecca Jackson**

Member of the Reentry Community  
Program Director – Cameo House  
CJCJ  
[rjackson@cjcj.org](mailto:rjackson@cjcj.org)



# Women 1<sup>st</sup> Subcommittee

## Reentry Council of the City & County of San Francisco

---

**Shannon Wise**

Member of the Reentry Community  
Program Manager – Women’s Center  
Glide  
[swise@glide.org](mailto:swise@glide.org)

**Sonia Crites**

Program Director  
Amity Foundation  
[SCrites@amityfdn.org](mailto:SCrites@amityfdn.org)

**Tina Brown**

Member of the Reentry Community  
Senior Resource Specialist  
Homelessness and Supportive Housing  
[tina.brown@sfgov.org](mailto:tina.brown@sfgov.org)

**Tina Collins**

Member of the Reentry Community  
Case Manager  
Code Tenderloin  
[tina@codetenderloin.org](mailto:tina@codetenderloin.org)

**Traci Watson**

Member of the Reentry Community  
Founder  
Sister’s Circle  
[twatson@sistercircle.net](mailto:twatson@sistercircle.net)

**Tumani Drew**

Member of the Reentry Community  
Lead Organizer  
Young Women Freedom Center  
[tumani@youngwomenfree.org](mailto:tumani@youngwomenfree.org)

*For more information, please contact  
Victoria Westbrook, Acting Reentry Policy  
Planner, at [victoria.westbrook@sfgov.org](mailto:victoria.westbrook@sfgov.org) or  
(415) 930-2202 or visit  
<http://sfgov.org/reentry>*

# Subcommittee on Direct Services

## Reentry Council of the City & County of San Francisco

---

### *Roster of Members*

**Oscar Salinas (Co-Chair)**

Member of the Reentry Community  
Customer Service Supervisor  
San Francisco Health Plan  
[oscarsalinas.5831@gmail.com](mailto:oscarsalinas.5831@gmail.com)

**Alisea Wesley-Clark (Co-Chair)**

Member of the Reentry Community  
Case Manager  
Westside Community Services  
[aclark@westside-health.org](mailto:aclark@westside-health.org)

**Sheenia Branner (Co-Chair)**

Member of the Reentry Community  
Mayoral Appointee to Reentry Council  
[rsn.sheenia@gmail.com](mailto:rsn.sheenia@gmail.com)

**Ernest Kirkwood**

Member of the Reentry Community  
[kirkwoodernest@yahoo.com](mailto:kirkwoodernest@yahoo.com)

**Jeanie Austin**

Jail and Reentry Services Librarian  
San Francisco Public Library  
[Jeanie.austin@sfppl.org](mailto:Jeanie.austin@sfppl.org)

*Or*

**Rachel Kinnon**

San Francisco Public Library  
[rachel.kinnon@sfppl.org](mailto:rachel.kinnon@sfppl.org)

**Eric Reijerse**

Program Manager, Community Justice  
Center (CJC)  
SF Dept. of Public Health  
[erick.reijerse@sfdph.org](mailto:erick.reijerse@sfdph.org)

**Dorenda Hayes**

Community Member  
[dorendahaynes@hotmail.com](mailto:dorendahaynes@hotmail.com)

**Freda Randolph Glenn**

Operations Manager  
Department of Child Support Services  
[freda.randolph@sfgov.org](mailto:freda.randolph@sfgov.org)

**Destiny Pletsch**

Reentry Services Coordinator  
San Francisco Adult Probation Department  
[destiny.pletsch@sfgov.org](mailto:destiny.pletsch@sfgov.org)

**Ali Riker**

Director of Program  
San Francisco Sheriff's Office  
[alissa.riker@sfgov.org](mailto:alissa.riker@sfgov.org)

*Or*

**Ayoola Mitchell**

San Francisco Sheriff's Office  
[ayoola.mitchell@sfgov.org](mailto:ayoola.mitchell@sfgov.org)

**Alex Weil**

Citywide Forensic Team  
[alexander.weil@ucsf.edu](mailto:alexander.weil@ucsf.edu)

**Andres Salas**

Reentry Services Coordinator  
San Francisco Adult Probation Department  
[andres.salas@sfgov.org](mailto:andres.salas@sfgov.org)

**Melody Fountila**

HSA Employment Specialist  
3120 Mission Street  
San Francisco, CA 94110  
[melody.fountila@sfgov.org](mailto:melody.fountila@sfgov.org)

**William Palmer**

Member of the Reentry Community  
Communication Fellow  
Legal Services for Prisoners with Children  
[williammpalmer2@gmail.com](mailto:williammpalmer2@gmail.com)

# Subcommittee on Direct Services

## Reentry Council of the City & County of San Francisco

---

**Josef Norris**

Member of the Reentry Community  
Development Coordinator  
Code Tenderloin  
[onpaperpress@gmail.com](mailto:onpaperpress@gmail.com)

**Jabari Jackson**

Member of the Reentry Community  
BOS Appointee to Reentry Council  
[jrj41510@gmail.com](mailto:jrj41510@gmail.com)

**John I. Grayson III**

Member of the Reentry Community  
Student - SFSU  
[johngrayson228@yahoo.com](mailto:johngrayson228@yahoo.com)

**Kyle Wicks**

Site Director  
America Works  
[kwicks@americaworks.com](mailto:kwicks@americaworks.com)

**Healthier Leach**

Member of the Reentry Community  
Housing Stabilizing Case Manager  
Episcopal Community Services  
[hleach@ecs-sf.org](mailto:hleach@ecs-sf.org)

**Emmeline Sun**

Case Manager  
Citywide Forensic Team (UCSF)  
[emmeline.sun@ucsf.edu](mailto:emmeline.sun@ucsf.edu)

**Amarita King**

Deputy Probation Officer  
San Francisco Adult Probation Department  
[amarita.king@sfgov.org](mailto:amarita.king@sfgov.org)

**Donna Hilliard**

Member of the Reentry Community  
Executive Director  
Code Tenderloin  
[hello@codetenderloin.com](mailto:hello@codetenderloin.com)

**Yolanda Morrissette**

Member of the Reentry Community  
BOS Appointee to Reentry Council  
[yoyopop48@gmail.com](mailto:yoyopop48@gmail.com)

**Tina Brown**

Member of the Reentry Community  
Senior Resource Specialist  
Homelessness and Supportive Housing  
[tina.brown@sfgov.org](mailto:tina.brown@sfgov.org)

**John Robles**

Member of the Reentry Community  
Community Relations Manager  
HealthRIGHT360  
[jrobles@healthright360.org](mailto:jrobles@healthright360.org)

*For more information, contact  
Victoria Westbrook,  
Acting Reentry Policy Planner, at  
victoria.westbrook@sfgov.org or  
(415) 930-2202 or visit  
<http://sfgov.org/reentry>*